# **Document Pack**



Mark James LLM, DPA, DCA Prif Weithredwr, Chief Executive, Neuadd y Sir, Caerfyrddin. SA31 1JP County Hall, Carmarthen. SA31 1JP

TUESDAY, 30 APRIL 2019

# TO: ALL MEMBERS OF THE **COMMUNITY SCRUTINY COMMITTEE**

I HEREBY SUMMON YOU TO ATTEND A MEETING OF THE COMMUNITY SCRUTINY COMMITTEE WHICH WILL BE HELD IN THE CHAMBER & ANTE ROOM, - 3, SPILMAN STREET, CARMARTHEN. SA31 1LE. AT 10.00 AM ON THURSDAY, 9TH MAY, 2019 FOR THE TRANSACTION OF THE BUSINESS OUTLINED ON THE ATTACHED AGENDA.

# Mark James CBE

# **CHIEF EXECUTIVE**



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Ref:	AD016-001



# **COMMUNITY SCRUTINY COMMITTEE**

# 13 MEMBERS

# **PLAID CYMRU GROUP - 6 MEMBERS**

1.	Councillor	Ann Davies
2.	Councillor	Handel Davies
3.	Councillor	Jeanette Gilasbey
4.	Councillor	Betsan Jones
<b>5</b> .	Councillor	Gareth Thomas (Vice-Chair)
6	Councillor	Aled Vaughan Owen

# **LABOUR GROUP - 4 MEMBERS**

1.	Councillor	Fozia Akhtar
2.	Councillor	<b>Colin Evans</b>
3.	Councillor	<b>Rob Evans</b>
4.	Councillor	Shirley Matthews

# **INDEPENDENT GROUP - 3 MEMBERS**

1.	Councillor	Anthony Davies
2.	Councillor	Irfon Jones
3.	Councillor	Hugh Shepardson



# **AGENDA**

- 1. APPOINTMENT OF CHAIR FOR THE REMAINDER OF THE 2018/19 MUNICIPAL YEAR
- 2. APOLOGIES FOR ABSENCE
- 3. DECLARATIONS OF PERSONAL INTERESTS INCLUDING ANY PARTY WHIPS ISSUED IN RELATION TO ANY AGENDA ITEM

10. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE

**MEETING HELD ON THE 28TH MARCH, 2019** 

- 4. PUBLIC QUESTIONS (NONE RECEIVED)
- **CORPORATE STRATEGY 2018-23 DRAFT UPDATE JUNE 2019** 5. 5 - 82 6. REVISED CARMARTHENSHIRE LOCAL DEVELOPMENT PLAN 83 - 216 2018 - 2033 DRAFT PRE-DEPOSIT PREFERRED STRATEGY **SCRUTINY ACTION UPDATE** 7. 217 - 228 8. COMMUNITY SCRUTINY COMMITTEE FORWARD WORK 229 - 234 PROGRAMME FOR 2019/20 9. **FORTHCOMING ITEMS** 235 - 252

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# Agenda Item 5

# COMMUNITY SCRUTINY COMMITTEE 9th MAY 2019

# Corporate Strategy 2018-23 – Draft Update June 2019

 The relevant Corporate Strategy and Well-being Objectives together with their detailed delivery plans for this Scrutiny Committee

# To consider and comment on the following issues:

The Corporate Strategy 2018-23 update relevant to this Scrutiny.

#### Reasons:

It is good practice to ensure our Corporate Strategy is kept up to date.

To be referred to the Executive Board for decision: YES - 3rd June 2019

#### **Executive Board Member Portfolio Holders:**

- Cllr. Emlyn Dole (Leader)
- Cllr. Mair Stephens (Deputy Leader)
- Cllr. Linda Evans (Housing)
- Cllr. Peter Hughes- Griffiths (Culture, Sport and Tourism)

Directorates: Regeneration & Policy / Communities	Designations:	Tel Nos./ E-Mail Addresses:
Names of Heads of Service:	Director of	01267 224112
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Jonathan Morgan	Head of Homes & Safer Communities	01267 228960 <u>JMorgan@carmarthenshire.gov.uk</u>
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# **EXECUTIVE SUMMARY**

# COMMUNITY SCRUTINY COMMITTEE 9th MAY 2019

# Corporate Strategy 2018-23 - Draft Update June 2019

- The Draft updated Corporate Strategy 2018-23 document together with the relevant Well-being Objective (WBO) delivery plans for this Scrutiny Committee
- The following sections within the document are relevant to Community Scrutiny:
  - Introduction
  - o WBO 2. Help children live healthy lifestyles
  - WBO 6. Creating more jobs and growth throughout the county
  - WBO 7. Increase the availability of rented and affordable homes
  - o WBO 8. Help people live healthy lives (tackling risky behaviour and obesity)
  - o WBO 14. Promoting Welsh language and culture
  - Appendices

DETAILED REPORT ATTACHED?  YES	DETAILED REPORT ATTACHED?	YES



# **IMPLICATIONS**

We confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report.

Signed: Wendy Walters Director of Regeneration & Policy

Ian Jones Head of Leisure

Jonathan Morgan Head of Homes & Safer Communities

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
YES	YES	YES	YES	YES	YES	YES

# 1. Policy, Crime & Disorder and Equalities

Our key strategic policies are addressed throughout our Well-being Objectives Crime and disorder is identified and addressed through the *Well-being Objective 9:* Supporting good connections with friends, family and communities Equality implications are addressed within the *Well-being Objective 15: Building a* Better Council and Making Better Use of Resources

# 2. Legal

#### The law states that:-

- a) We <u>must</u> carry out sustainable development, improving the economic, social, environmental and cultural well-being of Wales. The sustainable development principle is
  - "... the public body must act in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs."
- b) We <u>must</u> demonstrate 5 ways of working:

  Long term, integrated, involving, collaborative and preventative
- c) We <u>must</u> work towards achieving all of the 7 national well-being goals in the Act. Together they provide a shared vision for public bodies to work towards.
  - 1. A prosperous Wales
  - 2. A resilient Wales
  - 3. A healthier Wales
  - 4. A more equal Wales
  - 5. A Wales of cohesive communities
  - 6. A Wales of vibrant culture and thriving Welsh Language
  - 7. A globally responsible Wales



#### 3. Finance

We need to continue to strengthen the links between Strategic and Financial Planning.

The Act requires the publication of a statement detailing how a public body proposes to ensure that resources are allocated annually for the purpose of taking such steps to meet the well-being objectives. Para 53 SPSF 1

Our AGS has been revised to take account of the new CIPFA/SOLACE, 7 Principles of Corporate Governance. This is addressed in the Building a Better Council and Use of Resources Action Plan aligned to the 7 Principles. Internal Audit undertook a stocktake during 2017/18 against the guidance specifications and identified any gaps to be addressed.

#### 4. ICT

ICT implications are being taken forward within our Digital Transformation Strategy and feature within the *Well-being Objective 15: Building a Better Council and Making Better Use of Resources* 

# 5. Risk Management Issues

Our key strategic risks are identified and addressed within Service Business Plans that underpin our Well-being Objectives

# 6. Physical Assets

The key strategic Asset Management Plan incorporates our Well-being Objectives, Capital prioritisation takes into account the Objectives.

### 7. Staffing Implications

People Management Strategy issues are identified in Well-being Objective 15: Building a Better Council and Making Better Use of Resources



# **CONSULTATIONS**

We confirm that the appropriate consultations have taken in place and the outcomes are as detailed below:

Signed: Wendy Walters Director Regeneration & Policy

Ian Jones Head of Leisure

- 1. Local Member(s)
- 2. Community / Town Council
- 3. Relevant Partners
- **4. Staff Side Representatives and other Organisations** All Departments have been consulted and have had the opportunity to provide comments

Section 100D Local Government Act, 1972 – Access to Information List of Background Papers used in the preparation of this report:

### THESE ARE DETAILED BELOW:

Title of Document	Locations that the papers are available for public inspection
Well-being of Future Generations (Wales ) Act 2015	The Essentials Guide
Shared purpose:shared future Statutory guidance on the Well-being of Future Generations (Wales ) Act 2015	SPSF 1 Core guidance SPSF 2 Individual Role (public bodies)
Local Government Measure (2009)	Local Government Measure (2009)
Moving forward in Carmarthenshire: the next 5 years	Moving forward in Carmarthenshire: the next 5 years
Annual Report 2017/18	Annual Report 2017/18



# Moving Forward in Carmarthenshire

The Council's Corporate Strategy 2018-2023

**Updated June 2019** 



The following sections within the document are relevant to this Scrutiny:

- Introduction
- WBO 2. Help children live healthy lifestyles
- WBO 6. Creating more jobs and growth throughout the county
- WBO 7. Increase the availability of rented and affordable homes
- WBO 8. Help people live healthy lives (tackling risky behaviour and obesity)
- WBO 14. Promoting Welsh language and culture
- Appendices

Please Note: The detailed action plans for <u>all</u> the WBOs will be available as document links within the final published document



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# **Update News in brief**

- 1. We published an Annual Report on year one of this Corporate Strategy in October 2018
- 2. We have reviewed the Well-being Objectives above and consulted upon them as part of budget consultation results and found good support for them January 2019
- 3. Well-being Objective 3 has been renamed to reflect the National emphasis on the success and well-being of every learner. See Well-being Objective 3.
- 4. Other Well-being Objective's remain the same but with some content updates (See Appendix 1).
- 5. All Action Plans have been refreshed.
- 6. In February 2019 the Council adopted a motion for Zero Carbon (See Well-being Objective 12)



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# Moving Forward in Carmarthenshire: the next 5 years

In January 2018, Carmarthenshire County Council's Executive Board presented its key aspirations for the next 5 years – 'Moving Forward in Carmarthenshire: the next 5 years'. This plan identified a number of key projects and programmes that the Council will strive to deliver over the next five years. It seeks to continuously improve economic, environmental, social and cultural well-being in the County.

Given this direction, the Council published a New Corporate Strategy that consolidated and aligned our existing plans.

# The Challenges facing the Council

Following a period of engagement and consultation, the Carmarthenshire Well-being Assessment was published in March 2017. The assessment looked at the state of economic, social, environmental and cultural wellbeing in Carmarthenshire through different life stages. The key findings and a copy of the Assessment can be found at <a href="https://www.thecarmarthenshirewewant.wales">www.thecarmarthenshirewewant.wales</a>

As the Council plans for the future we must take account of a number of challenges that we face. Most of these challenges are driven by factors outside of the Council's control but they are factors that we have to consider as we develop and, in some instances, change the way that we work and do things.

- 1. Developing a dynamic economy in the context of Brexit
- 2. Addressing a Climate emergency
- 3. Acting in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs (WbFG principle)
- 4. Increasing demand and complexity for services
- 5. Increasing expectations of provision at the same time as managing decreasing budget
- 6. Challenging economic climate and local economy
- 7. Increasing need to strengthen the digital infrastructure and support digital inclusion for individual residents as well as public, private and third sector organisations looking to develop economic prosperity and agile working
- 8. Changing demographic profile of the county and in particular its ageing population
- 9. Increasing risks to ensure children and young people are protected from harm
- 10. Increasing deprivation and poverty with growing inequities between communities
- 11. Increasing legislation and regulation from Welsh Government
- 12. Managing the workforce risks associated with the pace of change required by the organisation.

# The Council's Core Values

In delivering this strategy it is important that we maintain our core values in everything we do:-



# **Equality and Diversity**

Carmarthenshire County Council has developed a **Strategic Equality Plan**.

This strategic plan sets out the principles of our commitment to equality and diversity and outlines how we intend to fulfil our responsibilities and ensure that we follow our principles through into practice. These commitments are outlined in terms of:

- 1. The role of the county council as an employer;
- 2. The role of the county council as a provider of services;
- 3. The role of the county council in promoting tolerance, understanding and respect within the wider community

We have a duty under the Equality Act 2010 to the following protected characteristics:-

- Age
- Race
- Sex

- Disability
- Religion and belief
- Sexual Orientation
- Gender reassignment
- Marriage and Civil Partnership
- Pregnancy and maternity

# **Bringing Plans together**

This Corporate Strategy consolidates the following requirements and plans into one document:-

- 1. It incorporates our Improvement Objectives as required by the Local Government Measure 2009 (See *Appendix 2*)
- 2. It includes our Well-being Objectives as required by the Well-being of Future Generations (Wales) Act 2015. For the first time in Wales, there is a shared vision and set of goals for all public bodies to work towards, our Well-being Objectives are set to maximise our contribution to these (See *Appendix 2*)
- 3. It includes Carmarthenshire County Council's Executive Board key projects and programmes for the next 5 years as set out in 'Moving Forward in Carmarthenshire: the next 5 years'

# **Priorities**

'Moving Forward in Carmarthenshire: the next 5 years' makes it clear that regeneration is the Council's number one priority. Our 15 Well-being Objectives cover the broad range of Council Services to ensure economic, environmental, social and cultural well-being. The allocation of resources to deliver these objectives is outlined in Appendix 3.



# Life is for living, let's start, live and age well in a healthy, safe and prosperous environment



# **Well-being Objectives**

- 1. Help to give every child the best start in life and improve their early life experiences.
- 2. Help children live healthy lifestyles.
- 3. Support and improve progress and achievement for all learners.
- 4. Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways.
- **5.** Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty.
- **6.** Creating more jobs and growth throughout the county.
- 7. Increase the availability of rented and affordable homes.
- 8. Help people live healthy lives (tackling risky behaviour and obesity).
- **9.** Supporting good connections with friends, family and safer communities.

- 10. Support the growing numbers of older people to maintain dignity and independence in their later years.
- 11. A Council wide approach to supporting Ageing Well in Carmarthenshire.
- **12.** Looking after the environment now and for the future.
- **13.** Improving the highway and transport infrastructure and connectivity.
- **14.** Promoting Welsh language and culture.

15. Building a Better Council and Making Better Use of Resources



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# Start Well



# Well-being Objective 1

Start Well - Help to give every child the best start in life and improve their early life experiences

# So why is this important?

- Giving every child the best start in life is crucial to reducing inequalities across the life course.
- Early intervention is key to long term health and well being



- Children who experience stressful and poor quality childhoods are more likely to experience poor mental health and develop long term health problems as they move into adulthood.
- What happens during these early years has lifelong effects on many aspects of health and well-being from obesity, heart disease and mental health, to educational achievement and economic status.
- There is a growing recognition of the detrimental impact which exposure to Adverse Childhood
   Experiences in childhood, particularly multiple ACEs, can have upon physical and mental health and
   wellbeing, relationships with others, educational attainment and prosperity outcomes into adulthood.
- Looked After Children (LAC) are more likely to have been exposed to high rates of <u>Adverse Childhood</u> <u>Experiences</u> (ACE's) associated with poor long term outcomes before entering care.

# Why this should concern us?

- Adverse Childhood Experiences (ACEs) have harmful impacts on health and well-being across the life course.
- For every 100 adults in Wales, 47 have suffered at least one ACE during their childhood and 14 have suffered 4 or more. Children who experience stressful and poor quality childhoods are more likely to adopt health harming behaviours. (National Survey of ACE's in Wales)
- Children in workless households are more likely to experience ACE's. 10.2% of children in Carmarthenshire are living in workless households, this lower than the 2016 figure of 12.3% and is currently below Wales (12.6%) and the UK (10.9%).
- In Carmarthenshire there are currently 94 children on the Child Protection Register, 192 Looked After Children and 731 children in receipt of care and support. (@ 31/12/18).

### What do we need to do?

- We need to give every child the best start in life and ensure development throughout early childhood.
- We need to build resilience against adverse experiences.

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 We will implement the recommendations of the Education and Children's Scrutiny Committee Task & Finish Review of the current provision for early years education, childcare and play opportunities.
 How will we do this?

### A. We will support families by:

- a. working together to reduce the number of children who suffer ACEs
- b. promoting bonding and attachments to support positive good parent-child relationships.
- c. better equipping parents and care-givers with the necessary skills to avoid ACEs arising within the home environment and encourage development of social and emotional well-being and resilience in the child
- d. identifying and intervening where children may already be victims of abuse, neglect or living in an adverse environment.
- e. continuing to provide attachment awareness training in schools to ensure they become attachment awareness schools and are able to meet the emotional well-being needs of vulnerable children.
- B. We will ensure that every child with identified additional learning needs (ALN) in all Carmarthenshire schools will have access to appropriate integrated support services e.g. Educational and Child Psychology, Sensory Impairment support and specialist Inclusion Advisory Staff.

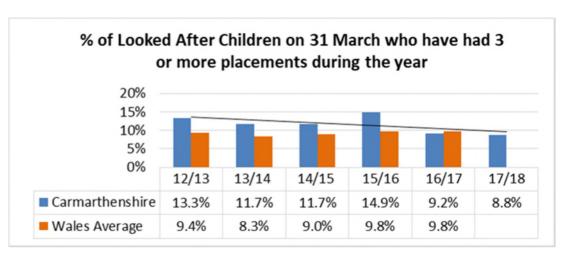
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# **Key Measure of Success**

#### Children in care who had to move 3 or more times (PAM/029)

During the last two years we have seen a significant improvement in **placement stability** for our looked after children with the % having experienced 3 or more placement moves reduced by 6% **from** 14.9% as at 31<sup>st</sup> March 2016 to 8.8% as at 31<sup>st</sup> March 2018



# An example of what we are doing

The revised **Families First programme**, implemented from 1<sup>st</sup> April 2018, comprises of 13 projects under three focus areas:

#### **Parenting Support**

- Parenting Support (procured -Action for Children)
- Domestic Abuse Stops Here! (procured - CDAS)
- Volunteering & Community Support (procured - Home-Start)
- Family Centres (excempt from procurement Plant Dewi)
- Integrated Children's Centres (make in house -CCC)
- Family Support Workers & Psycholical Support (make in house -CCC)
- Family Engagement Workers (make in house -CCC)

#### **Support for Young People**

- Post 16 Youth Workers (make in house -CCC)
- Youth Support 10-18 years (make in house -CCC)
- Young Carers (make in house -CCC)
- Youth Health Team (excempt from procurement - Hywel Dda University Health Board)

# **Disability Support**

- Disability Play Clubs (make in house -CCC)
- Tim Camau Bach (make in house -CCC)



The new programme will be required to work towards preventing Adverse Childhood Experiences (ACEs) as well as helping to mitigating the effects of ACEs on those who have already been exposed to them. An example of service delivery; The Integrated Children's Centres are venue based services providing support to children aged 0-12 years and their families in their local communities of Morfa, Llwynhendy and Felinfoel. The centres offer a range of activities to families to help them be positive parents, have strong relationships and build resilience, including; Bumps, baby and family play sessions (0-3 years), Play club sessions (4-6 years); Open access play sessions (7-11 years); Non-accredited LAP/NAP courses delivered; Parenting courses co-facilitated, Pre-employment accredited courses, Healthy lifestyle sessions, Baby massage courses and Community consultation events.



Lead Executive Board Member Cllr Glynog Davies



View our <u>detailed delivery plan</u> against this objective – to follow



**EICH CYNGOR ar leinamdani** www.sirgar.llyw.cymru

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# Well-being Objective 2 Start Well - Help children live healthy lifestyles

# So why is this important?

Projections suggest an increase in trends for childhood obesity going forward with figures



- showing males between the ages of 2 15 being at greatest risk.
- The Play Sufficiency Assessment identified playing outside as the most popular setting for children but also found that 31% of parents often worry and sometimes find it difficult to let their child out to play. This was mostly concerned with road traffic.
- Assessment engagement activity with primary school children showed being physically active to be the second most important factor for positive well-being of children aged 6 – 11, after connections with family and friends.
- Living healthy lives allows children to fulfil their potential and meet education aspirations.
- Habits established early in life remain with people to allow them to play a full part in the economy and society of Carmarthenshire.

# Why this should concern us?

- Carmarthenshire has the 9<sup>th</sup> highest (previously 3<sup>rd</sup> highest) levels of childhood obesity in Wales with 29.4% (560) of 4-5 year olds being overweight or obese, higher than the Welsh average of 27.1%
- Engagement with primary schools identified a strong link between physical activity and opportunities to play in outside spaces, and to feel safe in that environment.
- Mental health disorders in children and young people are equally as prevalent, with 1 in 10 children and young people aged five to sixteen suffering from a diagnosable mental health disorder. Between the ages of one to twelve, 1 in 15 young people deliberately self-harm.
  - Source: Our Health Our Future, Hywel Dda Interim Integrated Medium Term Plan 2016/17 2018/19 (page 56)

#### What do we need to do?

- We need to work with partners to ensure children across Carmarthenshire: eat healthily, are physically active and maintain good mental health.
- We will address the Welsh Audit Office recommendations following their review of this Well-being Objective under the Well-being of Future Generations Act (Wales) 2015.
- We need to measure activity through schools.

#### How will we do this?

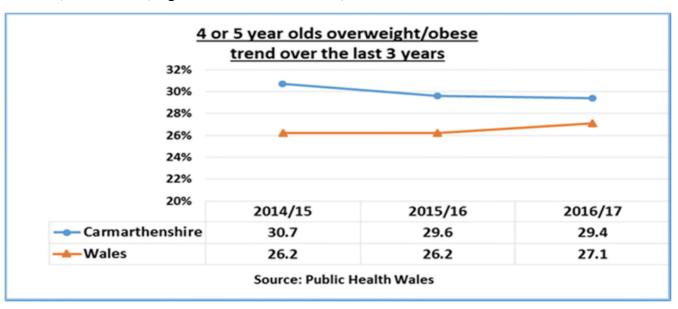
- A. We will increase the range of physical activity opportunities available for children, and target those at higher risk of inactivity.
- B. We will address mental health including reducing exposure to adverse childhood experiences.
- C. We will promote eating healthy, including through school meals, the Healthy Schools scheme and the School Holiday Enrichment Programme.
- D. We will increase awareness of healthy lifestyles through the Healthy Schools scheme.
- E. We will continue to develop, promote and deliver the Flying Start Programme.



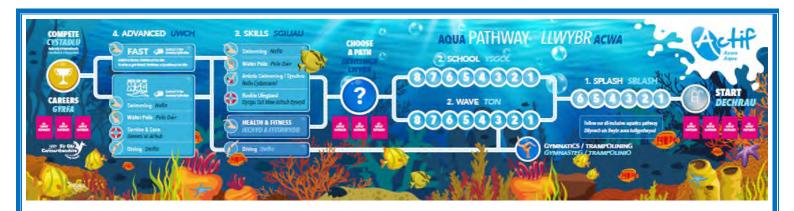
# **Key Measure of Success**

#### Childhood obesity (Child Measurement Programme NHS)

Obesity in childhood often persists into adult life, leading to related health problems like type 2 diabetes, liver disease, higher rates of heart disease, and some cancers.



# An example of what we are doing



There is enormous potential for swimming and aquatic activity to have a significant impact on the health and wellbeing of our population due to the relative easy access to facilities and the accessibility across a whole lifetime. You'll see how we have built and displayed our comprehensive pathway above – aiming to provide opportunities across the life course, e.g. by recently expanding our children's structured programme to younger age groups through a 6-stage 'Splash' scheme and diversifying the options far beyond swimming, including specific links with gymnastics/trampolining and diving.





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# Well-being Objective 2 Start Well - Help children live healthy lifestyles

# How will we do this?

# Our detailed delivery plan and to achieve this objective

(Lemon highlight means that this is not the Action or Measure's main objective).

Ref	Actions and Measures	Date/ Target	Scrutiny
Α	Increase physical activities for children		
1	We will work with Town & Community Councils and other community organisations to look at ways to invest in upgrading Local leisure provisions Part of MF5-71	March 2023	СОММ
2	We will ensure best use is made of school facilities to support wider community activity. (Action also included in Objective 8, 9 and 11) MF5-30	March 2020	E&CS
3	We will review and implement an improved pathway of aquatics provision that enables participants to reach their full potential. (Also in Well-being Objective 8)	March 2020	СОММ
4	Through the Healthy Schools Scheme we will continue to increase the level of physical activity by developing the Carmarthenshire Outdoor Schools Project, continue to hold our annual Pedometer Challenge and continue to embed the Food & Fitness Health topic within Schools.	March 2020	E&CS
5	We will continue to work towards addressing the gaps identified in our most recent Play Sufficiency Assessment (2016-2019) in order to ensure that local children and young people have access to wide and varied play opportunities and experiences including the potential of utilising school grounds, outside of teaching hours. (Also in Well-being Objectives 1 and 5)	March 2020	E&CS
6	We will review the physical infrastructure and programming of Pendine Outdoor Education Centre. (Also in Well-being Objective 8)	March 2020	сомм
7	We shall increase the % of children who can swim 25m aged 11. (3.4.2.1)  (Also in Well-being Objective 8) (2018/19 Result TBC%)	TBC%	СОММ
8	We shall maintain the number of young people (0-16) accessing free swim sessions. (3.4.2.2) (2018/19 Result - TBC)	TBC	СОММ
9	We shall increase the number of attendances at Sporting Opportunities facilitated by Sport & Leisure Officers. (3.4.2.8) (2018/19 Result - TBC)	TBC	СОММ
10	We shall increase the number of visits to leisure centres per 1,000 population.  (PAM/017) (Also in Well-being Objective 8) (2018/19 Result - TBC)	ТВС	СОММ
В	Address mental health		
1	We will reduce exposure to adverse childhood experiences - these are addressed in to give every child the best start in life.	n <i>Objecti</i> v	ve1– Help
2	Through the Healthy School Scheme we will continue to support schools in their implementation of the Mental & Emotional Health and Well-being Health topic including Anti-bullying strategies and healthy coping mechanisms such as mindfulness and Speakr.	March 2020	E&CS
С	Promote healthy eating		
1	We will continue to further develop healthy eating in schools, beyond statutory Welsh Government regulations.	March 2020	E&CS
2	We will seek to increase take-up of school meals (including free school meals).	March 2020	E&CS
3	We shall continue to implement the School Holiday Enrichment (Holiday Hunger) Programme (SHEP), supporting families and children during school vacations to	March 2020	E&CS

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Ref	Actions and Measures	Date/ Target	Scrutiny
	cook healthy meals, particularly aimed at pupils eligible for Free School Meals. (Also in Well-being Objective 5)		
4	We shall continue to ensure that schools are abiding by the Healthy Eating in Schools (Wales) Measure 2009 and the Healthy Eating in Schools (Nutritional Standards & Requirements) (Wales) Regulations 2013, during cluster meetings, schools visits and assessments.	March 2020	E&CS
5	We shall further develop special diets in schools, working with Welsh Local Government Association (WLGA).	March 2020	E&CS
6	We will increase the % of schools achieving phase 4 of the Healthy Schools Initiative. (8.3.1.5) (2018/19 Result - 85%)	TBC%	E&CS
7	We shall increase the percentage of children seen by a registered dentist within 3 months of becoming looked after. (scc/30) (2018/19 Result - TBC%)	TBC%	E&CS
8	We shall retain a high percentage of children looked after at 31 March who were registered with a GP within 10 working days of the start of their placement.  (scc/31) (2018/19 Result - TBC%)	TBC%	E&CS
D	Increase awareness		
1	We will continue to promote and raise awareness to campaigns specific to healthy eating, physical activity and mental health and promote the School Health Research Network through the Healthy Schools' Twitter account, Healthy Schools Network on Hwb, cluster meetings and raise awareness with parents and carers via parents evenings.	March 2020	E&CS
E	Flying Start Programme		
1	We will continue to develop the Flying Start programme, promoting early intervention for disadvantaged families with children (0-3) living in specific deprived communities, ensuring good multi agency support to families across the spectrum of need by developing clear pathways with internal and external partners. MF5-82 (Action also included in Objective 1 and 5)	March 2020	E&CS
F	Overarching		
1	We will review what data is currently available and identify what additional information is needed to evidence progress towards achieving outcomes / impact in the longer term. (Action also a WAO recommendation)	March 2020	EC&S
2	We will identify and address any gaps in the groups / forums of young people used for consultation and engagement to ensure they are fully inclusive. (Action also a WAO recommendation)	March 2020	EC&S

# **Success Measures**

Childhood obesity (Child Measurement Programme NHS)



# Well-being Objective 3

# Start Well - Support and improve progress and achievement for all learners

# So why is this important?

• We all want all of our children and young people to have the best possible start in life by supporting them to gain the skills and knowledge they need to lead happy, healthy, fulfilling lives.

Century living and the world of work.



- We want to improve outcomes for all ages through lifelong learning, to enable them to thrive in 21<sup>st</sup>
- Research by *The Institute of Education* suggests that attending a good pre-school and primary school can have more impact on children's academic progress than their gender or family background (Taggart, 2015)
- Our service remains committed to both the principles and priorities as outlined in the Welsh Government's most recent strategic document 'Education in Wales: Our National Mission.'

# Why this should concern us?

- There is currently a gap nationally (including Carmarthenshire) between the performance of pupils
  eligible for free school meals (eFSM) and those who are not. This aspect of our end of key stage
  performance and achievement continues to challenge and concern us.
- We have schools that need to improve in specific areas as recognised through the National Categorisation system\* (for 2018; 21% of Primary schools are rated 'Amber Support Category' and 1% of Primary schools is rated 'Red Support Category').
  - \*Four levels of 'Support Category' exist Green, Yellow, Amber and Red. All Secondary schools are currently rated in the Green or Yellow Support Category.
- The <u>2015 PISA results</u> (Programme for International Student Assessment), for which Kirsty Williams, Welsh Government Cabinet Secretary for Education, has stated "remains the recognised international benchmark for skills", continue to show Wales adrift from the rest of the UK.

#### What do we need to do?

• We will continue to improve progress, wellbeing and outcomes further for all learners (with a focus on those entitled to eFSM and vulnerable learners - see also **Tackling Poverty Well-being Objective 5**.

#### How will we do this?

- A. We will ensure a relentless emphasis on **improvement in pupil progress, wellbeing and outcomes** for all children and young people across all learning phases (focusing on vulnerable and eFSM learners) in line with the vision and aims of 'Education in Wales: Our National Mission.'
- B. We will continue to **improve school attendance** and learner well-being.
- C. We will provide an excellent school in the right place by:
  - a. Improving the condition, suitability and resource efficiency of our schools network through the *Modernising Education Plan*.
  - b. Developing an engaging, relevant and authentic *Local Curriculum*, within a clear framework of national guidance, which will fully prepare our children and young people for the challenges and opportunities of adult life.
- D. We will continue workforce development and succession planning by:
  - a. Developing and supporting a collaborative self-improving school system to ensure high quality leadership and provision for all learners.
  - b. Investing in further developing the skills of our teachers and support staff.
- E. We will continue the **development of Welsh in all our services**, thus moving towards ensuring that every pupil is confidently bilingual. Pupils can fulfil their potential in gaining skills to operate as bilingual citizens in their communities, the workplace and beyond.

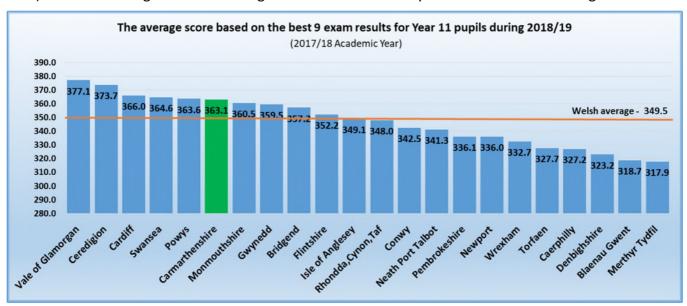
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# **Key Measure of Success**

**Educational attainment - Average Caped 9 points score** (Year 11 pupils) (ref tbc) (Pupils best 9 results including English/Welsh, Mathematics–Numeracy, Mathematics and Science)

The average score based on the best 9 exam results for Year 11 pupils during 2018/19 (2017/8 Academic Year) is 363.1 where girls had an average score of 375.2 and boys 352.5. This is the 6th highest in Wales.



# An example of what we are doing

In pursuit of our goals, we have implemented three additional Strategic Fora in partnership with our schools:

- 1. Access to Education Strategic Forum
- 2. Curriculum and Wellbeing Strategic Forum
- 3. Education Services Strategic Forum

This revised structure will enhance our collaborative work with senior school leaders from all sectors, thus ensuring a collegiate approach to improvement via agreed strategies in support of all our specific tasks and actions.

#### Each forum is charged with -

- Acting as a consultative group to assist with developing and co-constructing emerging strategy
- Proposing further areas which require strategic focus and development
- Piloting appropriate initiatives
- Advising on the implementation of strategy
- Advising on the prioritisation of resources
- Monitoring and evaluating progress
- Represent peers and disseminate to others

Progress and outcomes from each Forum is reported, evaluated and reviewed through our Head teacher and Governor networks along with our internal strategic Departmental and Corporate Management Teams.



Lead Executive
Board Member
Cllr Glynog Davies



View our <u>detailed delivery plan</u> against this objective <u>- to follow</u>



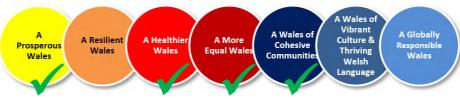
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# **Well-being Objective 4**

Start Well - Ensure all young people are in Education, Employment or Training(EET) and are following productive learning and career pathways

# So why is this important?

 Maximising the number of EET young people reduces the effects of poverty and the wider cost to society of support



services, reliance on benefits and offending.

- It is essential to maximise the life opportunities of young people, ensuring that as many as possible are able to progress to 6<sup>th</sup> forms, Further Education Colleges, apprenticeships, training provision or work.
- It enables young people to contribute positively to their local communities.

# Why this should concern us?

- In a globalising world, the perpetual march of technology and automation requires that young people are
  fully equipped for the challenges and opportunities of 21<sup>st</sup> Century working life. We aspire for our learners
  and young people to be work-ready for entering a high wage, high-skill economy and be able to
  successfully compete in, and actively contribute to, regional regeneration if they chose to live and work in
  south west Wales.
- The % of Carmarthenshire Year 11 pupils who became NEET (Not in Education, Employment or Training) in 2017 was 1.4% (27 pupils) a reduction on 2016 of 2.1% (40 pupils), the % of Carmarthenshire Year 13 pupils who became NEET was 3% (20 pupils) in 2017 up from 2.0% (14 pupils) in 2016.
- Carmarthenshire ranks 13<sup>th</sup> (of 22) Local Authorities in Wales for Year 11 pupils becoming NEET and above the All-Wales average of 1.6%.(2018 data available in April 2019)

### What do we need to do?

- We need to ensure that all children and young people in Carmarthenshire have the best possible opportunities to study, train and gain worthwhile employment locally, regionally or nationally.
- We will ensure that all vulnerable learners including those with a disability or additional learning needs are not excluded from programmes.
- We need to continue to deliver the six elements of the Welsh Government's Youth Engagement and Progression Framework (YEPF) which comprises of:
  - Identifying young people at risk of becoming NEET; Providing brokerage and co-ordinated support for young people; Improve tracking and transition support; Ensuring provision meets the needs of young people; Strengthening employability skills and entrepreneurship; Ensuring we are accountable for our actions.

#### How will we do this?

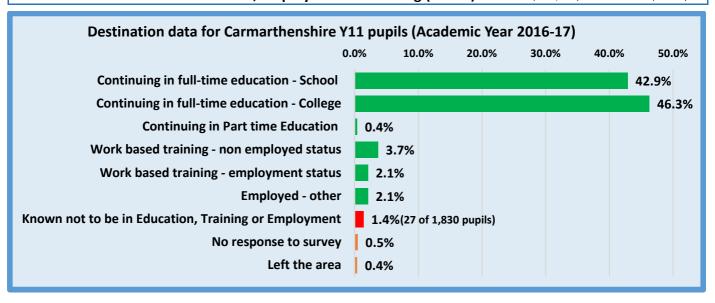
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- A. We will build on existing partnership relationships with local businesses and the public sector through the *Carmarthenshire Curriculum Review* to focus skills demands and employability of new and existing labour market entrants within Carmarthenshire to ensure that local and regional demands are met. *Also see Well-being Objectives 5+6 Action Plans re Hub and Regional Learning Partnership.* We will ensure that opportunities afforded by the new curriculum for Wales are dovetailed in Carmarthenshire's local curriculum with 21st century skills needs and gaps fully considered.
- B. We will implement the six **Youth Engagement and Progression Framework** Actions above.
- C. We will deliver the local elements of the *Cynnydd* and *Cam Nesa European Social Fund* projects (guaranteed funding till 2018-2020) which assists young people in progressing to further education, training and employment during the Post 16 education phase, while also working together with alternative curriculum provision to replace the services offered through the Cynnydd and Cam Nesa Projects, post Brexit by 2020 onwards.

Carmarthenshire

# **Key Measure of Success**

Number of leavers Not in Education, Employment or Training (NEETs) Year 11 (PAM/009) & Year 13 (5.1.0.2)



# An example of what we are doing

How does the Vulnerability Assessment Profile (VAP) help support those at risk of becoming NEET? The VAP is an initiative within the Welsh Government's Youth Engagement and Progression Framework. It plays an integral part in the early identification of those at great risk of becoming NEET and involves

the School and a range of agencies.

• Vulnerable pupils are identified through a scoring system based on pupil data; behaviour, attendance, attainment, etc.

Pupils scoring a Red or Amber score are discussed in the VAP meeting at the respective

VAP

VAP

Meeting

- At School VAP meetings, staff use their knowledge of the young person and family context to desciribe their current issues and highlight concerns which add to a higher holistic VAP
- VAP meetings focus on the nature of the vulnerability of each young person, what interventions have been offered, what has worked, what else could be offered and which agencies are involved.

 Careers Wales update on the next step for year 11 pupils such as which college course or which training provider they have applied for or been accepted on.

- Coleg Sir Gar representatives promote the February taster week offering a variety of different curriculum areas and offer college transition support during the Summer holidays.
- Cynnydd offers engagement activities such as positive mentoring and a critical friend, hands-on activities such as multi-media, STEM, outdoor, sport and fitness, and a focus on a positive next step for year 11 pupils, which can include transition support and access to additional qualifications. Other support include emotional wellbeing while Careers Wales Cynnydd can arrange work placements and prepare young people to be work-place ready.

**Follow** 

 If a young person has no plans at the end of year 11 and is likely to become NEET, a referral will be made to the **post 16 youth work team** and to **Cam Nesa**.



**Lead Executive Board** Member **Cllr Glynog Davies** 



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# Well-being Objective 5



Start Well/Live Well - Tackle poverty by doing all we can to prevent it, help people into work & improve the lives of those living in poverty

# So why is this Important?

 Poverty and deprivation have serious detrimental effects across all aspects of well-being. It limits the opportunities and



- prospects for children and young people, damages the quality of life for families and communities.
- Poverty can be a barrier to full participation in society and is too often an intergenerational experience which poses a significant threat to experiencing positive well-being both now and in the future.
- Research shows that children growing up in workless households experience consistently poorer
  outcomes than other children whose parents are always working, in relation to educational
  attainment and cognitive ability.

# Why this should concern us?

• 35.5% (28,881) of households in Carmarthenshire can be defined as **living in poverty**, 13<sup>th</sup> highest in Wales (Welsh average 33.6%).

Welsh Government defines poverty as when "household income is less than 60% of the GB median income". This means a household where income is **less than £18,868** a year (2018 - 60% of £31,446)

#### What do we need to do?

- We need to prevent poverty There is a strong correlation between being born poor and experiencing
  a lifetime of poverty and many of the triggers of poverty experienced in childhood and later life are
  preventable if identified and addressed in a timely manner. Providing early, targeted and holistic
  interventions can therefore help reduce the likelihood of poverty occurring in our communities.
- We need to help people into work work is one of the most fundamental and effective means of tackling poverty in all its forms. Work provides income and opportunities for social, emotional and cerebral development as well as improved health and well-being.
- We need to *improve the lives of people living in poverty* by supporting those in poverty and improving access to help to maintain basic standards of living.

#### How will we do this?

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- A. Our children and education services will work to *prevent poverty* through delivering key early intervention programmes such as flying start, team around the family (TAF) and financial literacy is on the school curriculum. In addition services such as housing will take a more proactive, preventative approach to addressing key triggers of poverty to prevent escalation of issues such as homelessness and fuel poverty.
- B. We will help people into work by building their confidence and skills through the dedicated Communities 4 Work and Communities 4 Work plus programmes and targeted support for those who are furthest from the labour market e.g. those who are Not in Employment, Education or Training (NEET). We will continue to extend the Hwb model as a one stop shop for employment advice and support.
- **C.** We will *improve the lives of those living in poverty* through promoting and supporting greater financial literacy via services such as trading standards and housing benefits. We will also deliver initiatives to support key vulnerable groups including the School Holiday Enrichment Programme (SHEP), Toy Box and Hamper appeal.

**Rural Poverty** – see also Well-being objective 6 - Create more jobs and growth throughout the county; Part C - By identifying and addressing the issues facing rural communities.



### Households Living in Poverty (CACI's 'PayCheck' Data)

Household Income Figures Source: CACI's 'PayCheck' data										
Households	2014		2015		2016		2017		2018	
Living in Poverty	Carms	Wales								
	29,956	446,586	29,086	459,283	29,020	460,322	28,223	450,616	28,881	456,971
Poverty	(37.1%)	(33.6%)	(36.3%)	(35%)	(35.9%)	(34%)	(35.0%)	(33%)	(35.5%)	(33.6%)

35.5% (28,881) of households in Carmarthenshire can be defined as **living in poverty**, 13<sup>th</sup> highest in Wales (Welsh average 33.6%).

Welsh Government defines poverty as when "household income is less than 60% of the GB median income". This means a household where income is **less than £18,868** a year (2018 - 60% of £31,446)

# An example of what we are doing





Over the course of 2018 the Council has been working with residents of Llanelli's Tyisha ward in partnership with a number of key organisations to undertake a huge community engagement programme. The programme known as 'planning for real' sought to gain views and ideas from local residents to inform the development of a regeneration plan for the area. This means that residents, tenants and businesses have had a real opportunity to help plan for changes and improvements that will affect their future.

Cllr. Campbell has said: "We know that Tyisha has its problems, but we also recognise that it has a fantastic community spirit. People really want to see the area improve and we want people to be part of the change. There is real potential to do something and we're excited about what lays ahead."



Lead Executive Board Member Cllr Cefin Campbell



View our <u>detailed delivery plan</u> against this objective to follow





# Well-being Objective 6

Live Well - Create more jobs and growth throughout the county

# So why is this important?

 Providing secure and well paid jobs for local people is central to everything we are seeking to achieve.



• Increasing employability is fundamental to tackling poverty, reducing inequalities and has a dramatic impact on our health and ability to function in everyday society.

# Why this should concern us?

- As at March 2018, of the 73.7% of Carmarthenshire's workforce, 59% were employed in the
  professional/technical/skilled trade occupations well below the Welsh average of 63%, whilst 41%
  were employed in the caring/leisure/customer service/machine operative occupations well above
  the 37% Welsh average.
  - Also see Well-being Objective 4 Reduce the number of young adults that are NEET (Not in Education, Employment or Training)
- As at September 2018, the total number of unemployed/economically inactive residents (excluding students) - 16-64 represents 21.3% of the total population of Carmarthenshire, this is above the Welsh average of 20.0%.
- We must tackle a GVA (gross value added) gap that is widening between UK GVA & Wales GVA;
   Total GVA in Carmarthenshire represents 4.8% of Wales total GVA, which is a relatively high share.
   However, GVA per job is low (£44,833), ranking 18<sup>th</sup> out of 22 authorities, indicating low productivity.
   GVA is the measure of the value of the wages and profits from goods and services produced in an area.

#### What do we need to do?

- We need to build a knowledge-rich, creative economy by maximising employment & training places for local people through creating jobs and providing high quality apprenticeships, training and work experience opportunities, in order to have an on-going skilled & competent workforce to face the future
- We need to evolve Carmarthenshire's position in the Swansea Bay City Region (Swansea, Carmarthenshire, Pembrokeshire and Neath Port Talbot) into a confident, ambitious and connected county.
- We need to continue to invest in our local rural, infrastructure, including transportation to attract businesses, tourism/leisure to the county to promote economic growth and activity by building better connections & generating a strong tourism industry (see Improving highway & transport infrastructure & connectivity WBO13)
- We need to continue to invest in the strategic regeneration of our 3 principal towns, rural market towns, key strategic employment sites and continue to support business growth.
- We need to support Welsh Governments' <u>Prosperity for All-the National Strategy: Economic Action Plan</u>
- Monitor the impact of Brexit on the economy of Carmarthenshire, so we can mitigate any problems and embrace all opportunities which may arise
- We will publish a recommendations for action, on behalf of the Carmarthenshire Rural Affairs Task Group
- We will support those every day businesses that and are all around us and are the foundation of our economy.

#### How will we do this?

- A. Regionally, by co-ordinating and delivering the Swansea Bay City Deal and specifically the Carmarthenshire based projects Yr Egin and the Life Science and Wellness Village
- **B.** Locally, by delivering the 6 Transformational Strategy Area Plans targeting urban, coastal and rural Carmarthenshire
- C. By identifying and addressing the issues facing rural communities

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**Carmarthenshire** 

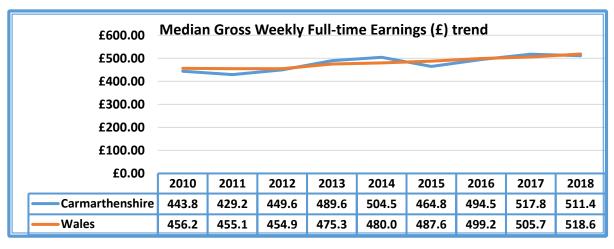
- D. By developing learning, skills, employability and encouraging a spirit of entrepreneurship throughout the county to support new businesses in the county (Regional Skills & Learning Partnership)
- E. By ensuring clear business support plans in order to support any implications from Brexit.
- F. By supporting local economic growth

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Gross weekly pay (Median) (ONS – Annual Survey of hours and earnings)

There is a steady increase in the median gross weekly full-time earnings in both Carmarthenshire and Wales since 2010, but the increase seems to be a smoother continuous climb in Wales.

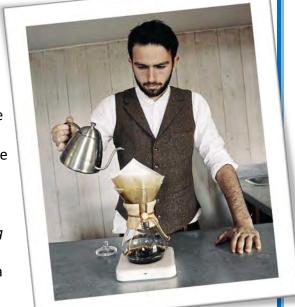


# An example of what we are doing to help

# The coffee makers inspired by Welsh heritage

Economic regeneration can take its inspiration from unusual sources. *Coaltown Coffee* owes its name and its ambition to the mining heritage of Ammanford. The company's founders are planning for a bright future thanks to this new kind of black gold.

When **Scott James** and his father Gordon set up their coffee roasting business in the garage of their family home, few could have predicted the success they would enjoy. A couple of years on, Coaltown Coffee Roasters now supplies 160 cafés, restaurants and shops across South Wales and beyond; together with national retailers - you can even buy their toasted Arabica beans in Selfridges. "It's been amazing and we are really lucky to have such loyal customers," says 23-year-old Scott, as the business has recently moved into a 3,000 sq ft Roastery warehouse in Ammanford.



The warehouse was developed through our *Property Development Fund* by local Property Developer Dolawen Cyf. and the building leased to Coaltown – keeping it all local. The Roastery was set up with one ambition, to bring an industry back to their hometown. All of their coffee is roasted and packed at the Roastery, where they employ local people. They also have a dedicated training space at the Roastery set up for

wholesale clients and for Public Barista Courses.



Lead Executive Board Member Clir Emlyn Dole (Leader)



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# Well-being Objective 6 Live Well - Create more jobs and growth throughout the county

# How will we do this? Our detailed delivery plan and to achieve this objective

(Lemon highlight means that this is not the Action or Measure's main objective).

Ref	Actions and Measures	Date/ Target	Scrutiny			
Α	Regionally, by coordinating and delivering the Swansea Bay City Deal					
1	As part of the City Deal we will deliver a whole-site project plan for the Life Science and Wellness Village, to include design and build, service/business planning, public engagement and securing private sector financing to ensure benefits maximisation and ongoing sustainability. MF5-72a	March 2024	СОММ			
2	We will fulfil the expectations and aspirations of the Swansea Bay City Deal and take on board any opportunities that emerge <i>MF5-72</i>	March 2020	СОММ			
В	Locally, by delivering the Transformational Strategy Area Plans targeting urban, coastal and rural Carmarthenshire.					
1	We will deliver the Carmarthen, Ammanford & Rural transformational plan and deliver initiatives and projects to support:  • Jobs created • Jobs accommodated • Floor space created • Numbers into training • Numbers into work • Private sector funding  Via Carmarthenshire Rural Enterprise Fund; Property Development Funds; Projects including Pendine attractor; Margaret Street road widening; Carmarthen wetlands and Jacksons Lane Carmarthen development; Business Account Management and Business Start Ups and Incubation.	March 2021	сомм			
2	We will deliver a Property Development Fund worth £10million (£4.5 million from the Council and circa £5.5million private sector investment. <i>MF5-73f</i>	March 2021	СОММ			
3	We will deliver the Cross Hands Growth Zone, Llanelli and the Coastal Belt  Transformational Plan and deliver initiatives and projects to support  Jobs created  Jobs accommodated  Floor space created  Numbers into training  Numbers into work  Private sector funding  Via Llanelli Town Centre Initiatives; Cross Hands East Strategic Employment Site;  Llanelli Waterside Joint Venture; Workways +; Buccaneer; Beacon Bursary;  Business support; Business growth fund and start up fund. MF5-73d	March 2021	СОММ			
4	We will develop Local Employment Sites across the County MF5-73e	March 2021	сомм			

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Ref	Actions and Measures	Date/ Target	Scrutiny
5	We will develop a programme to support small business across the County. MF5-78	March 2021	СОММ
6	We will Deliver Transformational town centre developments in Llanelli MF5-73a	March 2023	сомм
7	We will further develop the Carmarthenshire Coastal Belt at Pembrey MF5-73C	March 2023	СОММ
8	We will further develop the Carmarthenshire Coastal Belt at Pendine.	March 2023	сомм
9	We will deliver phase 2 of the development of Glanaman Workshops to provide improved workshop availability. MF5-10	March 2020	P&R
С	Implementing recommendations of the Carmarthenshire Rural Affairs Task Gro	up repor	<u>t</u>
1	We will deliver the Rural Enterprise Fund worth £6.66 million (£3 million from the Council and circa £3.66 million private sector investment). MF5-73g	March 2020	сомм
2	We will consider opportunities to work with other local authorities and partners to establish a Rural Deal to focus on rural regeneration. <i>MF5-77</i>	March 2020	сомм
3	We will prepare and publish a report and recommendations for action on behalf of the Carmarthenshire Rural Affairs Task Group. <i>MF5-76 CRO21</i>	March 2020	P&R
4	We will consider options for ensuring the most effective use of the Council farm estate to support affordable farming initiatives. <i>MF5-14</i> .	March 2020	COMM
5	We will establish regeneration initiatives to focus on the development of the rural market towns in the County. MF5-73b	March 2021	сомм
D	By developing learning, skills, employability and encouraging a spirit of entrepre throughout the county to support new businesses in the county.	eneurshij	)
1	We will deliver the £30million Skills and Talent Initiative to ensure the County fully benefits from the opportunities that will be created through the £1.3 billion investment through the Swansea Bay City Deal. MF5-72b	March 2023	СОММ
2	We will develop the Hwb model and its new purpose in Llanelli, Ammanford and Carmarthen, making front line support services more accessible to residents.  MF5-83 (Also in Well-being Objective 5)	March 2020	P&R
3	We will aim to increase the number of apprentices on formal recognised apprenticeship schemes per 1,000 employees. (2018/19 Baseline - TBC)	ТВС	P&R
E	By ensuring clear business support plans in order to support any implications from	m Brexi	t
1	We will investigate and monitor the impact of Brexit on the economy of Carmarthenshire via the Brexit Risk and Opportunities Register.	March 2021	СОММ
F	By supporting local economic growth		
1	We will maximise external funding in order to realise county wide economic activities and to support the growth of the third sector.	March 2020	СОММ
2	We will ensure communities receive maximum support through the role of the Funding Bureau and the LEADER function.	March 2020	СОММ
3	Work with partners to address issues in terms of superfast broadband access and mobile phone signal across the County and in particular in rural areas.  MF5-74	March 2020	P&R



Ref	Actions and Measures	Date/ Target	Scrutiny
4	We will ensure the Council uses its stock and assets to facilitate economic development within the County. MF5-79 & MF5-92	March 2020	СОММ
5	We will lead on and complete all land acquisitions required to facilitate strategic highway schemes such as Cross Hands Economic Link Road and Towy Valley Cycleway.	March 2021	СОММ
6	We will develop and deliver the Countywide Tourism Destination Management Plan 2015-2020 and support the promotion of Carmarthenshire as an attractive and quality place to visit and stay.	March 2020	СОММ
7	We will deliver a transformation plan for the Carmarthenshire Museums service, to include development at Parc Howard, a review of Kidwelly museum and a new Museum of Speed in Pendine to improve the provision for residents and visitors. <i>MF5-64 Part</i> (Action also in Well-being Objectives 8 & 14)	March 2022	СОММ
8	We will review governance and deliver re-development options for Oriel Myrddin to improve the provision for residents and visitors. <i>MF5-64 Part</i> (Action also in Well-being Objectives 8 & 14)	March 2020	СОММ
9	We will begin the museums transformation plan with the delivery of a £1.2 million redevelopment of the County museum at Abergwili. MF5- 65. (Action also in Well-being Objectives 8 & 14)	March 2023	СОММ
10	We will review and re-develop the Council's Theatre Services provision. MF5-66 (Action also in Well-being Objectives 8 & 14)	March 2020	СОММ
11	We shall improve and develop the infrastructure and facilities at Pembrey Country Park to enable it to become a first class facility for residents and visitors. <i>MF5-67</i> (Action also in Well-being Objective 8)	March 2020	сомм
12	We will deliver a £2million programme to re-develop Burry Port Harbour infrustructure. MF5-69 (Action also in Well-being Objective 8)	March 2023	СОММ
13	We will support community groups and organisations to promote and publicise the rich variety of community events being held in Carmarthenshire from agricultural shows, festivals and carnivals to exhibitions, concerts and performances. <i>MF5-85</i> (Action also in Well-being Objectives 9 & 14)	March 2020	сомм
G	Overarching Data		
1	We will aim to create <b>TBC</b> more jobs (EconD/001) (2018/19 Result - 419)	ТВС	СОММ
2	We will aim to accommodate <b>TBC</b> jobs (EconD/002) (2018/19 Result - 111)	ТВС	СОММ
3	We will aim to place <b>TBC</b> people into jobs (EconD/003) (2018/19 Result - 137)	ТВС	СОММ
4	We will aim to help TBC people into volunteering with Regeneration assistance.  (EconD/005) (2018/19 Result - 960)	ТВС	СОММ
5	Level of Private Sector Investment / external funding secured £ TBCm (EconD/008) (2018/19 Result - £16,205,882)	£TBCm	СОММ
6	We will ensure that a high percentage of undisputed invoices are paid within 30 days to help local businesses cash-flow (CFH/006) (2018/19 Result - 94.0%)	TBC%	СОММ
7	We will ensure that we conduct trading standards inspections for all high risk businesses (PPN/001i) (2018/19 Result - 100 %)	100%	E&PP

Ref	Actions and Measures	Date/ Target	Scrutiny
8	We will ensure that we conduct animal health inspections for all high risk businesses (PPN/001iii) (2018/19 Result - 100%)	100%	E&PP
9	We will continue to work with the Food Standard Agency to deliver realistic targets to satisfy the memorandum of understanding for animal feed.	March 2020	E&PP

Success Measures
Gross weekly pay (Median) (ONS – Annual Survey of hours and earnings)
Employment figures (ONS – Annual Population Survey) (National Well-being Indicator)
Number qualified to NVQ Level 4 or above (Stats Wales) (National Well-being Indicator)
People moderately or very satisfied with their jobs (National Survey for Wales) (National Well-being Indicator)



# Live Well - Increase the availability of rented and affordable homes

## So why is this important?

 Good quality affordable homes promote health and well-being, meeting the individual needs of the residents, building strong



sustainable communities and places where people want to live.

- Good quality energy efficient affordable homes are good for the People and the Environment as
  the energy use within the home will be reduced, having a significant effect on reducing the fuel costs
  for the occupying residents. It will also have a significant effect on reducing pollutants in the
  atmosphere and mitigating fuel poverty in our communities.
- It's good for the **Social Structure** well-placed affordable housing developments allow communities to welcome a wide range of families and to create a vibrant, diverse, group of residents.
- It's good for the Economy in order to thrive, new businesses need easy access to its workforce.
   Affordable housing developments ensure that working families will remain in their community.

#### Why this should concern us?

- People told us during our consultation on affordable Housing in 2015 that we need to:
  - ✓ Target help where the need is highest, in both urban and rural areas, by delivering more affordable homes for rent and buy.
  - ✓ Be more flexible whether by bringing wasted homes back into use, buying existing homes or building new ones.
  - ✓ Do whatever it takes by developing innovative and creative ways to deliver more homes.
  - ✓ Use our resources in the best possible way to ensure as many new homes as possible.
  - ✓ Use the expertise, skills and resources of those we work with.

#### What do we need to do?

- We need to provide additional affordable homes to meet the needs of residents in Carmarthenshire.
- We need to build new council homes across the County.
- We need to actively work with private landlords to encourage them to make their properties
  available at affordable rental levels, including bringing more private sector homes into the
  management of our in-house 'Simple Lettings Agency'.
- We need to work in partnership with Housing Associations in Carmarthenshire to maximize the supply of new build affordable homes.
- We need to actively work with property owners to bring empty homes back into use.
- We need to purchase homes from the private sector and increase the Council Social Housing stock.
- We need to maximize the number of affordable homes delivered through developer contributions from the planning system.
- We need to maximize all funding opportunities for both the Council and Housing Associations.

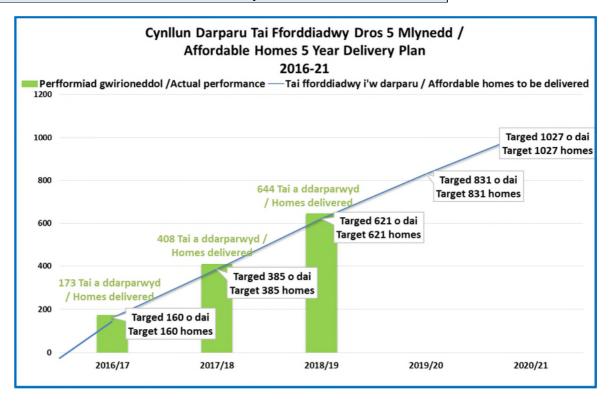
#### How will we do this?

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**A.** We will deliver all of the above through our <u>Affordable Homes Delivery Plan</u>. This is currently being further developed with more focus on building new Council and low cost affordable homes that will have a huge impact on the health, economic and social well-being of the County. We will also continue to bring empty homes back into use to increase choice and provide the right type of home in the right areas.

Carmarthenshire

#### Number of affordable homes in the County (7.3.2.24)



## An example of what we are doing

### Helping people to get on the property ladder.

Since the beginning of the plan we have helped over 50 families get on the property ladder. We have done this by providing homes on an equity share basis through our Low Cost Home Ownership programme. The homes have been provided from the Local Development Plan (LDP) Section 106 Affordable Housing process. The LDP requires all developers delivering more than 5 homes to provide affordable homes on the development. This can range between 10% and 30% depending on where in the County these developments are located.





Our homes are nominated to eligible individuals and families from the Affordable Housing Register. To be eligible, the household income cannot exceed than £25,000, meaning that these families would not be able to afford to buy their own home on the open market without subsidy. The homes remain affordable in perpetuity through the use of a local land charge. If the property is to be sold, it is again nominated to eligible households from the Affordable Housing Register.



Lead Executive Board Member Cllr Linda Evans



View our <u>detailed delivery plan</u> against this objective – to follow



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# Live Well - Increase the availability of rented and affordable homes

#### How will we do this?

# Our detailed delivery plan and to achieve this objective

(Lemon highlight means that this is not the Action or Measure's main objective).

Ref	Actions and Measures	Date/ Target	Scrutiny
Α	Affordable Homes Delivery Plan		
1	We will increase the number of affordable homes in the County by delivering the affordable homes plan. <i>MF5-44 (7.3.2.24) (2018/19 Result - TBC)</i>	2019/20 - 20 2020/21 - 196	СОММ
2	We will deliver additional affordable housing units per 10,000 households.  (PAM/036) (2018/19 Result - TBC)	TBC Per 10,00 households	СОММ
3	We will increase the number of new additional properties managed by our internal social lettings agency. (7.3.2.25) (2018/18 Result - 61 additional properties)	TBC additional properties	СОММ
4	We will develop an ambitious new affordable homes plan which will deliver over 900 additional Council homes over the next 5-10 years. <i>MF5-45</i>	March 2020	СОММ
5	We will deliver the Swansea Bay City Deal programme to develop 'Homes as Power Stations' to help generate sustainable and affordable homes and address fuel poverty for our residents.  MF5-46 (Action also in Well-being Objectives 5)	March 2021	СОММ
6	We will engage with tenants and key partners to maintain the Carmarthenshire Home Standard for Council owned properties. <i>MF5-48</i>	March 2020	СОММ
7	We will support all Council tenants through Welfare Reform changes and deliver a Universal Credit action plan to maximise income and develop new training and employment opportunities.  MF5-49 (Action also in Well-being Objective 5)	March 2021	СОММ
8	<ul> <li>We shall implement key actions in our new Homelessness Strategy to ensure vulnerable residents are supported appropriately to include:         <ul> <li>New models of affordable single people accommodation.</li> <li>Remodelling the provision of temporary accommodation and supported accommodation.</li> <li>Exploring whether a 'Housing First' approach can be developed to support those with the most complex needs.</li> </ul> </li> <li>MF5-50 (Action also in Well-being Objective 5)</li> </ul>	March 2020	СОММ
9	We will develop a transformational master plan for the Tyisha ward which will address the concerns of residents and provide a sustainable future.  MF5-51 & MF5-47	March 2020	СОММ
10	We will make it easy and inviting for council tenants to get involved in shaping strategic decisions and improving services, through meaningful involvement and development of relevant tenant skills.	March 2020	сомм



Ref	Actions and Measures	Date/ Target	Scrutiny
11	We will increase the % of empty private properties brought back into use.  (PAM/013) (2018/19 Result - 7.40% - 189 dwellings)  This measures include all previously empty properties and not only affordable homes.		СОММ
12	We will increase the number of new homes created as a result of bringing empty properties back into use (PAM/045)  (2018/19 Baseline - TBC additional dwellings) This measures include all previously empty properties and not only affordable homes.	TBC Additional dwellings	СОММ
13	We will maintain the average number of days taken to complete council house repairs. (PAM/037) (2018/19 Result - 14.6 days)		СОММ
14	We will continue to ensure that all council houses meet the Welsh Housing Quality Standard (WHQS) (PAM/038) (2018/19 Result - TBC%)	ТВС%	сомм
15	We will maintain the % of rent lost due to properties being empty. (PAM/039) (2018/19 Result - TBC%)	TBC%	СОММ

# **Success Measures**

Number of affordable homes in the County (7.3.2.24)





Live Well - Help people live healthy lives (tackling risky behaviour and obesity)

#### So why is this important?

- Our way of life is changing, people are living longer with a higher quality of life.
- The challenge is to prevent ill health



- Living healthy lives allows people to fulfil their potential, meet educational aspirations and play a full part in the economy and society of Carmarthenshire.
- Many of the preventive services and interventions required to maintain health, independence and well-being lie outside health and social care.
- Playing a part in providing accessible, inclusive, exciting, sustainable services, which promote and facilitate learning, culture, heritage, information, well-being and leisure.

#### Why this should concern us?

- There is a significant gap in life expectancy and a healthy life expectancy. In Carmarthenshire:-
  - Life expectancy for males is 78.0 years (2015-17) compared to a <u>healthy life expectancy of</u> 65 years (2010-14)
  - Life expectancy for females is 82.2 years (2015-17) compared to a <u>healthy life expectancy</u> of 66 years (2010-14)
  - Healthy life expectancy of both males and females are below the Welsh average of 65.3 and 66.7 years.
- 18.6% of adults are still smoking in Carmarthenshire and 57.8% of adults are overweight or obese (Welsh Average of 59.5%) National Survey for Wales 2016/17 & 2017/18

#### What do we need to do?

- We need to work with partners to ensure people across Carmarthenshire:
  - Eat and breathe healthily
  - Are physically active; and
  - Maintain good mental health.
- We need to remove inequalities around opportunities for people to address these 3 key areas

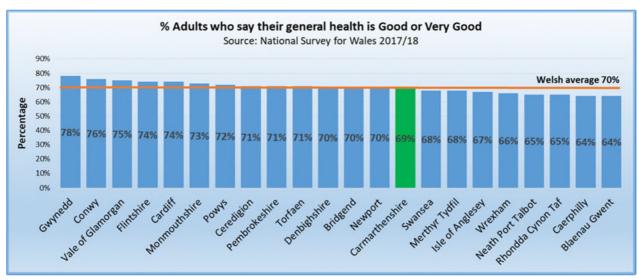
#### How will we do this?

- A. Eat and breathe healthily: We will provide healthy vending and food options as part of their catering provision at our Leisure facilities and continue to ensure that our outdoor recreation facilities i.e. Country Parks, rights of way networks remain well maintained and can be accessed safely and enjoyed by everyone.
- **B. Physical Activity**: We will continue investment in the new state of the art Wellness Village in Llanelli; Work in partnership with schools and the voluntary and health sectors to get "more people more active more often"; and, Enable employers to support the health and well-being of their workforce through Workplace Health initiatives.
- C. Mental Health: We will continue to work with health and third sector partners to transform mental health services and improve access to information, advice, preventive and crisis services in Carmarthenshire. We will aim for people to experience the positive health benefits of taking inspiration from museum collections to promote creativity, mindfulness and self-confidence and imbed the New Mobile Library Fleet to improve information, digital and health literacy across the county.



Adults who say their general health is Good or Very Good (National Survey for Wales)

The 2017/18 National Survey for Wales shows that **69%** of participating adults in Carmarthenshire say their **general health is Good or Very Good**. This is slightly below the Welsh average and down on last year's result of 70% but continues to be 14<sup>th</sup> highest in Wales.



## An example of what we are doing

## **Encouraging Healthy Lifestyles**

The objective in Leisure Services is to help people live healthy lifestyles and be more active more often is a mainstay in promoting and ensuring a healthier community in Carmarthenshire with all actions aimed at achieving this goal.

We want Carmarthenshire to be a place:

- ✓ That is the most active and healthy in the UK
- ✓ Where every person is an active participant at a 'Community Club' or 'Leisure / Cultural Facility'
- ✓ Where every child is hooked on Leisure / Cultural activity for life





Lead Executive Board
Member
Cllr Peter Hughes-Griffiths



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# Live Well - Help people live healthy lives (tackling risky behaviour and obesity)

# How will we do this? Our detailed delivery plan and to achieve this objective

Ref	Actions and Measures	Date/ Target	Scrutiny
	Also see: Objective 1 — Help to give every child the best Objective 2 — Help children live healthy lifestyles and improve their early life exper		
Α	Eat and breathe healthily		
1	We will assist in developing a departmental catering manual to help standardise operating procedures across the Leisure Division.	March 2020	сомм
2	We will continue to monitor air quality (nitrogen dioxide) for the residents of and visitors to the County. This will be carried out by regular assessments and, where necessary, sampling programmes.	March 2020	EPP
3	We will monitor private water supplies to ensure safety for the residents in Carmarthenshire. The service will explore the possibility of extending the programme to testing for the presence of radon and remediation as necessary.	March 2020	EPP
4	We shall ensure that a very high percentage of food establishments meet food hygiene standards (PAM/023) (2018/19 Result - 95.77%)	ТВС%	EPP
5	We shall ensure that all high risk Food businesses that are liable to a programmed inspections are inspected. (PPN/001ii) (2018/19 Result - 100%)	100%	EPP
6	We will work with community organisations and Town Community Councils to improve access to the network of footpaths and bridleways across the County.  MF5-68	March 2020	СОММ
7	We will explore various options for possible delivery of treatment of care for pest control.	March 2020	EPP
8	We will review the physical infrastructure and programming of Pendine Outdoor Education Centre. (Action also in Well-being Objective 2)	March 2020	СОММ
В	Physical Activity		
1	We will work alongside workplace health and wellbeing champion to effect change in physical activity levels of targeted staff within the Communities department.	March 2020	СОММ
2	We will ensure a range of targeted physical activity interventions are put in place across the life course to increase the activity levels of those who are inactive or at risk of becoming inactive and increase social and community cohesion.  (Action also in Well-being Objective 11)	March 2020	сомм
3	We shall invest in the County's leisure centre provision with the development of a new facility in Llanelli as part of the Wellness Village. <i>MF5-61</i>	March 2022	СОММ
4	We will implement the Cycling Strategy for Carmarthenshire that will focus on 5 key strategic themes. 1- Education, Development & Training; 2-Infrastructure and Facilities; 3-Marketing & Branding; 4-Tourism and 5 - Events. We will work closely in developing the 4 focused sports which are: Cycling, Aquatics, Athletics and Triathlon (Part of MF5-1- Carmarthen Velodrome) (Action also in Well-being Objective 13)	March 2023	СОММ



Ref	Actions and Measures	Date/ Target	Scrutiny
5	We will review and implement an improved pathway of aquatics provision that enables participants to reach their full potential. (Also in Well-being Objective 2)	March 2020	сомм
6	We will ensure best use is made of school facilities to support wider community activity. MF5-30 (Action also in Well-being Objectives 2, 9 & 11))	March 2020	E&CS
7	We will develop Carmarthen Leisure Centre facilities to include refurbishment of athletics facilities and the 3G astro turf pitch with upgrade to traffic infrastructure. (MF5-62 Part)	June 2020	СОММ
8	We will develop Ammanford Leisure Centre facilities with upgrades to changing facilities, traffic infrastructure and external sports facilities. (MF5-62 part).	June 2020	сомм
9	We shall strive to continue to increase the number of visits to leisure centres per 1,000 population (PAM 017) (Also in Well-being Objective 2 (2018/19 Result-TBC)	TBC per 1,000 population	СОММ
10	We shall increase the % of children who can swim 25m aged 11 (3.4.2.1)  (Also in Well-being Objective 2) (2018/19 Result- TBC%)	TBC%	СОММ
11	We shall increase the percentage of people referred to the National Exercise Referral scheme that attend the initial consultation of the programme (3.4.2.6)  (2018/19 Result -58.7%)	TBC%	SCH
12	We shall increase the percentage of people referred to the National Exercise Referral scheme that complete the 16 week programme (PAM/041)  (2018/19 Result 55.1%)	TBC%	SCH
13	We shall increase the percentage of National Exercise Referral clients whose health had improved on completion of the exercise programme (PAM/042)  (2018/19 Result TBC%)	TBC%	SCH
С	Mental Health		
1	We will work with partners to contribute to health led transformation programmes in mental health and redesign of services within learning disability ensue appropriate mental health care services and support are available. MF5-57 (Action also in Well-being Objectives 9 & 10)	March 2020	SCH
2	We will develop the 'Stordy Digidol' digital project to show case Carmarthenshire's heritage collections to improve accessibility. (Action also in Well-being Objective 14)	March 2021	СОММ
3	We will deliver a transformation plan for the Carmarthenshire Museums service, to include development at Parc Howard, a review of Kidwelly museum and a new Museum of Speed in Pendine to improve the provision for residents and visitors MF5-64 (Ref 13289) (Action also in Well-being Objectives 6 & 14)	March 2022	сомм
4	We will review governance and deliver re-development options for Oriel Myrddin to improve the provision for residents and visitors. <i>MF5-64</i> (Action also in Well-being Objectives 6 & 14)	March 2020	СОММ
5	We will begin the museums transformation plan with the delivery of a £1.2 million redevelopment of the County museum at Abergwili. MF5-65 (Ref 13290) (Action also in Well-being Objectives 6 & 14)	March 2023	СОММ
6	We will review and re-develop the Council's Theatre Services provision. MF5-66 (Action also in Well-being Objectives 6 & 14	March 2020	СОММ



Ref	Actions and Measures	Date/ Target	Scrutiny
7	We shall improve and develop the infrastructure and facilities at Pembrey Country Park to enable it to become a first class facility for residents and visitors. <i>MF5-67</i> (Action also in Well-being Objective 6)	March 2020	СОММ
8	We will deliver a £2million programme to re-develop Burry Port Harbour infrastructure. <i>MF5-69</i> (Action also in Well-being Objective 6)	March 2023	СОММ
9	We will celebrate and promote Carmarthenshire's rich cultural and sporting achievements and diversity. MF5 70 (Action also in Well-being Objective 14)	March 2020	сомм
10	We shall increase the number of library visits per 1,000 population (LCL/001) (2018/19 Result - 8,151)	ТВС	СОММ
11	Percentage of Quality Indicators (with targets) achieved by the library service.  (PAM/040) (2018/19 Result - TBC%)	86%	сомм

## **Additional Success Measures**

Adults who say their general health is Good or Very Good (National Survey for Wales)

Adults who say they have a longstanding illness (National Survey for Wales)

Adult mental well-being score (National Survey for Wales) (National Well-being Indicator)

Adults who have fewer than two healthy lifestyle behaviours (National Survey for Wales) (National Well-being Indicator)

(Not smoking, drinking > 14 units or lower, eating at least 5 portions fruit & veg the previous day, having a healthy body mass index, being physically active at least 150 minutes the previous week).







Live Well/Age Well - Support good connections with friends, family and safer communities

#### So why is this important?

 Loneliness and social isolation are harmful to our health, with research showing that lacking



- social connections is as damaging to our health as smoking 15 cigarettes a day and is worse for us than well-known risk factors such as obesity and physical inactivity.
- Social networks and friendships not only have an impact on reducing the risk of early death and illnes, but they also help individuals to recover when they do fall ill.
- Social isolation puts individuals at greater risk of cognitive decline
- Loneliness amongst young people has been shown to increase the likelihood of poor physical & mental health, the risk of becoming involved in criminal activity and reduce future employment opportunities.

### Why this should concern us?

- In our well-being survey of 2,500 residents, good relationships and a sense of belonging was the 3<sup>rd</sup> highest thing that mattered.
- The importance of family in positively influencing well-being is evident in findings from primary
  engagement activities delivered as part of Carmarthenshire's Well-being assessment. Family and
  friends were overwhelmingly identified as the most important factor in experiencing positive wellbeing by over 500 adults and children taking part in an exercise.
- 48% (close to the National average of 50%) of Carmarthenshire residents feel they live in cohesive communities. 72% agreed that local people treat each other with respect and consideration, 68% agreed that people from different backgrounds get on well together and 70% feel they belong to their local area. (National Survey for Wales, 2016/17).
- Safety-related issues were highlighted throughout the Carmarthenshire Wellbeing Assessment and feeling safe at home and in the local community impacts on everyone's sense of well-being

#### What do we need to do?

- We need to ensure services respond to the needs of families and communities.
- We need to continue to build greater community cohesion and to support and empower communities to address their safety, collective well-being and the well-being of those within the community, including the building of social bonds within groups and social bridges between groups in our communities.
- We need to encourage promotion of independence, wellbeing, community engagement & social inclusion.
- We need to keep our communities safe when delivering our services

#### How will we do this?

- A. We will continue to develop and implement how we provide information, advice and assistance across social care services.
- **B.** We will promote and develop strong connections for people, places and organisations.
- **C.** We will identify the strengths and resources within communities which can contribute to promoting and supporting the health and wellbeing of neighbours.
- D. We will continue to support community safety to help increase people's sense of personal security and their feelings of safety in relation to where they live, work and spend their leisure time.

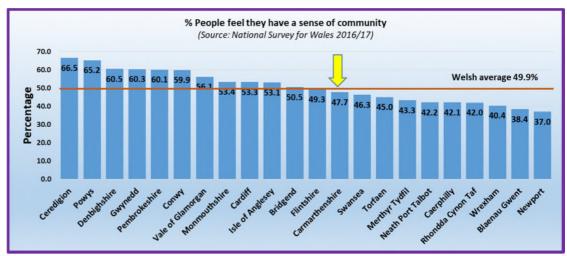


#### % Say they have a sense of community) (National Survey for Wales) (National Well-being Indicator)

The 'Sense of Community' is derived from three questions; People feel they belong to their local area; People in the area from different backgrounds get on and People in the area treat each other with

respect'.

Carmarthenshire has the 4th highest year on year % change having reduced from 73% in 2014/15 to 47.7% and moved down from 5th to 13th position



## An example of what we are doing

The White Ribbon Campaign - end male violence against women and girls





Carmarthenshire Council, Mid and West Wales Fire and Rescue Service and Dyfed-Powys Police have all met the standards required to be awarded with White Ribbon UK accredited status. Achieving White Ribbon UK status shows an organisation's commitment to The White Ribbon Campaign - the largest global initiative to end male violence against women. The award is recognition of the work which the three organisations have already undertaken in involving men in speaking out

and challenging male violence against women and girls. It is also a reminder of the work that still needs to be done.



Lead Executive Board Member
Cllr Cefin Campbell



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Age Well - Support the growing numbers of older people to maintain dignity and independence in their later years

## So why is this important?

Carmarthenshire has a high proportion of residents over 65 who are a vital and vibrant part



- Consultations have demonstrated that 'what matters' to older people is to be able to be as independent and well as possible for as long as possible.
  - 'Being respected as an older person and not being seen as a burden on the local health and social care system'
- Research shows that a vital factor of healthy aging is for older people to feel included and useful.
- Older people contribute to the economy in Carmarthenshire by caring for their grandchildren or other family members.
- The Royal Voluntary Service have described older people as the 'social glue' of communities.

#### Why this should concern us?

- Current projections suggest that the population of people over 65 living in Carmarthenshire is growing and by 2030 this will increase by 60%. There has been, and continues to be, a significant increase in the 'oldest of the old' with the greatest rise represented in the over 85 age group; with a predicted growth of 116%.
- Older people are statistically more likely to have a life limiting health condition with 55% of the over 65 population in the reporting having a long-term illness or disability. Demand for hospital and community services by those aged 75 and over is in general more than three times greater that from those aged between 30 and 40.
- Whilst the people of Carmarthenshire are living longer there is not a similar trend in increased years of being well. This is defined as healthy and disability-free life expectancy and it is rising more slowly than life expectancy. In simple terms this means that people are living longer with illness and disabilities. For males in the area, life expectancy is 77.4, with disability free life estimated at 59.4 and healthy life at 64. For females, it is 82, with 61.2 disability free years and 65.7 heathy ones.
- It is essential that we lay robust foundations to future proof the availability of services that promote and support ongoing well-being and independence for our frail older adult population.

#### What do we need to do?

- We need to continue to integrate health and social care at population health level to address the complex needs associated with age related multiple conditions and frailty.
- We need to work with individuals and communities together with the public, private and voluntary sectors to develop and promote innovative and practical ways to make Carmarthenshire a good place to grow older for everyone (see Objective 11 on Ageing Well).
- We need to develop service provision on a smaller footprint which are population based, integrated across health & social care and seek to reduce demand and growth in the future

#### How will we do this?

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The Welsh Government commissioned a Parliamentary Review of the Long Term Future of Health and Social Care: "A Healthier Wales" is the Welsh Government's response to that Review. The report adopts a "Quadruple Aim". They are continually to work towards an:

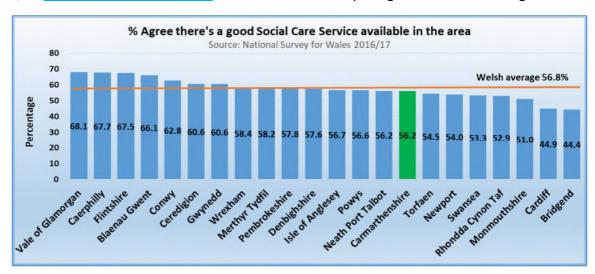
- A. Improved population health and wellbeing;
- B. Better quality and more accessible health and social care services;
- C. Higher value health and social care; and
- D. A motivated and sustainable health and social care workforce. ."



## Agree there's a good Social Care Service available in the area (National Survey for Wales)

According to the 2016/17 National Survey for Wales 56.2% of those surveyed agreed that there's a good

social care service available in their area, this is just below the Welsh average of 56.8% but an improvement on the previous survey result of 53.1%. This puts us in 15<sup>th</sup> position in Wales compared to 12<sup>th</sup> place in the previous year.



#### An example of what we are doing

#### **Dementia Friends Initiative**

We are committed to supporting our residents to Age Well, maintaining dignity and independence, enabling older people to remain in their own homes.

One of our initiatives is creating dementia friendly Carmarthenshire. Carmarthenshire County Council, Hywel Dda Health Board and Dyfed Powys Police together with local GP surgeries, Town Councillors, local businesses, voluntary groups and community members have worked together to support the Alzheimer

Society's Dementia Friends initiative. The program aims to provide dementia awareness sessions to local businesses, organisations, public sector employees and members of the public to become dementia friends and to pledge actions so that people living with Dementia feel empowered to access their communities. This work is currently being undertaken in Llanelli, Pontyberem, Ammanford, Llandovery, Laugharne, St. Clears, Whitland and surrounding areas, Llandeilo and Carmarthen Town.





Lead Executive Board
Member
Cllr Jane Tremlett



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# Age Well - A Council-wide approach to support Ageing Well in Carmarthenshire

## So why is this important?

 Wider services can make an important contribution in supporting and sustaining the independence of older people
 and reducing the demand on S



- and reducing the demand on Social Services and Health Care.
- When planning services for older people, we need to listen to what they have told us.
- In deciding what to do, we need to ask ourselves, would this service be ok for me or my relatives
- Tackling the causes of loneliness and social isolation is a national priority for the Welsh Government.
   Older people's rights must be promoted and protected so they can ago well and are protected against
- Older people's rights must be promoted and protected so they can age well and are protected against ageism, discrimination and abuse. (See the <u>Older People's Commissioners</u> priorities)
- So that older people able to participate fully in their communities.
- We fully support the 'Dublin Declaration on Age-Friendly Cities and Communities in Europe, 2013'.
- The Council has determined to make Carmarthenshire a dementia friendly county along the lines of the <u>Alzheimer's Society Dementia Friendly Community Programme</u>.

#### Why this should concern us?

- Older people are a significant asset to Wales, worth over £1bn to the Welsh economy annually. We
  must take forward an asset-based approach which, rather than focusing on the costs of providing
  services for older people, considers instead the cost of not investing in older people
- Carmarthenshire has an ageing population and by 2039 around 1 in 3 residents will be aged 65 +.
- Older people who are supported by tailored services and living in inclusive communities, are able to contribute more to the local economy and society.
- When surveyed older people have told us that they want as much support as possible to help them do the things they enjoy and to be able to manage day to day.

#### What do we need to do?

- We need to 'join-up' our diverse divisions and departments to support independent living and to help older people live in their communities. Making sure that the impact of all service changes on elderly people are carefully thought through.
- We need to consult in a meaningful way with older people who are often 'experts by experience' and know the services they need to remain active and independent in their communities.
- We need to focus on an outcome based approach to draw out the changes and improvements seen in an individual's life we need to build services around the outcomes older people need.
- We need to examine how we will work with the Public Service Board (PSB) to achieve the Older People's Commissioner for Wales's targets for inclusion in the PSBs Well-Being Plan.

#### How will we do this?

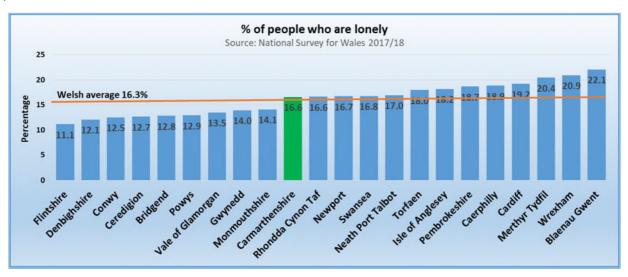
- The Welsh Government will be publishing their new Strategy for an Ageing Society in the Spring of 2019. The Council will need to refresh and respond to the local priorities emerging from this national strategy.
- In doing this the Council will also take account of the Older People's Commissioner's priorities and the World Health Organisation's age friendly priorities for action.



People who are lonely (National Survey for Wales)(National Well-being Indicator)

According to the 2017/18 National Survey for Wales,

**16.6%** of participating adults in Carmarthenshire **classed themselves as lonely**, this is slightly above the Welsh average of 16.3% but has reduced from previous year's result of 17.1% and we continue to be in 10<sup>th</sup> position.



Please note that this survey result is for all participating adults and not just the elderly.

## An example of what we are doing

#### Carmarthenshire is kind

The 50+ Forum annual event was held on the 14 September 2018 at the Botanic Garden with 634 attendees. Close working relationship with colleagues in the Communities Department were developed in order to deliver the <u>Carmarthenshire is Kind</u> focus. This focus talked about the concept of kindness and encouragement that great things are possible with only the simplest acts of kindness and generosity.





Lead Executive Board
Member
Cllr Linda Evans
Cllr Jane Tremlett





View our <u>detailed delivery plan</u> against this objective – to follow



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# Healthy & Safe Environment - Look after the environment now and in the future

## Why is this important?

The Natural Environment is a core component of sustainable development. The Environment (Wales) Act 2016 expands the duty



- A biodiverse natural environment, with healthy functioning ecosystems, supports social, economic and ecological resilience. Carmarthenshire's natural environment is the natural resource on which much of our economy is based – tourism, farming, forestry, and renewable energy. It is a major factor that attracts people, both young and older to live, work and visit the county, bringing inward investment with them.
- The conservation and enhancement of biodiversity is vital in our response to climate change and key ecosystem services such as food, flood management, pollination, clean air and water.
- 60% of the County's people live in rural areas and the remaining 40% live within 400m of natural or seminatural green space.
- The Well-being Needs Assessment survey identified a strong relationship between residents' well-being and their surrounding environment from providing recreational opportunities, to psychological positivity, health benefits and a connection to heritage and culture.
- The 'Resilient Wales' goal set out in the Well-being Future Generations Act requires public bodies to set objectives to achieve a 'biodiverse natural environment with healthy functioning ecosystems'

#### Why this should concern us?

- The environment contributes £8.8 billion of goods and services annually to the Welsh economy, 9% of Welsh GDP and 1 in 6 Welsh jobs; with the environment being relatively more important to the Welsh economy than is the case for the other UK nations.
- A biodiverse natural environment, with healthy functioning ecosystems, supports social, economic and ecological resilience, as well as our health and well-being.
- Responses from the Well-being Assessment survey showed that a clean environment is important to wellbeing and that residents are concerned with preserving and enhancing the local environment with repeated references to tipping, littering and recycling.
- Rising sea levels are likely to impact not only the 5,587 properties in Carmarthenshire already at risk of tidal and rising river level flooding, but additional properties along the coastal & river communities. A biodiverse natural environment will be more resilient to both climate change, and changes in sea level.

#### What do we need to do?

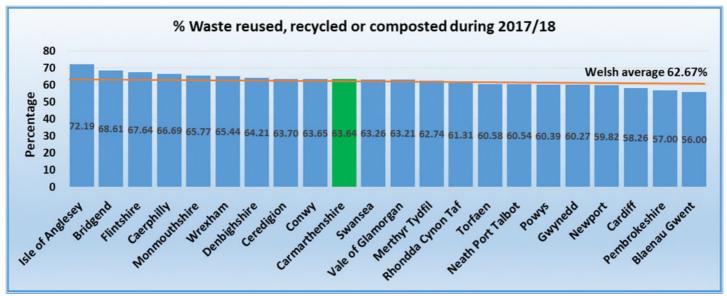
- We need to ensure that in delivering all our strategies, plans, projects and programmes for development, economic growth and the attraction of inward investment, we deliver our S6 Environment (Wales) Act duties and actively maintain and protect biodiversity and promote ecosystem resilience.
- We need to sustain and enhance natural & built spaces to encourage healthy living for residents & visitors.
- We need to support resilience within our rural and urban communities.

#### How will we do this?

- A. We will advise the whole Authority and partners on our need to address the requirements of the Environment (Wales) Act 2016 and monitor delivery of CCC's Environment Act Forward Plan, so demonstrating its compliance with the Biodiversity & Resilience of Ecosystems Duty within the Act.
- B. Ensure that in delivering planning services across the County, and in particular the various aspects of Planning (Wales) Act 2015, we demonstrate compliance with the Biodiversity & Resilience of Ecosystems Duty within the Act
- C. We will continue to implement and promote the increased use of renewable energy and become carbon neutral by 2030.
- D. We will protect our environment and properties through delivering our Flood & Waste Management Plan; and protect and manage our coast by delivering the Shoreline Management Plan.
- E. We will deliver actions from the 'Towards Zero Waste strategy', to become a high recycling nation by 2025 and a zero waste nation by 2050.



Rates of recycling (PAM/030)



**Recycling** declined in 2017/18 to 63.64% from 66.23% the previous year, moving down from 5<sup>th</sup> to 10<sup>th</sup> place but just above the welsh average. The slight decline is predominantly as a result of the difficulties with the refuse derived fuel (RDF) outlets.

## An example of what we are doing

## Managing our wetland habitats

Managing our wetland habitats appropriately and recreating them in the right places can bring great benefits for wildlife *and* people. The flat coastal land south-east of Llanelli was once an area of coastal grazing marsh forming part of the distinctive coastal landscape of the county. Although much was lost/degraded as Llanelli developed into an important industrial town, areas have been recreated/restored over recent years and are now flourishing with wildlife. Over the past 2 years the Council, the Wildfowl and Wetlands Trust (WWT), Natural Resources Wales and local contractors have

worked together to create/restore wetland features in degraded areas of former coastal grazing marsh that the Council owns close to the WWT. This year over 400 m of ditch was restored/created to help water voles in an area of land that was scrubbing over. It will hopefully become home to a range of wetland species and improve local flood storage. As the land is linked to the Wildfowl and Wetlands Trust, where a significant amount of habitat creation has been undertaken and which is very important for wildlife (and is also a wonderful place for people to learn about and enjoy the natural environment), it should improve the ecological resilience of the local landscape to support water voles.





Lead Executive Board Member Cllr Phillip Hughes



View our <u>detailed delivery plan</u> against this objective – to follow



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# Healthy & Safe Environment - Improve the highway and transport infrastructure and connectivity

## Why is this important?

 Transportation & highways play a key role in sustaining our community and deliver 'Prosperity for All.' A



- modern, successful economy is reliant upon the safe and efficient movement of people and goods; providing opportunities for people to gain access to employment, education, health, leisure, social and retail services.
- United & connected is one of the four Welsh Governments' aims in its 'Taking Wales Forward' plan. Providing integrated and affordable access for businesses, for residents and visitors can stimulate economic development, reductions in deprivation and social exclusion and an increase in well-being.
- Sustaining access to services will deliver improvements in health and wellbeing for all sections of the community e.g. that includes: walking, cycling, passenger and road transport.
- By 2030 South West Wales will be a confident, ambitious and connected City Region.

#### Why this should concern us?

- Our survey identified *transportation and highways as important* and in the top 10 priorities for the community was road maintenance, bus services and pavement maintenance.
- In our survey on satisfaction with services and the importance of services *Road Maintenance and Repairs* were identified as one of the highest importance with low satisfaction.
- Our highway network is the second largest in Wales covering 3,468 Kilometres, more than double the Welsh average of 1,566 Kilometres; covering 16 million square metres of carriageway.
- The condition of our roads was ranked 17<sup>th</sup> out of 22 across Wales in 2017/18.
- 18.8% of residents do not have access to a car or van. However, 43.5% of households have one car per household, which may indicate reduced accessibility in areas not well served by public transport.
- Only 55% aged 80 or over have access to a car/van therefore public transport and community based services are important to enable people to continue to live within their communities; it can mean the difference between a person staying independent at home or entering residential care.
- Air quality is emerging as a concern is Llandeilo, Carmarthen and Llanelli.

#### What do we need to do?

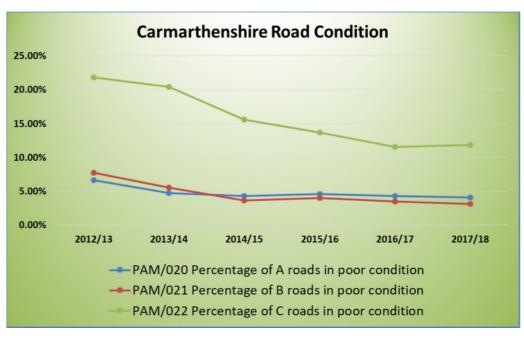
- We need to develop and support access to services to improve connectivity, reduce congestion and improve competitiveness.
- We need to sustain investment into our public and community transport systems and facilitate travel to and from schools to support our Modernising Education Programme.
- We need to also invest in infrastructure to support more sustainable journeys and Active Travel. For example through cycle ways, footpaths and public transport infrastructure.
- We need to continue to sustain investment in our existing highway infrastructure to improve connectivity;
- We need to maintain our focus on road safety and deliver our road safety strategy priorities.
- We need to ensure our fleet of vehicles is modern, efficient and safe.

#### How will we do this?

- A. We will develop the highway infrastructure to meet the priorities of our Regeneration Plan and Swansea Bay City Deal. We will continue develop new highways Cross Hands and Carmarthen West, and continue to develop key Active Travel sites like the Tywi Valley Path.
- B. We will continue the successful integrated public transport network such as Bwcabus/LINC and Traws Cymru.
- C. We will plan to redesign our school transport network to support the Modernising Education Programme.
- **D.** We will continue to support community transport.
- E. We will meet our objectives set out in our Road Safety Strategy.
- **F.** We will continue to modernise our vehicle fleet to improve efficiency and reduce emissions.



Through our investment in road repairs, we have seen an overall improvement in their condition. The additional Welsh Government funding will help to support our prioritised programme of surfacing our roads.



## An example of what we are doing



The first section of the <u>Tywi Valley Path</u> is now open. Over 750m of pathway linking Carmarthen Museum in Aberwgili with Bwlch Bach to Fronun and onto Whitemill, offers cyclists and walkers beautiful scenery including views of the Bishops Palace gardens and ponds.

We are putting our customers first by opening the first section and we are now striving for excellence as we work towards completion of the path!

The Tywi Valley Path is one of Carmarthenshire County Council's exciting capital projects, and has received £128,000 through the Welsh Government Rural Communities - Rural Development Programme 2014-2020, which is funded by the European Agricultural Fund for Rural Development. When complete, it is expected to boost the local economy by up to £2.4 million a year through increased tourism and visitor spend, which is part of a long-term vision for Carmarthenshire to be recognised as the Cycling Hub of Wales.







# Healthy & Safe Environment - Promote Welsh Language and Culture

## So why is this important?

 Carmarthenshire is a stronghold for the Welsh language and is considered to be of high strategic importance in its future.



- There are many advantages to bilingualism, including increased cognitive skills,
- It is a unique selling point. Tourist and hospitality industries throughout Europe are now realising the importance of offering unique experiences. Having two languages and a sense of Welsh history and culture places Carmarthenshire in a strong position.
- Engaging in cultural activity has demonstrable positive impact on starting well, living well and ageing well.

### Why this should concern us?

- According to the results of the 2017/18 National Survey for Wales 43.6% of people in Carmarthenshire said that they spoke Welsh.
- The 2011 Census showed that the number of welsh speakers in Carmarthenshire had reduced to 43.9% compared to 50.1% in 2001.
- The Welsh Government's ambition, through the <u>Cymraeg 2050 Welsh language Strategy</u>, is to see the number of people able to enjoy speaking and using Welsh reach a **million by 2050**.
- The Welsh Government's <u>Light Springs through the Dark: A Vision for Culture in Wales</u> is reinforcing the importance of culture as a priority.

#### What do we need to do?

- We need to ensure compliance with the <u>Welsh Language Standards</u> under the Welsh Language Measure (Wales) 2011 and monitor progress across the Authority.
- We need to continue promote the content of the 'WESP' <u>Welsh in Education Strategic Plan</u> in partnership with school leaders for the benefit of all Carmarthenshire learners.( *Also see WBO3*)
- We need to promote the use of the Welsh Language in our communities and work with partners such
  as the Mentrau laith, the Urdd and Mudiad Meithrin to realise the vision and outcomes set out in our
  Welsh Language Promotion Strategy
- We need to increase the number of people participating in cultural activity.
- We need to ensure that our collections and our County's heritage assets are protected and accessible for future generations

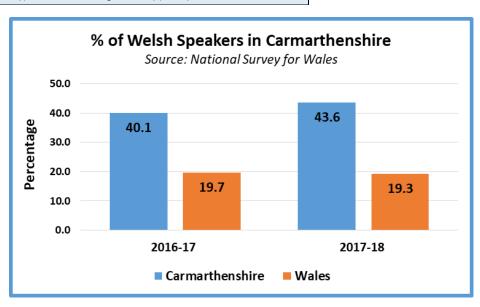
#### How will we do this?

- A. We will implement and monitor the **Welsh Language Standards** under the Welsh Language Measures 2011 across the Council, to the citizens of Carmarthenshire and other public services
- **B.** We will continue the **development of Welsh in all our Education services**, thus moving towards ensuring that every pupil is confidently bilingual. Pupils can fulfil their potential in gaining skills to operate as bilingual citizens in their communities, the workplace and beyond/worldwide.
- **C.** We will implement the **Welsh Language Promotion Strategy** which will facilitate the use of Welsh in everything we do across all communities
- D. We will promote our Welsh Culture & Heritage (see Councils DRAFT Arts Strategy 2018-22)



Can speak Welsh (National Survey for Wales( (NSW)(National Well-being Indicator) (NWBI)

The 2017/18 National Survey for Wales results shows that 43.6% can speak Welsh in Carmarthenshire, an increase on 40.1% in the previous year. This is well above the Welsh average and the fourth highest percentage in Wales (Sample size - 11,400 in Wales). Carmarthenshire has the highest number of Welsh speakers in Wales with just over 78,000 according to the 2011 Census.



### An example of what we are doing

A **WELCOME booklet** has been created for those who have returned to live or moved to Carmarthenshire.

The pack explains about the county and the Welsh language.

It also includes information about the benefits of being bilingual as well as listing different Welsh enterprises and organisations in the county and identifies places to shop and socialise where you can embrace the language.

The packs are given out to those who register for council tax; new council tenants; new university, health board, police and council staff in the county as well as being piloted with an estate agent and social housing providers.





Lead Executive Board Member Cllr Peter Hughes-Griffiths



View our <u>detailed delivery plan</u> against this objective – to follow



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Healthy & Safe Environment - Promote Welsh Language and Culture

## How will we do this?

# Our detailed delivery plan and to achieve this objective

(Lemon highlight means that this is not the Action or Measure's main objective).

Ref	Actions and Measures	Date/ Target	Scrutiny	
Α	Implement and monitor the Welsh Language Standards			
1	We will ensure the Council complies with the requirements of the Welsh Language Standards.	March 2020	P&R	
2	We will develop an integrated Welsh Language Programme for our staff.	March 2020	P&R	
3	To facilitate good decision making, we will introduce an integrated Impact Assessment which consolidates Equality, Welsh language and Well-being of Future Generations requirements.	March 2020	P&R	
В	The development of Welsh in all our Education services			
1	We will implement the content of the 'WESP' Welsh in Education Strategic Plan in partnership with school leaders for the benefit of all Carmarthenshire learners. (Action also in Well-being Objective 3)	March 2020	E&CS	
2	We will work with the County's primary and secondary schools to move them along the Welsh language continuum and also ensure that individual pupils within relevant schools are provided with opportunities to continue with their Welsh medium education throughout all key stages. <i>MF5-31</i> (Action also in Wellbeing Objective 3)	March 2020	E&CS	
3	We will increase the % of pupils assessed in Welsh at the end of the Foundation Phase (PAM/033) (Measure also in Well-being Objective 3)  (2018/19 Result - TBC% - 17/18 Academic Year)	TBC%	E&CS	
4	We will increase the % of year 11 pupils studying Welsh (first language)(PAM/034) (Measure also in Well-being Objective 3) (2018/19 Result - TBC% - 17/18 Academic Year)	TBC%	E&CS	
С	The Welsh Language Promotion Strategy			
1	To promote the Strategy for Welsh Language - We will increase the numbers acquiring basic and further skills in Welsh through the education system and through language transmission in the home.	March 2021	P&R	
2	To promote the Strategy for Welsh Language - We will increase the confidence of Welsh speakers and therefore the use of the Language in every sphere of life, and encourage and Support the county's organisations to make the Welsh Language an increasingly natural medium for their Services.  MF5-86.	March 2021	P&R	
3	To promote the Strategy for Welsh Language - We will take purposeful steps to positively affect population movements attempting to attract our young people to establish or re-establish themselves in the county so that the gains that are made in terms of Welsh speakers through the education system are not lost. Also, to make significant efforts to assimilate newcomers and ensure that new planning developments do not have a detrimental effect on the viability of the Welsh language. MF5-86.	March 2021	P&R	

Ref	Actions and Measures	Date/ Target	Scrutiny
4	To promote the Strategy for Welsh Language - We will target specific geographic areas within the county, either because they offer the potential to develop or because they cause linguistic concern to increase the numbers of residents in those areas who can and do use Welsh. MF5-86	March 2021	P&R
5	To promote the Strategy for Welsh - We will market and promote the Welsh language. Raising the status of Welsh and awareness of the benefits of bilingualism and bilingual education. And by raising awareness of these benefits, attracting more residents of the county to acquire the language.  MF5-86	March 2021	P&R
6	We will further strengthen the provision and use of the Welsh language within social care services to be able to provide services in the language of service users' choice and ensure compliance with the 'Active Offer'.  MF5-56 (Action also in Well-being Objective 10)	March 2020	SCH
D	Promoting our Welsh Culture & Heritage		
1	We will develop the 'Stordy Digidol' digital project to show case Carmarthenshire's heritage collections to improve accessibility. (Action also in Well-being Objective 8)	March 2021	сомм
2	We will implement our Libraries Development plan 2017 – 2022. (Action also in Well-being Objective 11)	March 2022	сомм
3	We will deliver a transformation plan for the Carmarthenshire Museums service, to include development at Parc Howard, a review of Kidwelly museum and a new Museum of Speed in Pendine to improve the provision for residents and visitors <i>MF5-64</i> (Action also in Well-being Objectives 6 & 8)	March 2022	СОММ
4	We will review governance and deliver re-development options for Oriel Myrddin to improve the provision for residents and visitors.  MF5-64 (Action also in Well-being Objectives 6 & 8)	March 2020	сомм
5	We will begin the museums transformation plan with the delivery of a £1.2 million redevelopment of the County museum at Abergwili. MF5-65 (Action also in Well-being Objectives 6 & 8)	March 2023	сомм
6	We will review and re-develop the Council's Theatre Services provision. <i>MF5-66</i> (Action also in Well-being Objectives 6 & 8)	March 2020	сомм
7	We will deliver a new archive repository and information hub for Carmarthenshire. <i>MF5-63</i>	March 2021	СОММ
8	We will celebrate and promote Carmarthenshire's rich cultural and sporting achievements and diversity. MF5-70 (Action also in Well-being Objective 8)	March 2020	сомм
9	We will support community groups and organisations to promote and publicise the rich variety of community events being held in Carmarthenshire from agricultural shows, festivals and carnivals to exhibitions, concerts and performances. <i>MF5-85</i> (Action also in Well-being Objectives 6 & 9)	March 2020	СОММ

Success Measures					
Can speak Welsh (National Survey for Wales( (NSW)(National Well-being Indicator) (NWBI)					
Pupils receiving a teacher assessment in Welsh (first language) at the end of the					
Foundation Phase (PAM/033)					
People attended arts events in Wales in last year (NSW)					
People visited historic places in Wales in last year (NSW)					
People visited museums in Wales in last year (NSW)					



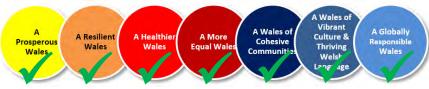
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#### So why is this important?

 The general purpose of the Wellbeing of Future Generations Act (Wales) 2015, is to ensure that



the governance arrangements of public bodies for improving the Well-being of Wales take the needs of future generations into account.

There are increasing demands and expectations yet less resources are available. Under these
conditions we need to work even more efficiently and effectively to maintain services and improve
where we can, delivering 'more (or even the same) for less'.

#### Why this should concern us?

• Further financial pressures are likely to arise from such things as rising energy costs, an increasing number of older people needing services from us, offices, school buildings and highways that require significant investment, and this is in addition to the current uncertainty in the economic outlook as the UK embarks on the process of leaving the European Union.

#### What do we need to do?

- Our Transform, Innovate and Change (TIC) programme will support the achievement of a sustainable financial future by delivering more efficient and effective services.
- We will conduct the work of the Council in an open and accessible way, ensuring we are properly accountable for the decisions we make.
- We intend to invest somewhere in the region of an additional £210 million pounds of capital funding in our corporate priorities over the next five years.
- We will make better use of our resources which will help to minimise the impact on services
  primarily by making smarter use of our buildings, our people and our spending.

#### How will we do this?

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- A. By transforming innovating and changing the way we work and deliver services.
  - Our Transform, Innovate and Change (TIC) programme is aimed at thinking differently, acting differently and therefore delivering differently. The programme takes into account factors such as the potential to deliver financial efficiencies, service improvement, opportunities to work collaboratively with other public sector partners and transformational projects with potential to deliver greater efficiency savings.
- B. We shall follow the 7 Principles of Good Governance set out Chartered Institute of Public Finance and Accountancy (CIPFA)/ Society of Local Authority Chief Executives (SOLACE) -:-
  - **B1. Integrity and Values** (Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law)
  - **B2. Openness and engagement** (Ensuring openness and comprehensive stakeholder engagement)
  - **B3.** Making a difference (Defining outcomes in terms of sustainable economic, social, & environmental benefits)
  - **B4.** Making sure we achieve what we set out to do Determining the interventions necessary to optimise the achievement of the intended outcomes.
  - **B5.** Valuing our people; engaging, leading and supporting (Developing capacity and the capability of leadership and individuals).
  - **B6.** Managing risks, performance and finance.

(Managing risks and performance through robust internal control and strong public financial management)

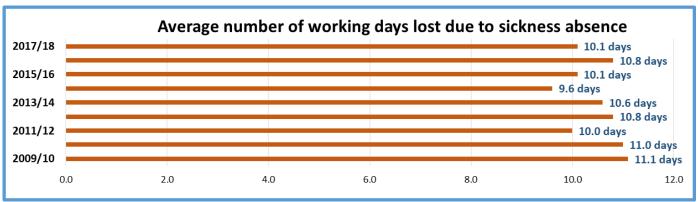
**B7.** Good transparency and accountability

(Implementing good practices in transparency, reporting, and audit to deliver effective accountability)



#### Staff sickness absence levels (PAM/001)

Sickness levels within the council has fluctuated during the last few years from 11.1 days in 2009/10 to its lowest at 9.6 days in 2014/15. The Corporate Sickness Absence Management Framework helps Heads of Service and managers ensure that support is in place for staff where needed and there is consistent application of the sickness policy. Stress and mental health related absence continues to be the highest cause for sickness absence.



An example of what we are doing

Transform Innovate and Change (TIC) Agenda

The Transform Innovate and Change (TIC) agenda continues to focus on supporting cultural and behavioural changes by encouraging services to think differently, act differently and therefore deliver differently looking for new ways of working and innovation.

At this year's 2018 TIC Awards, five winning teams were recognised for their contributions



to this agenda. The event, now in its second year, saw the Schools' Staff Absence Scheme team, Web team, Pest Control team, Complex Needs team and Makerspace team each receive framed certificates for their achievements in demonstrating projects which reflected Transformation, Innovation and Change. A special 'Overall Winner' plaque, sponsored by 'We are Lean and Agile', was also presented to the Makerspace Team for the success of their project. The team emphasised how they managed to breathe new life into libraries across Carmarthenshire and how they have moved away from traditional thinking and introduced innovation and creativity to the heart of their communities.



Lead Executive Board Member Cllr David Jenkins & Cllr Mair Stephens





View our <u>detailed delivery plan</u> against this objective – to follow



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# **APPENDICES**

Update to Improvement Objectives / Well-being Objectives

opuate to mi	No.	ment Objectives / Well-being Objectives  Well-being Objective	Refresh / upgrade
	1	Help to give every child the best start in life and improve their early life experiences	a programme and the second sec
	2	Help children live healthy lifestyles (Childhood Obesity)	Address findings of Dec/Jan 2019 WAO review of this Well-being Objective
Start Well	3	Continue to Improve learner attainment for all Support and improve progress and achievement for all learners	Renamed To reflect the new National emphasis on the success and well –being of every learner.  Education in Wales: Our National Mission
	4	Reduce the number of young adults that are Not in Education, Employment or Training (NEET)people	Changed to a more positive title:- Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways
	5	Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty	More fully reflect the ambition of the Tyshia project
Live Mall	6	Create more jobs and growth throughout the county	Brexit Preparation Strengthen the rural profile
Live Well	7	Increase the availability of rented and affordable homes	
	8	Help people live healthy lives (Tackling risky behaviour and Adult obesity)	More emphasis on Mental Health
	9	Support good connections with friends, family and safer communities	Better profile on Safeguarding
	10	Support the growing numbers of older people to maintain dignity and independence in their later years	
Age Well	11 A Co	A Council wide approach to supporting Ageing Well in Carmarthenshire	<ul> <li>The Welsh Government will be publishing their new Strategy for an Ageing Society in the Spring of 2019. The Council will need to refresh and respond to the local priorities emerging from this national strategy.</li> <li>In doing this the Council will also take account of the Older People's Commissioner's priorities and the World Health Organisation's age friendly priorities for action</li> </ul>
In a healthy	12	Look after the environment now and for the future	Increased the profile for Flooding Adopt recent Notice of Motion for zero Carbon
and safe environment	13	Improve the highway and transport infrastructure and connectivity	Increase profile of Active Travel
	14	Promoting Welsh Language and Culture	
Corporate Governance	15	Building a better Council Making Better use of Resources	



# Local Government (Wales) Measure 2009 and Well-being of Future Generations Act (Wales) 2015

The Local Government (Wales) Measure 2009 and the Well-being of Future Generations Act (Wales) 2015 are separate but interconnected legal obligations and it makes sense to ensure that these requirements are fully aligned and combined in this New Corporate Strategy.

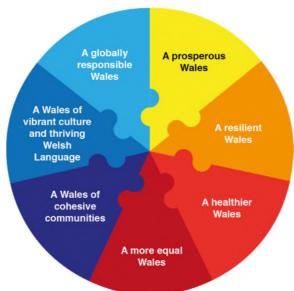
#### The Local Government (Wales) Measure 2009

- The Local Government (Wales) Measure 2009 requires the Council to set Improvement
   Objectives every year. They do not have to change every year, or be deliverable within one year.
- Our Improvement Objectives are essentially the same as our Well-being Objectives as they are based on a thorough evidence-based understanding of the communities we serve and local needs. We compare our Service performance and satisfaction results with all Councils in Wales to make sure we improve where we most need to.
- We have a duty to improve, often delivering 'more (or even the same) for less'.

#### **Well-being of Future Generations Act (Wales) 2015**

This is an Act introduced by the Welsh Government which will change aspects of how we work. The general purpose of the Act, is to ensure that the governance arrangements of public bodies for improving the well-being of Wales, take the needs of future generations into account. The Act is designed to improve the economic, social and environmental well-being of Wales, in accordance with sustainable development principles. The new law states that:-

- a) We <u>must</u> carry out sustainable development, improving the economic, social, environmental and cultural well-being of Wales. The sustainable development principle is
  - '... the public body must act in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs.'
- b) We <u>must</u> demonstrate 5 ways of working: Long term, integrated, involving, collaborative and preventative
- c) We <u>must</u> work towards achieving all of the 7 national well-being goals in the Act. Together they provide a shared vision for public bodies to work towards.



For the first time in Wales, the Well-being of Future Generations Act, provides a shared vision for all public bodies in Wales to work towards. As a public body subject to the Act we were required to set and publish Well-being Objectives that maximised our Contribution to the Well-being Goals.



# How our Well-being Objectives contribute to the 7 National Well-being Goals

How our wen-being objectives contribute to the		7 National Well-being Goals							
Carmarthenshire's 2017/18 Well-being Objectives / KIOPs			Prosperity	Resilience	Healthier	More equal	Cohesive Communities	Vibrant culture & Welsh Language	Global responsibility
	1	Help to give every child the best start in life and improve their early life experiences.	<b>√</b>		<b>✓</b>	<b>√</b>	<b>√</b>		
	2	Help children live healthy lifestyles	$\checkmark$		<b>\</b>	<b>✓</b>	$\checkmark$	$\checkmark$	
Well	3	Support and improve progress and achievement for all learners	<b>√</b>	<b>√</b>		<b>√</b>		<b>√</b>	<b>√</b>
Start Well	4	Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways	✓		<b>✓</b>	<b>✓</b>	<b>✓</b>		
	5	Tackle poverty by doing all we can to prevent it, help people into work and improve the lives of those living in poverty	<b>√</b>		<b>√</b>	<b>√</b>	<b>√</b>		
=	6	Create more jobs and growth throughout the county	✓		<b>√</b>	<b>✓</b>	<b>√</b>	<b>√</b>	
Live Well	7	Increase the availability of rented and affordable homes	✓	<b>√</b>	<b>✓</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>
=	8	Help people live healthy lives (tackling risky behaviour & obesity)	<b>√</b>		<b>✓</b>	<b>√</b>	<b>√</b>	<b>√</b>	
	9	Support good connections with friends, family and safer communities			<b>✓</b>	<b>√</b>	<b>√</b>		
Age Well	10	Support the growing numbers of older people to maintain dignity and independence in their later years	✓		<b>✓</b>	<b>✓</b>	<b>√</b>	<b>✓</b>	
⋖	11	A Council-wide approach to support Ageing Well in the county	✓		<b>✓</b>	<b>√</b>	<b>√</b>	<b>√</b>	
:hy, Safe & Environment	12	Look after the environment now and for the future	✓	<b>√</b>	<b>√</b>				
	13	Improve the highway and transport infrastructure and connectivity	✓	<b>√</b>	<b>√</b>	<b>✓</b>	<b>√</b>		
In a Heal: Prosperous	14	Promote Welsh Language and Culture	<b>√</b>	<b>√</b>		<b>√</b>	<b>✓</b>	<b>✓</b>	
	15	Building a Better Council and Making Better Use of Resources	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>✓</b>

# Financing the Council's Well-being Objectives

The financial position faced by local authorities has had a consistent theme over the last decade, with the level of resources available to public services seeing significant reductions, which means that we have less money to invest in services now than we have in the past. Over the last five years we have had to manage reductions in service budgets of around £50m, whilst at the same time the pressures on the budget have been increasing in terms of demand and expectations. We strive to manage this situation by reducing our spending without any significant impact on the frontline services valued by our communities.

# 1. Help to give every child the best start in life and improve their early life experiences

To achieve this objective we need to ensure appropriate investment in the early years and through our community resources such as Integrated Children's Centres and Family Centres.

The Children & Communities Grant helps to improve and integrate service delivery to better support vulnerable families and people across Wales. This grant incorporates the Flying Start and Families First grants which had Welsh Government Revenue funding of £5.1m in 2018-19.

# 2. Help children live healthy lifestyles

In order to deliver against this objective the key points above also apply.

School meals in Carmarthenshire follow healthy eating legislation, for which annual core funding is £3.4m. This includes the cost of the Primary School Free Breakfast initiative. For 2019/20, the Council has frozen prices despite inflationary pressures, and there is additional grant funding of £300k from WG for changes to free school meal eligibility.

Healthy activities for younger people are supported by existing sports development, and leisure facility programming budgets, supplemented by the Local Authority Partnership Agreement (LAPA) Grant of £500k which we access from the Welsh Government via Sport Wales. This helps pay for activities such as Free Swimming and the Active Young People Programme.

# 3. Support and improve progress and achievement for all learners

This key objective requires comprehensive support and resourcing from across our services. Carmarthenshire is committed to ensuring a detailed and forward-thinking programme in support of improved attainment for all our children and young people. Schools receive £108m of delegated funding as well as approximately £19m through Welsh Government grants. In particular, additional funding has been provided to cover the cost of teachers pay and pension cost increases.

In addition, we are nearing the end of our *Modernising Education/21st Century Schools Programme* £87m to deliver the first tranche of priority projects (Band A), with £43m coming from the Welsh Government. The second tranche of projects (Band B) is projected to cost £129m, with £65m coming from the Welsh Government. To ensure ongoing comprehensive support and challenge for our schools, we require some £6.5m to resource our School Improvement and Additional Learning Needs (ALN) Teams and their valuable provision. A further £4m is needed to continue to provide wider learning and achievement experiences and resources such as museum, gallery and archive services.

# 4. Ensure all young people are in Education, Employment or Training (EET)

The Youth Support Service has a lead role in delivering this work in school and community settings. Annual core funding for this service is £500k. The service depends on annual external grants including the Welsh Government Youth Support Service (YSS) Grant (£201k in 18-19) and Families First (£661k in 2018-19). Securing further funding from the Children & Communities grant will be essential for this well-being target to be met.



In addition to these funding sources, we have been successful in gaining £3.1m European Social Funding (ESF) for the Regional *Cynnydd* project which is further supported by match funding of £1.3m. There is a further £733k of ESF for the Regional *Cam Nesa* project which is also supported by £314k of match funding has been awarded. Both of these projects seek to reduce the number of young people becoming NEET in the county.

# 5. Tackle poverty by doing all we can to prevent it, help people into work and improve the lives of those living in poverty

It is difficult to estimate the resource implications for delivering initiatives to tackle poverty as this work is delivered across a wide spectrum of services. Some of this work is our core business for example homelessness support (£1m), and other targeted elements are grant funded such as previously mentioned *Children's & Communities Grant*, along with the *Pupil Deprivation Grant* (£5.1m in 2018-19). In addition, as a result of the diverse nature of poverty and the many different influences that can result in someone experiencing poverty, many of the councils services contribute towards tackling poverty indirectly. For these services tackling poverty is not the ultimate goal but is a result of the work they do to support individuals and communities.

# 6. Create more jobs and growth throughout the county

Carmarthenshire's spend per head of the population on Economic Development is above the Welsh Average in Wales. Regeneration of the economy and jobs is the number one priority of the Council. Our 15 year regeneration plan will create over 5,000 jobs and see over £199 million investment over the next 5 years alone.

As part of the Swansea Bay City Deal we will have two major projects in Carmarthenshire:-

- At the *Creative Digital Cluster at Yr Egin* a total project cost worth £24m (£5m City Deal+£16m Public Sector £3m Private) will be delivered creating 200+ jobs over the next 15 years.
- At the Life Science & Well-being Village project, a total project cost of £200m (£40m City Deal, £32m Public Sector Funding and £127m Private Sector) will create 1800+ jobs over the next 15 years.

Also see Objective 3 for the 21<sup>ST</sup> Century Schools building programme and Objective 7 Affordable Homes.

# 7. Increase the availability of rented and affordable homes

Our original Affordable Homes Delivery Plan aimed to deliver over 1000 homes between 2016 and 2021. We have already delivered over 640 homes are well on course to exceed that target. Our ambitions for the next 10 years are to deliver over 900 new homes with an investment of over £150m, with over 250 being delivered in the next 3 years with an investment of £44m.

# 8. Help people live healthy lives (tackling risky behaviour and obesity)

This objective will bring together a lot of work done by services and in some cases it is difficult to isolate expenditure under this heading. However Capital expenditure over the next 5 years will be:

- £16.5m on a new Llanelli leisure centre
- £1.675 on enhancements to Amman Valley leisure centre.
- £600k on Rights of Way, £0.5m on the development of open spaces including at Pembrey Country Park
- £4.25m for the Tywi Valley cycle way and £1.4m on walking and cycling linkages
- In addition to over £675k on safer routes in communities

In Revenue expenditure for 2019/20 we will be investing:-

- £1.6m on children getting 60 minutes of exercise 5 times a week and the exercise referral scheme
- £6.3m running leisure, sports and swimming facilities
- £4.4m on outdoor, countryside and coastal park
- In ensuring cultural well-being across facilities we will be spending £6.8m on delivering services
- For Learning Disability Services £37m and Mental Health services £9.7m and Support Services including Safeguarding and Transport £6.2m
- To support the physically disabled we will be spending £6.6m and £2.1m on supported employment
- We ensure Public Health Services (Food Safety, Air and Water Quality etc.) £2.5m
- Provision of Trading Standards £1m

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# 9. Support good connections with friends, family and safer communities

When we ask people what things in life matter to you? They tell us that loved ones, family, friends, neighbours and community matter to them. In Children's Services our range of family support services contribute to this objective and it is difficult to break down the costs of this from some of our other objectives on helping children get the best start in life and improving early life experiences. In total nearly £24m is spent across the Children's Services Division.

Services to support carers and home support services help people to continue to live at home, with their families and in their communities – Also see Objective 10

We are also working to ensure broader community cohesion with a range of initiatives - Link to Objective 13

# 10. Support the growing numbers of older people to maintain dignity and independence in their later years



In terms of Capital expenditure we will be spending £10m on disabled facility grants over the next five years and £7m on the Llanelli Area Review in 2019/20.

We will be spending nearly £62m of our revenue budget in 2019/20 on Older People Services. This will include:

- £4m on Commissioning, £8.5m on Local Authority (LA) Residential homes, nearly £23m on Private Sector Residential Homes and £782k on extra care
- On Homecare Services £6.5m LA provision and £9.2M on Private provision
- £1.7m on Information, Assistance and Advice and telecare services, £2.3m on enablement and £1.5m on Community Support & Day Services

Also see Objective 11

# 11. A Council wide approach to supporting Ageing Well in Carmarthenshire



It is difficult to estimate the level of investment in this objective because it cuts across diverse services. This is about making sure that in everything we do, we think about supporting Ageing Well in Carmarthenshire.

Put simply, older people are net contributors to the economy rather than beneficiaries with their contributions to the employment market, volunteering, mentoring and caring sectors. The work Council services deliver to help people live independent lives reduces the need for expensive health and social care interventions - Also see Objective 10

# 12. Look after the environment now and for the future



With regard to delivery of actions relating to the *Towards Zero Waste Strategy, Flood & Waste Management Plan and Shoreline Management Plan,* these actions are already covered by the relevant budgets. The Waste & Environmental Services division's revenue budget of £21m (19/20) aims to fund the collection and disposal of waste which incorporates numerous recycling initiatives, street cleansing, environmental enforcement, grounds and parks maintenance, flood and coastal defence as well as maintaining public conveniences ensuring that we look after the environment now and in the future.

In addition CCC receives a Welsh Government grant Sustainable Waste Management revenue grant (£1.1m in 2018/19)



# 13. Improve the highway and transport infrastructure and connectivity

Carmarthenshire's *Local Transport Plan* sets out our priorities for infrastructure investment. The priorities are aligned to our corporate objectives and set within the objectives of the Swansea Bay City Region. Our current approved capital programme includes over £15m for investment into the highway infrastructure, with around £6m reliant on external grant funding, along with developer contributions as new development is commenced.

The Highways and Transport division's revenue budget of £30m includes a sum of £8m for the highways infrastructure as well as funding for school and public transport, car park maintenance and administration, the upkeep of public lighting for the county and the development of transport strategies to maintain the connectivity of the highways infrastructure for Carmarthenshire.

The introduction of the transformation projects such as those included within the City Deal and integrated transport projects, supported through external funding, will provide opportunities for investment into the infrastructure and transportation services to support the safe movement of people and goods.

# 14. Promote Welsh Language and Culture

This priority can be addressed without the need for large additional investment. We will mainly focus on achieving this objective through the existing work we do within Regeneration & Policy, Leisure & Culture and Education & Children's Services, advising and educating colleagues with regard to how our existing services can be further improved and how we can promote a vibrant culture and ensure the Welsh language is thriving.

Additional support may become available through the Welsh Government's 'Cymraeg 2050 – Welsh Language Strategy' and we will closely monitor any opportunities for Carmarthenshire to access this support.

# 15. Building a Better Council and Making Better Use of Resources

Addressing this priority cuts across all service areas and is both about investment as well as efficiency savings. The Council is committed to financially sustainable delivery models - there are many examples of this across different departments, such as increased Extra Care provision where it better meets service user needs, a move towards agile working, thus reducing the Council's estate costs in the future.

Over a sustained period of budget reductions, the council has sought to maximise the proportion of managerial savings, thus minimising the impact on frontline services. The Council's medium term financial plan includes £13.3 million of "managerial" proposals, or 54% of total budget reduction proposals put forward.

The council has committed to improving ways of working through the work of the "Transformation, Innovation & Change" programme (TIC), which is underpinned by the TIC team (£204k)



# Statements of Intent

# **Well-being Statement**

We welcome our duties under the Well-being of Future Generations Act. We have already addressed much of the new Acts requirements but recognize that we can do more.

- 1. We feel that our Well-being Objectives contribute significantly to the achievement of the National Well-being Goals. Our Well-being Objectives relate to different aspects of life's course and address well-being in a systematic way.
- 2. These Well-being Objectives have been selected with considerable consultation feedback and a basket of different sources of information on need, performance data and regulatory feedback. In developing action plans to achieve these objectives we will involve people (in all their diversity) with an interest in achieving them.
- 3. The steps we take to achieve the Well-being Objectives (our action plans) will look to ensure that long term, preventative, integrated, collaborative and involvement approaches are fully embraced.
- 4. An Executive Board member has a specific responsibility for the overall Act. In addition, each Executive Board portfolio holder will have responsibility for the relevant Well-being Objectives.
- 5. To ensure that we take these action plan steps we will use our in house developed Performance Information Monitoring System dashboard. All the action plans will be monitored and reported on quarterly to Department Management Teams, Corporate Management Team and Executive Board. In addition progress will be reported to Scrutiny Committees. The Council will prepare an Annual report on its Well-being Objectives and revise the objectives if required.
- 6. The content of action plans to achieve the Well-being Objectives are adequately resourced and embedded in Service business plans (see financial breakdown Appendix 2). To achieve these objectives services will 'join-up' and work together, work with partners and fully involve citizens in all their diversity.
- 7. Our Objectives are long term but our action plans will include milestones that will enable monitoring and assurance of progress.
- 8. To ensure that our Well-being Objectives are deliverable and that the expectations of the Act are embraced we will adapt financial planning, asset management, risk assessment, performance management and scrutiny arrangements.

# **Community Covenant**

In delivering these Well-being Objectives we will uphold the principles of the <u>Community Covenant</u>. These are, that the Armed Forces Community:



- Should not face disadvantage compared to other citizens in the provision of public and commercial services; and that
- Special consideration is appropriate in some cases, especially those who have given the most, such as the injured or bereaved.



# The County of Carmarthenshire's Well-being Plan

The Well-being of Future Generations Act puts a well-being duty on specified public bodies across Carmarthenshire to act jointly and establish a statutory **Public Services Board** (PSB). The Carmarthenshire PSB was established in May 2016 and is tasked with improving the economic, social, environmental and cultural well-being of Carmarthenshire. It must do so by undertaking an assessment of well-being in the County and then preparing a county Well-being Plan to outline its local objectives.

- The assessment looks at well-being in Carmarthenshire through different life stages. The key findings can be found at <a href="https://www.thecarmarthenshirewewant.wales">www.thecarmarthenshirewewant.wales</a>
- The PSB must publish a Well-being plan which sets out its local objectives to improving the
  economic, social, environmental and cultural well-being of the County and the steps it proposes
  to take to meet them. The first Carmarthenshire Well-being Plan was published in May 2018
  which can be found at <a href="https://www.thecarmarthenshirewewant.wales">www.thecarmarthenshirewewant.wales</a>

The Well-being Objectives of the Carmarthenshire PSB are not intended to address the core services and provision of the individual partners, rather they are to enhance and add value through collective action. The statutory partners of the PSB (Council, Health Board, Fire & Rescue Service and Natural Resources Wales) each have to publish their own Well-being Objectives

Carmarthenshire PSB's draft Well-being Objectives are:-

- Healthy Habits: people have a good quality of life, and make healthy choices about their lives and environment
- **Early Intervention**: to make sure that people have the right help at the right time; as and when they need it
- **Strong Connections**: strongly connected people, places and organisations that are able to adapt to change
- Prosperous People and Places: to maximise opportunities for people and places in both urban and rural parts of our county

A series of multi-agency Delivery Groups have now been established in order to make progress on these objectives and regular reports will be monitored through the PSB and the Council's Policy and Resources Scrutiny Committee. In addition to the Delivery Groups the Carmarthenshire Safer Communities Partnership has also been reviewed with new priorities and action plan identified.

# How we will measure success

The Council, working with local, regional and national partners, will strive to improve the following measures.

Well-being Objective		Success Measures		
1	Best Start in Life	Children in care who had to move 3 or more times (PAM/029)		
2	Children - Healthy Lifestyles	Childhood obesity (Child Measurement Programme NHS)		
	Support and improve progress and achievement for all learners	Educational attainment - Average Capped 9 points score (Year 11 pupils) (PAM/032) (Pupils best 9 results including English/Welsh, Mathematics–Numeracy, Mathematics and Science)		
3		School attendance rates (Primary) (PAM/007) (Secondary) (PAM/008)		
		Satisfaction with child's primary school (NSW)		
4	Ensure all young people are in Education, Employment or Training (EET)	Number of leavers Not in Education, Employment or Training (NEETs) (PAM/009) Year 11 & Year 13 (5.1.0.2)		
	Tackle Poverty	Educational attainment - Average Capped 9 points score (Year 11 pupils) who are eligible for Free School Meals (4.1.2.4) (NWBI) (Pupils best 9 results including English/Welsh, Mathematics—Numeracy, Mathematics and Science)		
5		Households successfully prevented from becoming homeless (PAM/012) (NWBI)		
3		Households in material deprivation (NWBI)		
		Households Living in Poverty (CACI's 'PayCheck' Data)		
		Adults that are able to keeping up with bills without any difficulties (NSW)		
	Creating Jobs and Growth	Employment figures (ONS – Annual Population Survey) (NWBI)		
6		Average Gross weekly pay (ONS – Annual Survey of hours and earnings)		
		Number qualified to NVQ Level 4 or above (Stats Wales) (NWBI)		
		People moderately or very satisfied with their jobs (NSW) (NWBI)		
7	Affordable Homes	Number of affordable homes in the County (7.3.2.24)		
	Healthy Lives	Adults who say their general health is Good or Very Good (NSW)		
		Adults who say they have a longstanding illness (NSW)		
8		Adult mental well-being score (NSW) (NWBI)		
		Adults who have fewer than two healthy lifestyle behaviours (NSW) (NWBI) (Not smoking, drinking > 14 units or lower, eating at least 5 portions fruit & veg the previous day, having a healthy body mass index, being physically active at least 150 minutes the previous week).		



Well-being Objective		Success Measures		
9	Supporting Good Connections	% Say they have a sense of community (NSW)(NWBI) (Derived from feeling of belonging; different backgrounds get on, treat with respect'.)		
		People feeling safe (NSW)(NWBI) (At home, walking in the local area, and travelling)		
	Independent Lives	The rate of people kept in hospital while waiting for social care (PAM/025)		
10		Agree there's a good Social Care Service available in the area (NSW)		
		Number of calendar days taken to deliver a Disabled Facilities Grant (PAM/015)		
11	11 Ageing Well People who are lonely (NSW)(NWBI)			
12	Healthy and Safe Environment	Use of renewable energy		
12		Rates of recycling (PAM/030)		
13	Highways & Transport	Road conditions (PAM/020, PAM/021 & PAM/022)		
13		Road casualties (5.5.2.21)		
	Welsh Language & Culture	Can speak Welsh (NSW)(NWBI)		
		Pupils assessed in Welsh at the end of the Foundation Phase (PAM/033)		
14		People attended arts events in Wales in last year (NSW)		
		People visited historic places in Wales in last year (NSW)		
		People visited museums in Wales in last year (NSW)		
	Building a Better Council and Making Better Use of Resources	'Do it online' payments		
		People agree that they can access information about the Authority in the way they would like to. (NSW)		
15		People know how to find what services the Council provides (NSW)		
13		People agree that they have an opportunity to participate in making decisions about the running of local authority services. (NSW)		
		Staff sickness absence levels (PAM/001)		
		Organisational 'running costs'		
		People agree that the Council asks for their views before setting its budget. (NSW)		

**Key**: PAM – Public Accountability, National Measures; ONS –Office for National Statistics; NSW - National Survey for Wales; NWBI - National Well-being Indicator

One of the fundamental approaches advocated by the Well-being Future Generations Act is a shift in focus from gains in service output to a stronger link between the actions of public bodies and the outcomes that enhance the quality of life of citizens and communities both now and in the future. The Act is founded on Outcome Based Accountability which encourages a focus on the difference that is made, rather than just the inputs and processes that an organisation has. Success in the context of this Act is seeing positive action drive a positive contribution to the achievement of all the well-being goals through individual or collective action. (Paragraph 9 SPF2 – Statutory guidance)



# We would welcome your feedback, please send your thoughts, views and opinions to:



# **Performance Management**

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# CORPORATE SCRUTINY COMMITTEE 9th May 2019

# Revised Carmarthenshire Local Development Plan 2018 - 2033 Draft Pre-Deposit Preferred Strategy

# Recommendations / key decisions required:

- To consider and note the representations received, and ratify the recommendations provided in respect of the Draft Pre-Deposit Preferred Strategy.
- To consider and note the representations received and ratify the recommendations provided in respect of the Sustainability Appraisal/Strategic Environmental Assessment (SA/SEA) Initial Report, Habitat Regulations Assessment (HRA) Screening Report and the LDP Review Report.
- To grant officers delegated authority to amend the Preferred Strategy in light of the recommendations emerging from the SA/SEA, HRA process and emerging evidence as part of the preparation of the Deposit LDP.
- To grant officers delegated authority to make non substantive typographical or factual amendments as necessary to improve the clarity and accuracy of the Delivery Agreement.

# Reasons:

- To comply with the Council's statutory obligations in terms of the preparation and progression of a Revised Local Development Plan for Carmarthenshire, in accordance with statutory procedures.
- To meet the legislative requirements in respect of the preparation of a Sustainability Appraisal/Strategic Environmental Assessment and Habitat Regulations Assessment.
- To respond and accord with the timetable for the preparation of the Revised LDP as set out within the approved Delivery Agreement.
- To ensure that the preparation and adoption of the Revised (replacement) LDP proceeds in a timely manner ahead of the expiration of the current LDP.

Exec Board Decision Required YES

Council Decision Required YES

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Cllr Mair Stephens

Directorate : Environment | Designations : | Tel Nos. 01267 228659

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# EXECUTIVE SUMMARY COMMUNITY SCRUTINY COMMITTEE 9th May 2019

# Revised Carmarthenshire Local Development Plan 2018 – 2033 DRAFT PRE-DEPOSIT PREFERRED STRATEGY

# 1. BRIEF SUMMARY OF PURPOSE OF REPORT.

This Report follows the approval at County Council on the 10th January 2018 to formally commence the preparation of a Revised (replacement) Local Development Plan (LDP), along with the Welsh Government's approval of the Delivery Agreement on the 28<sup>th</sup> June 2018 including its timetable for Plan preparation.

The preparation of the Draft Preferred Strategy (officially titled as the Pre-Deposit Preferred Strategy) represents an important milestone in the Council delivering on its statutory responsibilities to prepare an up-to-date Development Plan for the County (excl. the area within the Brecon Beacons National Park Authority).

The report follows the formal public consultation held on the content of the following documents in relation to the preparation of the revised Local Development Plan between the 12<sup>th</sup> December 2018 and the 8<sup>th</sup> February 2019. In total some 344 representations were submitted from a range of bodies and individuals and are broken down as follows:

Draft Preferred Strategy – 269 Representations
Sustainability Appraisal/Strategic Environmental Assessment Initial Report – 11
Representations
Habitat Regulations Assessment Screening Report – 62 Representations
Carmerthopshire Level Development Plan Review Report – 0 Representations

Carmarthenshire Local Development Plan Review Report – 0 Representations Call for Sand and Gravel Sites - 2 Representations

Call for Carla and Graver Cites 2 Representations

Details of these representations, along with officer responses and recommendations are set out within this report and its Appendices.

Reference is also made to Appendix 1 of this report which provides further background in relation to the Draft Preferred Strategy and the supporting documents.

# 2. Background

The preparation of the Draft Preferred Strategy reflects the Council's statutory responsibilities to produce the revised LDP under the Planning and Compulsory Purchase Act 2004 - setting out policies and proposals for future development and use of land for Carmarthenshire over the period to 2033. The Delivery Agreement as approved by the Welsh Government (WG) identifies the timeline for the preparation and Adoption of the Plan by November/December 2021.



In determining the need to prepare a Revised LDP, members will recall that a Review Report was prepared in relation to the current Adopted LDP. This Review Report identified the following considerations:

- The need to ensure that a Revised LDP would be prepared and adopted before the expiration of the current LDP at the end of 2021.
- Failures in the delivery of the LDP strategy, the settlement framework and the spatial distribution of growth notably in respect of both the level and spatial distribution of growth, and the need to ensure that the strategy, particularly in terms of spatial distribution of growth and the performance of the tier 2 and 3 settlements is realistic and deliverable.
- Failure to deliver a 5 year housing land supply, as required within PPW and Technical Advice Note 1.
- Need to ensure that the strategy and the identified growth requirements are robust, and that the spatial framework, distribution of growth and the allocated sites within the Plan are deliverable.
- To consider the implications of the 2014-based Local Authority Population and Household Projections and the variance in population change and household requirements.
- In addition, to consider contextual changes and changes in the form of legislation, national policy and a range of Plans and strategies and to the evidence base.

The preparation of the Draft Preferred Strategy, in reflecting the above and other outcomes from the Annual Monitoring Reports, also seeks to develop an evidence—based process. This is derived from a the need to develop a balanced understanding of the regional and local context, as well as those key issues and drivers relevant to, and addressable through planning policies and land use allocation planning policies.

At the heart of this, is the need for a level of population growth which reflect the Council's objectives and aspirations for job creation and delivery of new homes (including affordable), whilst recognising the diversity of the County, its economy and communities. In this respect, the Draft Preferred Strategy will at a strategic level (matters of detail and individual sites will be considered at the Deposit LDP stage), seek to balance these requirements ensuring that sufficient housing, employment sites, community facilities and infrastructure is provided to support this anticipated level of growth in a way that does not have an unacceptable adverse impact on the environment or communities.

The development of the Preferred Strategy and its components including: Issues; Vision, Strategic Objectives; Growth Options; Spatial Options and preferred strategic approach have been considered and developed in light of engagement through a number of groups and consultations including the Key Stakeholder Forum. The documentation associated with these consultations will be published along with the Preferred Strategy.



# 3. Draft Preferred Strategy - Key Themes from Representations

As noted above 269 representation were submitted in respect of the Draft Preferred Strategy. These submissions were from a wide range of respondents and offer constructive input for the Revised LDP as it progresses through its preparatory process.

Many of the comments received reflect that the preparation of the development plan is iterative in nature with its content and the evidence base developing in response to changes in approach and guidance. In this respect as the preparation of the revised LDP progresses toward the Deposit Plan further detail will emerge and be incorporated.

The importance of collaborative working across organisations also emerges as a consistent theme within the representations including the need to work with landowners and developers on bringing sites forward and producing the necessary evidence to support their inclusion in the Plan.

Please see Appendix 2 for the representations received and the officer comments and recommendations.

# 4. Sustainability Appraisal (SA)/Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) - Key Themes from Representations

The publication of the Draft Preferred Strategy will be accompanied by a suite of evidential and other documents. Key amongst these is the Initial Sustainability Appraisal (SA) which incorporates the Strategic Environmental Assessment (SEA). The SA is required by Section 62 (6a) of the Planning Compulsory Purchase Act 2004, while the SEA is a requirement of the SEA Directive 2001/42/EC1. An SEA is a mandatory requirement for plans/programmes.

The SA is an integral part of the preparation of the Revised LDP, evaluating and testing its content throughout its preparatory process. In particular the Initial SA:

- Tests the Revised LDP objectives against the Sustainability Framework.
- Predicts and evaluates the effects of the LDP options in terms of both growth and spatial distribution, as well as the strategic policies that will be put in place to implement them.
- Considers ways of mitigating adverse effects and maximising beneficial effects.
- Proposes measures to monitor the significant effects of implementing the LDP.



A further key document is the Habitat Regulations Assessment (HRA) Screening Report.

The 11 and 62 responses received in relation to the SA/SEA and HRA documents respectively reflect the often technical nature of their content. In this respect the focus of the comments was from Natural Resources Wales and provide technical updates and further detail to improve their clarity and meaning.

The comments received and officer comments and recommendations in respect of the SA/SEA Initial Report are as set out Appendix 3, and Appendix 4 in respect of the HRA Screening Report. Please note Appendix 5 sets out those responses received to the SA scoping report (these are included for the purposes of transparency). The Scoping Report has already been the subject of a focussed consultation exercise (that is, with technical bodies/organisations) back in July/August 2018.

#### 5. Call for Sand and Gravel Sites.

The 'call for sand and gravel sites' was undertaken in response to Minerals Technical Advice Note 1 Aggregates which places a requirement to maintain adequate reserves for the Plan period. Whilst there is currently an adequate supply (in combination with Ceredigion and Pembrokeshire), the Regional Technical Statement notes a potential shortfall in provision of sand and gravel resources (over a 15 year period).

In seeking to address to above the 'call for sand and gravel sites' resulted in two submissions. Both focused on sites with existing extant planning permissions as follows:

Llwynjack farm, Llandovery – respondent C.J. Lewis Cwmgwyn Farm, Llandovery – respondent D.A. Lewis

The sites will be considered against their ability to contribute to meeting any shortfall in provision. In this respect their current extant status is duly noted. Copies of the representations are available to view through the Forward Planning Section.

# 6. Consultation on the Register of Candidate Sites

In conjunction with the consultation on the Draft Preferred Strategy a further consultation was undertaken on those sites submitted as part of the 'Call for Candidate Sites' held in 2018. This provided interested parties with an opportunity to lodge their views on the 926 candidate sites submitted to the LPA.

As part of this process a significant number of representations were submitted. These will be utilised to inform the consideration and selection of sites for inclusion within the Deposit LDP. It should be noted that the candidate Sites submitted as part of the call for sites, are not proposed by the local planning authority rather they represent expressions of interest from individuals/ developers. It should be noted that a number of sites have been submitted as part of this process by other service areas within the Council. Responses received as part of the consultation on the Register of Candidate Sites will not be subject to the reporting process.

Further details on the number and spatial focus of the representations will made available once Officers have had the opportunity to review and summarise those comments.



# 7. Next Steps

Following the Council's deliberations, the Draft Preferred Strategy along with its supporting documents will be amended with any changes incorporated into the next version of the Plan. In this respect any amendments to the Preferred Strategy as a result of this report and the member deliberations and the recommendations of the SA/SEA, HRA and emerging evidence will be incorporated within the Draft Deposit LDP scheduled for publication in December 2019.

Members should note that the Draft Deposit LDP and its content will be reported to a meeting of Council prior to its publication for consultation.

Note: It should be noted that whilst the revised LDP is being prepared, the current adopted Plan remains extant and will continue to provide the planning policy framework by which planning applications will be determined.

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# **IMPLICATIONS**

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: L Quelch Head of Planning

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
YES	YES	YES	NONE	YES	YES	YES

# 1. Policy, Crime & Disorder and Equalities

The Draft Preferred Strategy identifies the links and requirements necessary to ensure the Plan, and the processes in its preparation are compatible with Carmarthenshire County Council's well-being objectives. It also ensures alignment with the national Well-being Goals set out within the Well-being of Future Generations Act 2015. Through its land use planning policies, the Revised LDP will seek to promote the principles of sustainability and sustainable development by facilitating the creation of communities and local economies which are more sustainable, providing access to local services and facilities and reducing the need to travel.

The integration of sustainability as part of the preparation of the LDP is reflected in the undertaking of a Sustainability Appraisal and Strategic Environmental Assessment reflecting national and international legislative requirements. The formulation of the Revised LDP will closely consider matters of sustainability and will be prepared with the outcomes of the Plan measured in light of the Sustainability Appraisal indicators. This iterative approach ensures sustainability is at the heart of the Plan and that it is reflective of the requirements emanating from the Wellbeing and Future Generations Act 2015 and the emerging Carmarthenshire Well-being Plan.

The Plan will be assessed against the National and local Well-being Objectives. The Revised LDP will ensure the requirements emanating from the Act are fully and appropriately considered with the Plan, reflective of its duties.

# 2. Legal

The preparation of the Revised LDP reflects the provisions of the Planning and Compulsory Purchase Act 2004, the requirements of the Planning (Wales) Act 2015 and secondary legislation in the form of the Local Development Plan (Regulations) Wales (As amended) 2015.

The preparation of the LDP will also have appropriate regard to other sources of primary and secondary legislation including the Environment (Wales) Act and the Well-being of Future Generations Act 2015.



The preparation of the Draft Preferred Strategy is in accordance with the 2004 Planning and
Compulsory Purchase Act. It is also in line with national regulations and guidance in relation to its
scope and content.

#### 3. Finance

Financial costs to date are covered through the financial provisions in place - including growth items and reserves. Should the Planning Division Budget not be in a position to provide further funding necessary to meet the statutory requirements to review and prepare a development plan then an application will be made for a further growth bid.

The Delivery Agreement, in making reference to such matters, outlines the Council's commitment to prepare and adopt an up-to-date LDP in accordance with the Council's statutory duty.

# 4 Risk management

The delivery timeframe is that agreed by WG as required by Statute. There is very little room for slippage in that timetable.

The timetable set is intended to ensure that the LA has a LDP in place once the current LDP expires in 2021. Any slippages would therefore put the LA at risk of not having an adopted LDP in place for a period of time after 2021.



# 6. Physical Assets

Council owned sites and properties have been submitted to the LPA as part of the candidate sites process. The preparation of the Revised LDP will impact on Council land and property holdings through their inclusion or otherwise for potential development purposes. This will have implications on potential disposal and land valuations and consequently capital receipts.

# 7. Staffing Implications

Provision will be required for a Programme Officer for the Examination into the LDP (anticipated 2020/21).



# **CONSULTATIONS**

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: L Quelch Head of Planning

(Please specify the outcomes of consultations undertaken where they arise against the following headings)

# 1. Scrutiny Committee

**TBC** 

# 2.Local Member(s)

The content of the documents within this report have been subject to full public consultation. Members have been and will continue to be engaged throughout the LDP revision process.

# 3. Community / Town Council

The content of the documents within this report have been subject to full public consultation. Town/Community Councils(s) are a specific consultee at statutory stages throughout the LDP revision.

# **4.Relevant Partners**

The content of the documents within this report have been subject to full public consultation. A range of partners are identified as specific and general consultees throughout the LDP review process.

# 5. Staff Side Representatives and other Organisations

The content of the documents within this report have been subject to full public consultation. Internal contributions have to date and will be sought throughout the LDP review process.



# Section 100D Local Government Act, 1972 – Access to Information

**List of Background Papers used in the preparation of this report:** 

# THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Adopted Carmarthenshire Local Development Plan		http://www.carmarthenshire.gov.wales/home/residents/planning/policies-development-plans/local-development-plan/
Supplementary Planning Guidance		http://www.carmarthenshire.gov.wales/home/residents/planning/policies-development-plans/supplementary-planning-guidance/#.V06h-JwrKUk
LDP Review Report		http://www.carmarthenshire.gov.wales/media/121 3042/ldp-review-report-english-version.pdf
Delivery Agreement		https://www.carmarthenshire.gov.wales/home/council-services/planning/local-development-plan-2018-2033/delivery-agreement/#.XluksNr7SUk
Revised LDP - Draft Pre-Deposit Preferred Strategy		https://carmarthenshire.jdi- consult.net/ldp/readdoc.php?docid=6
Draft Pre-Deposit Preferred Strategy – Easy Read version		https://www.carmarthenshire.gov.wales/media/12 17303/preferred-strategy-easy-read-complete.pdf
SA/SEA Initial Report		https://www.carmarthenshire.gov.wales/media/12 16965/initial-sa-english.pdf
SA/SEA Initial Report: Non-Technical Summary		https://www.carmarthenshire.gov.wales/media/12 16966/initial-sa-non-technical-english.pdf
HRA Screening Report		https://www.carmarthenshire.gov.wales/media/12 16964/hra-screening-report-english.pdf
Register of Candidate Sites		https://carmarthenshire.jdi- consult.net/ldp/readdoc.php?docid=3
Candidate Site Register – Initial Assessment		https://www.carmarthenshire.gov.wales/media/12 17108/candidate-site-register-paper-002.pdf
Revised LDP 2018 – 2033: Evidence Base		https://www.carmarthenshire.gov.wales/home/council-services/planning/local-development-plan-2018-2033/development-of-an-evidence-base/#.XlulNdr7SUk





# Appendix 1

# **Draft Pre-Deposit Preferred Strategy – Background**

The Draft Preferred Strategy consists of a number of key elements effectively reflecting stages in its preparation. Engagement has, in accordance with the provisions of the Delivery Agreement been an important aspect of the strategy's preparation, with the deliberations of the Key Stakeholder Forum and other focused groups being instrumental.

In following a sequential approach to its preparation, a series of key issues and drivers were identified and formed the basis for the formulation of the Vision and Strategic Objectives – these underpin the Draft Preferred Strategy. They reflected not only the feedback and input through evidence gathering, but also sought to incorporate legislative duties such as the Well-being of Future Generations Act 2015, and other key Plans and strategies such as the Corporate Strategy and the Swansea Bay City Deal.

A key element of the Draft Preferred Strategy is founded on the need for the Plan to make appropriate provision for sustainable and deliverable growth. In this respect, the Council has sought to challenge the Welsh Government's 2014-based population and household projections. The 2014-based projections indicated a requirement of approximately 3,200 homes during the revised LDP period (2018-2033). In seeking to challenge these projections and deliver a sustainable level of growth for Carmarthenshire regard has been had to a range of indicators including strategies and objectives for the County at a regional and corporate level as well as current rates of housing delivery.

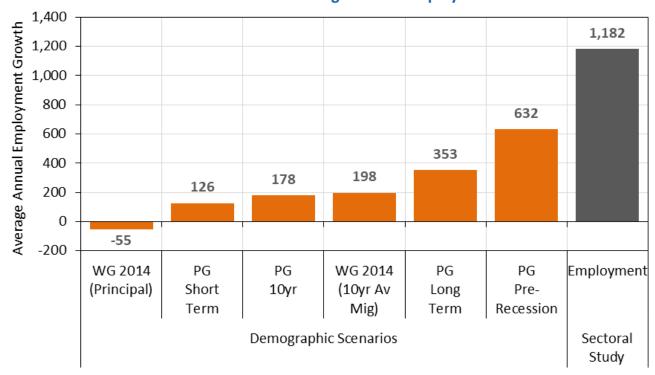
As a consequence of the above a specialist demographic consultancy (Edge Analytics) have been utilised to develop a range of population and household scenarios for the Plan period through to 2033. Further information is available in the topic paper via the link below.

https://www.carmarthenshire.gov.wales/media/1216736/population-and-household-projections-topic-paper-for-web-version-002.pdf

**Preferred Growth Scenario** - A range of options were considered as part of this research each taking particular trends and migration assumptions into account (see graph below for all scenarios). However, in order to establish a level of growth which delivers on the Council's corporate regeneration objectives, and the opportunities presented through the City Deal for the creation of 5,295 new jobs by the end of the Plan period, it was important to measure population change and the creation of new homes against facilitating the delivery of this number of jobs.

In this respect, two of the demographic scenarios provided for such a level of growth. The following figure in identifying Carmarthenshire's Projected Average Annual Employment Growth identifies that the Projected Growth Long Term and Projected Growth Pre-recession scenarios provide for 5,295 and 9,480 jobs respectively for the Plan period. Consequently both scenarios deliver sufficient opportunity to facilitate jobs growth to meet the 5,000 jobs target identified above.

# **Carmarthenshire Average Annual Employment Growth**



WG – Welsh Government PG – Population Growth

Consequently, and in order to meet this requirement and deliver the economic growth necessary to deliver and support the economic objectives set out within the following strategies and plans it is proposed that a requirement for 9,887 new homes be delivered by 2033:

- The Council's Strategic Regeneration Plan 2015 2030 Transformations;
- Swansea Bay City Deal;
- The New Corporate Strategy 2018 2023;
- · Council's Well-being Objectives; and
- Moving Forward in Carmarthenshire: the next 5-years.

This scenario is based on an overall population increase of 17,567 (9.4%). This reflects the PG Long Term scenario set out in the graph above. It should be noted that whilst this number of homes figure (9,887) is above that set out within the WG 2014-based projections, it is also notably below the current LDP which makes provision for 15,197 homes.

Through utilising this strategy for growth through applying the PG Long Term scenario, the revised LDP will therefore seek to facilitate the delivery of a minimum of 5,295 jobs over the Plan period, and this relates and correspond to the jobs growth figures within the Council's Regeneration Plan. The LDP will promote and facilitate the development of the economy across Carmarthenshire and will set an appropriate land allocation in support of an ambitious Carmarthenshire which attracts investment and provides opportunities for those living and working in our communities. In respect to job creation, and how this transfers to the amount

of employment land site allocations, it should be noted that this will be subject to further evidencing as part of the preparation of the Deposit LDP during 2019.

The proposed growth levels would also seek to challenge and address current demographic patterns particularly the out-migration as evidenced in the 16-19 age group (see <a href="https://www.carmarthenshire.gov.wales/media/1216736/population-and-household-projections-topic-paper-for-web-version-002.pdf">https://www.carmarthenshire.gov.wales/media/1216736/population-and-household-projections-topic-paper-for-web-version-002.pdf</a>). It provides opportunities to balance the demographics of the County through the retention of, and in-migration of younger adults (including those returning) to the County, and address some of the issues which could be perceived from an aging population.

In addition, the growth requirement set within the Draft Preferred Strategy will also assist in ensuring sufficient opportunity exists to maximise affordable provision, including linking with:

- the recently established Council Housing Company;
- Affordable Housing Delivery Plan with its provision for 1,000 new homes; and
- Local Housing Market Assessment; and
- to consider and reflect rural needs and issues, whilst reflecting the emphasis and requirements in respect of sustainable developments.

Reference is made to the current build rate within Carmarthenshire which indicates a completion rate of approx. 500 new homes per year over recent years.

**Preferred Spatial Strategy -** As a mechanism for the distribution and delivery of growth a series of spatial options were identified and considered for the Preferred /strategy and which have been subject to consultation earlier this year. These included:

Option 1 – Current LDP

Option 2 – Infrastructure and Transport Network

Option 3 – Dispersal

Option 4 - Community Led Option

Option 5 – Swansea Bay City/Region Influence Option

Option 6 - Market Led

In considering the above the Draft Preferred Strategy identifies a Hybrid which builds on Option 4 and reflects considerations around the rural agenda, City Deal/Regeneration and the need for infrastructure and market conditions to support delivery. This *Option Balanced Community and Sustainable Growth Strategy* represents a revision to the approach in the current LDP and one which seeks to address the issues highlighted in the Review Report, as well as reflecting the feedback in the formulation of the strategy.

This new spatial strategy will be reflective of the diversity of the County and its communities whilst having regard to sustainability and the emphasis on deliverability. The strategy does not seek to apportion development spatially within the hierarchy through proportional distribution or quotas, rather, it will seek to distribute the growth in a way which reflects the diversity of the settlement clusters and in a sustainable manner. It will have regard to the role and function of the settlements but also accepts that some settlements which by virtue of the services and facilities available may not necessarily be the most appropriate options for all the growth. This may reflect a number of factors, not least environmental constraints, but also historical delivery of growth within such settlements.

The approach will avoid any assumption that that every settlement in every tier must contribute towards growth. Rather it will consider the settlements on their merits whilst having regard to their sustainability and position within the framework. The revised spatial hierarchy and the distribution of growth will therefore be expressed through the appended framework with settlements grouped under respective clusters.

**Strategic Policies -** A series of Strategic Policies have been developed to implement the delivery of the LDP and its strategic objectives. These policies have been grouped under the following well-being objectives as derived from the PSB Well-being Plan:

- Healthy Habits People have a good quality of life, and make healthy choices about their lives and environment.
- Early Intervention To make sure that people have the right help at the right time; as and when they need it.
- Strong Connections Strongly connected people, places and organisations that are able to adapt to change.
- Prosperous People and Places To maximise opportunities for people and places in both urban and rural parts of our county.

The Policies themes are as follows:

- Climate Change
- Well Designed Places and Spaces
- Strategic Growth
- Sustainable Distribution Settlement Framework
- Providing New Homes
- Affordable Homes
- Gypsy and Traveller Provision
- Strategic Sites
- Employment and the Economy
- Transport and Accessibility
- Infrastructure
- Retail and Town Centres
- The Visitor Economy
- Rural
- Welsh Language and Culture
- Mineral Resources
- Waste Management
- Protection and Enhancement of the Built and Historic Environment.
- Protection and Enhancement of the Natural Environment.

It should be noted that the Draft Preferred Strategy does not include:

- Site specific allocations or development limits/settlement boundaries, for example housing or employment sites. These will be identified in the Deposit LDP; or
- **Detailed or specific planning policies** additional and more specific policies to support the Strategic Policies. These will be included in the Deposit LDP.

# **Preferred Strategy**

# Summary of Representations & Response / Recommendations

Section 1. Introduction

Section 1. Introduction

# Section 1. Introduction

# **Section 1. Introduction**

Representation(s)

Nature

National Grid Company plc. (Lucy Bartley) [2586] 1994

Comment

Summary:

We have reviewed the above consultation document and can confirm that National Grid has no comments to make in response to this consultation.

Response / Recommendation

Comment noted.

# Paragraph 1.1

Representation(s)

Nature

Lynda James [3039] 675

Comment

Summary:

The Letitia Cornwallis Trust, established 1790's located of the A40 at Llanwrda would like to be considered for inclusion as a candidate site for using the 3.5 acres to create a community hub. This would include restoration of the Georgian Alms House, renovation of the Georgian School and associated buildings and consider using some of the land at the rear of the property to build (yet to be refined in detail) units, homes, affordable, self builds etc. whilst maintaining the large recreational area and the existing quality play equipment.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 810

Support

Summary:

NRW welcome the opportunity to comment on the Draft Pre-Deposit Preferred Strategy.

Response / Recommendation

Comments noted / support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

# Section 3. What is in the Preferred Strategy?

# Paragraph 3.1

Representation(s)

Nature

677 Lynda James [3039]

Support

Summary:

The respondent requests the site be considered for inclusion. Reference should be made to representation 675

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Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process

# Section 4. Influences on the Plan

#### Section 4. Influences on the Plan

#### Representation(s) Nature

1779 Mineral Products Association Wales (Mr Nick Horsley) [3778] Object

#### Summary:

We believe the Regional Technical Statement and the Welsh Marine Plan should be added to the list of documents referred to

Change To Plan Sought:

Amend the text to include the Welsh Marine Plan & the Regional Technical Statement.

#### Response / Recommendation

Noted. The comments by the respondent in respect of 'Section 4. Influences on the Plan' are duly noted. Any amendments to wording will be considered as part of the preparation of the Deposit LDP.

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# Paragraph 4.5

Representation(s) Nature

1759 City & County of Swansea (Mr Tom Evans) [3761] Comment

#### Summary:

The Swansea LDP is at an advanced stage and adoption of the plan is due to be considered at Council on 28th February 2019. The cross boundary implications of the following policies will therefore need to be taken into account in the deposit plan and reflected appropriately in the SA and HRA process.

- \* Strategic Site Allocation SD A South OF Glanffrwd Road, Pontarddulais and associated developer requirements (Policy SDH, Appendix 5, Appendix 3, Infrastructure Development Plan)
- \* Strategic Site Allocation SD H and associated development requirements for provision of park and ride at Gowerton Station
- \* Non-Strategic Site allocations under Policy H1 at Gorseinon and Loughor impact on water quality and highways network. (see H1.30/H1.19/H1.25/H1.32)
- \* RP 4 Water Quality
- \* EU1 Renewable and Low Carbon Energy Developments See Solar Search Areas on Proposals Map located to east of Pontarddulais. See also Swansea's Renewable Energy Assessment May 2018 (ED072)
- \* ER 5: Special Landscape Areas -(See Proposals Map)
- \* ER 7 Undeveloped Coast protection of the seascape from Swansea's undeveloped coast
- \* HC 3: Welsh Language Sensitive Area (See Proposals Maps)
- \* RP12: Sand and Gravel Resources
- \* RC5 District Centres: See Pontarddulais, Gorseinon, Loughor and Gowerton District Shopping Centres

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#### Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

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#### Representation(s)

Nature

1749 City & County of Swansea (Mr Tom Evans) [3761]

Support

#### Summary:

The commitment to work with neighbouring LPAs (at section 4.5) is welcomed. We are keen to work collaboratively over the plan preparation process to ensure that all relevant local trans-boundary issues and incombination effects are addressed and that a sound basis is laid for the future preparation of any Strategic Development Plan for our region. The key topic areas where cross-boundary/regional working is required are considered to be:

- a) Transport, air quality
- b) Spatial distribution of growth/candidate site selection.
- c) Water Quality/Burry Inlet and Loughor Estuary CBEEMs
- d) Local transboundary effects in SA Scoping Report
- e) Swansea LDP Policies, Designations, Allocations with Cross Boundary implications.

The comments and suggestions we have provided are surrounding these themes and relate to the relevant sections of the Preferred Strategy, SA Report, HRA Report and relevant Topic Papers

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#### Response / Recommendation

Support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent along as the Plan making process proceeds towards the Deposit LDP.

# Paragraph 4.6

Representation(s)

Nature

678 Lynda James [3039]

Support

#### Summary:

The "vision" of Letitia Cornwallis Trust includes maintenance of the recreational area and perhaps use of some of the assets to provide gym or changing room facilities. There have also been discussions with Calon Cymru which include the possibility of a cycle link between Llanwrda and Llansadwrn.

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#### Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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# Section 5. Carmarthenshire - Strategic Context

# Paragraph 5.2

#### Representation(s)

#### Nature

Mr Gerwyn Thomas [3248] 701

Comment

#### Summary:

it is vital that the distinctive character of our local communities are maintained and are not assimilated into neighboring communities, otherwise there is a very real danger of community identity being irreversibly lost with social cohesion and "community" itself being destroyed.

It's the feeling of belonging to and being part of a particular community that is the key to a healthy community and to risk destroying that by merging communities is unnecessary and irresponsible.

Reference is made to candidate site submission in the Llanelli / Bryn area

#### Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

# Paragraph 5.3

Representation(s)

Nature

Mr Owen Williams [3158] 534

Object

#### Summary:

- Growth estimates for the County are based upon the City-Region Deal without consideration of any critical sources. Any plan, no matter what, must be based on the EVIDENCE whether it is critical or not. Consideration must be given to research suggesting city deals may not result in the gains promoted by the deal-makers

- how will city deal success be measured/evaluated? Should be some measuring mechanism to understand quickly whether the LDP is based on flawed assumptions

#### Change To Plan Sought:

- Conduct critical assessment of the effects of the City-Region Deal and adjust the LDP accordingly
- Revise down economic and population growth estimates to ensure a deliverable and achievable plan
- Create mechanisms and measures to understand and track progress on criteria concerning the success/failure of the City-Region Deal in Carmarthenshire

#### Response / Recommendation

Noted. It is accepted that the Preferred Strategy incorporates and recognises the benefits and contributions that may accrue from the City Deal. However, it is not the sole basis for the strategic approach or growth requirements set out within the Plan. Indeed in terms of growth the potential from the City Deal whilst an informant is not the only driver for growth within Carmarthenshire. For example in terms of job creation the Councils own Transformation Strategy. This is also reflected in the selection of the strategic option which represents a hybrid approach understanding the varied nature of the County.

The respondent concerns in relation to the City Deal failing to deliver the growth anticipated is noted. In this respect the Deposit LDP will contain a monitoring framework. This will include a series of measures and triggers to assess the success or otherwise of the Plan in delivering its policies. We will continue to have constructive dialogue with partners including those within the City as appropriate to ensure the Plan remains up to date.

In addition as the Plan progresses through its preparatory stages it will respond to changes in circumstances as appropriate.

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# Paragraph 5.6

Representation(s)

Nature

Lynda James [3039] 679

Comment

#### Summary:

Letitia Cornwallis Trust is located close to the A40. It has experienced considerable loss of local resources, firstly the post office, then the school and now the remaining local public house has proven unsustainable in current times. Trustees aim to make use of its assets to provide some part time restaurant/bistro services (as Cym Dda) as well as a replacement service for meals on wheels. If proven viable (a feasibility study is in hand) then facilities could be provided for young people/children/toddlers to replace the loss of togetherness/community relating to the closure of the local school.

\_\_\_\_\_\_

#### Response / Recommendation

Noted. This relates to a detailed matter which is beyond the remit of the Preferred Strategy.

# Paragraph 5.7

Representation(s)

Nature

Darren Hall [526] 1365

Comment

#### Summary:

I hope that the existing allocations with regard to SLA designation are maintained and that these sites are offered the same protection and consideration as other designated sites.

#### Response / Recommendation

Comments noted. Strategic Policy 13 provides the overarching framework for the natural environment, whilst SP 11 provides for consideration of high quality design. The consideration of whether any Special Landscape Areas will be identified in the Revised LDP, along with any resultant evidential facets, will be a matter for the deposit LDP.

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Representation(s)

Nature

682 Lynda James [3039] Comment

Summary:

Cornwallis House is a Grade 2 listed building.

#### ..... Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

# Paragraph 5.12

Representation(s)

Nature

Lynda James [3039] 685

Support

Letitia Cornwallis "vision" if agreed and implemented could help create some jobs thereby keeping or attracting younger people to help address the current imbalance between the older and younger peoples.

#### Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Preferred Strategy

\_\_\_\_\_\_\_

# Paragraph 5.13

Representation(s)

Nature

1379 Darren Hall [526]

Object

#### Summary:

The projection for LDP 2018-2033 requirements needs to be based on up-to-date predictions. Based on previous timelines updated projections/publications are were/are due in 2017/2018.

Clearly outdated information and an 'adventurous' attitude towards development and growth within the county, need to be tempered and controlled and based on a cautionary outlook.

These targets, whilst set at a pre-deposit stage are the fundamental drivers and ultimately clauses that enable uncontrolled, undesired and more importantly unrequired development, in areas that cannot support the infrastructure requirements and will simply not recover from the impacts of such developments.

#### Change To Plan Sought:

please see representation and summary.

# Response / Recommendation

Disagree. The Council is proposing a "Balanced Community and Sustainable Growth Strategy" which is underpinned by a robust evidence base and has been subject to consensus building - notably through the Key Stakeholder Forum. In terms of the growth figures, the strategy seeks to provide balanced growth centred on the delivery of our communities' needs and the delivery of the region and the Council's strategic and regeneration objectives.

# Paragraph 5.15

Representation(s)

Nature

687 Lynda James [3039]

Comment

#### Summary:

Cornwallis House is located next to the old part of the A40 at Llanwrda and has plenty of space for parking both on the "estate" and on the old A40.

\_\_\_\_\_\_

#### Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

#### Paragraph 5.17

Representation(s)

Nature

688 Lynda James [3039]

Support

#### Summary:

Buses run every hour from the bus stop next to Cornwallis land thus connecting Llanwrda with Llandovery , Llandeilo and Carmarthen.

\_\_\_\_\_\_

#### Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Preferred Strategy Page 7 of 99

# Section 6. Issues Identification

# Paragraph 6.6

Representation(s)

Nature

811 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

The list of summary issues in Section 6.6 appear reasonable and we have no further suggestions

Response / Recommendation

Comments noted / support welcomed.

Representation(s)

Nature

689 Lynda James [3039]

Comment

Summary:

The Letitia Cornwallis "vision" fits with and thereby enables resolution of some of the issues identified i.e building affordable housing (no need to buy land) and providing and maintaining some employment and the provision of a large space for recreational purposes.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Representation(s)

Nature

1059 Cai Parry [822]

Comment

Summary:

The respondent supports Issues 18 & 19 in paragraph 6.6 which relates to the recognition of the lack of new homes being built in some areas, and the lack of a five year supply of housing and the need for a housing mix.

\_\_\_\_\_\_

However, the respondent states that Issue 1 in paragraph 6.6 should be amended to link the delivery of the projects in Llanelli and Carmarthen associated with the Swansea Bay City Deal with the delivery of housing.

Response / Recommendation

Comments noted. Support welcomed for issues 18 and 19 of paragraph 6.6.

In regard to the respondents comment on Issue 1 of Paragraph 6.6, links with other areas of the Plan such as housing growth, will be further analysed during preparation of the Deposit LDP and linkages will be made between associated sections where appropriate.

\_\_\_\_\_\_

Representation(s) Nature

1665 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

Summary:

We note and welcome the inclusion of issue 23 regarding infrastructure capacity to support development. The availability of our infrastructure capacity is a key element in ensuring sustainable and viable development sites.

\_\_\_\_\_\_\_

Response / Recommendation

Support welcomed.

#### Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 9

Support

#### Summary:

The issues section is well balanced as are the strategic objectives. From an Economic Development perspective the mention of city deal, town centres, rural area growth (including employment opportunities), a buoyant visitor economy, urban and rural deprivation, poverty, infrastructure capacity, lack of employment opportunities, broadband and public services in rural areas, a sense of place and disused buildings in the issues section is

#### Response / Recommendation

Support welcomed.

#### Representation(s)

Nature

1680 Natural Resources Wales (Miss Sharon Luke) [3253] Support

#### Summary:

The list of summary issues in Section 6.6 appear reasonable and have no further suggestions. We specifically support the inclusion of the following issues:

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- \* Risks from flooding and the challenges presented by climate change.
- \* Biodiversity designations ranging from international to local level.
- \* An ecological footprint that is currently exceeding sustainable levels.
- \* Rich landscape and townscape qualities.
- \* Beauty peace and quiet, open green spaces and fresh air are contributors to happiness in rural areas.

\_\_\_\_\_\_

Need to promote energy efficiency in proposed and existing developments.

These appear to correlate well with the findings of the SA.

#### Response / Recommendation

Support welcomed

Nature

Mr John Morris [3777] 1776

Representation(s)

Support

Agent: LRM Planning (Mr. Michael Rees) [3002]

#### Summary:

We are supportive of the vision for Carmarthenshire, however we are strongly of the view that it should specifically add "where the needs of residents are met" to the vision.

Importantly, meeting the needs of residents will be key to achieving the wider Wales Well Being Goals in particular helping to create a more equal wales, a more prosperous Wales, a more resilient Wales and a Wales of cohesive communities, as well as in meeting the requirements of the new PPW10 and the provision of the right development in the right place. Indeed, meeting needs in an appropriate and sustainable manner can contribute towards:

- Growing our economy in a sustainable manner;
- Making best use of resources;
- Facilitating accessible and healthy environments;
- Creating and sustaining communities; and
- Limiting environmental impact.

#### Response / Recommendation

Noted. The Revised LDP is being prepared in full accordance with the provisions of the Wellbeing of Future Generations Act and PPW. The respondent's comments in relation to need is noted and the Plan will be consistent with national planning policy and the principles of sustainability in this regard, as well as recognising the characteristics of the County and its communities.

\_\_\_\_\_\_\_

# Representation(s)

Nature

611 Ifan Beynon-Thomas [3198]

Support

#### Summary:

I support the fact that one of the 33 summary issues references 'a buoyant visitor economy with potential to grow'. It is vitally important that the LDP policies recognise the important contribution that tourism makes to the economy of the County and that indeed there is scope for additional facilities.

\_\_\_\_\_\_\_

#### Response / Recommendation

Support welcomed.

# Section 7. A Vision for 'One Carmarthenshire'

# Section 7. A Vision for 'One Carmarthenshire'

Representation(s) Nature

Union Tavern Estate [3913] Comment 2099

Agent: Barton Willmore (Joe Ayoubkhani) [646]

Summary:

We support the LDP's vision which seeks to ensure that the Draft Preferred Strategy is positive and sufficiently aspirational. It is imperative that the policies of the LDP enable this vision to be met - for example, through providing sufficient housing growth to underpin the confident and ambitious economic aspirations of the Council.

\_\_\_\_\_\_\_

## Response / Recommendation

**Support Welcomed** 

# Paragraph 7.3

Representation(s) Nature

Lynda James [3039] Support 690

#### Summary:

Without sustainable rural communities the country side would decline with an impact on the related tourism. The Letitia Cornwallis Trust aims to revitalize what was a once vibrant small community which despite its recent resource losses still presents a well cared for and loved community. The recent revival of the Trust's activities have led to many local people volunteering to help in achieving a greater sense of community.

\_\_\_\_\_\_\_

## Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

# One Carmarthenshire

Representation(s) Nature RWE Innogy UK Ltd (Miss Eleri Davies) [471] Object

#### Summary:

265

Although 'Renewable Energy' is included in the graphic associated with the 'Our Vision - One Carmarthenshire' section of the Preferred Strategy (Easy Read Version), the 'Vision' fails to mention climate change, energy or anything vaguely relevant to the renewable energy sector.

Construction of the Brechfa Forest West Wind Farm in Carmarthenshire saw approximately £40 million of the total £105 million capex spent in Wales, with a further £459,200 per annum paid into a community benefit fund for the lifetime of the wind farm (up to 25 years). This demonstrates the significant investment opportunities available from onshore wind farms.

## Change To Plan Sought:

'Our Vision- One Carmarthenshire' should include specific reference to climate change and the need to secure a low carbon future, which shall include (amongst other measures) renewable energy.

# Response / Recommendation

Disagree, it is implicit that renewable energy will be integral in the creation of sustainable communities, there is no need for a specific reference as this is the vision for the Plan.

Nature

612 Ifan Beynon-Thomas [3198]

Object

#### Summary:

I consider that the 'One Carmarthenshire' approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'. This would ensure that boosting tourism is considered as one of the key objectives of the Plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable & provision for sustainable approach to the plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'. This would ensure that boosting tourism is considered as one of the key objectives of the Plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable approach and the plane approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'. This would ensure that boosting tourism is considered as one of the key objective 13 seeks 'to make provision for sustainable approach as a start of the plane approach approach as a start of the plane approach approach approach as a start of the plane approach ap

#### Change To Plan Sought:

The 'One Carmarthenshire' approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'.

## Response / Recommendation

Agreed in part. Add the following words at the end of paragraph 1 of the Vision so it reads "...valued and respected for residents and visitors alike"

\_\_\_\_\_\_

Representation(s)

Nature

1061 Cai Parry [822]

Support

Summary:

Support the Vision for 'One Carmarthenshire' including references to economic objectives and the City Deal.

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Response / Recommendation

Support Welcomed.

# Section 8. Strategic Objectives

# Paragraph 8.2

Representation(s)

Nature

1681 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

#### Summary:

We welcome the recognition that the Well Being of Future Generations Act 2015 was a driver to review the Adopted LDP's Strategic Objectives and the utilisation of the Carmarthenshire Well Being Plan wellbeing objectives to group the Revised LDP's Strategic Objectives.

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

#### Response / Recommendation

Support welcomed

\_\_\_\_\_\_

# Paragraph 8.3

Representation(s)

Nature

812 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

We welcome the recognition that the Well Being of Future Generations Act 2015 was a driver to review the Adopted LDP's Strategic Objectives and the utilisation of the Carmarthenshire Well Being Plan wellbeing objectives to group the Revised LDP's Strategic Objectives.

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Comments noted / support welcomed

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# Paragraph 8.6

Representation(s)

Nature

1682 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

#### Summary:

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Support welcomed.

\_\_\_\_\_\_

Representation(s)

Nature

813 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

# Summary:

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Support welcomed.

\_\_\_\_\_\_

Nature

692 Lynda James [3039]

Support

Summary:

Also the "vision" of the Letitia Cornwallis Trust.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

# Paragraph 8.6 - SO6

Representation(s)

Nature

2040 Persimmon Homes West Wales (Mrs Kate Harrison) [3410]

Comment

Summary:

The respondent notes that this objective makes reference to encouraging the reuse of previously developed land. This approach falls in line with Planning Policy Wales Edition 10, however in order to achieve the construction of 10,480 new homes in the county, the respondent states that consideration should be given to Greenfield sites on the edge of sustainable settlements.

Response / Recommendation

Noted. The identification and selection of sites will be conducted in a manner consistent with PPW Ed.10 and the site search sequence. In this regard reference is made to PPW paragraph 3.41.

Representation(s)

Nature

1666 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

Summary:

The availability or capacity of infrastructure is a key aspect in determining the sustainability of a settlement, therefore we support the inclusion of SO6.

\_\_\_\_\_\_\_

Response / Recommendation

Support welcomed.

\_\_\_\_\_\_\_

Representation(s)

Nature

1063 Cai Parry [822]

Support

Summary:

BDW Homes is supportive of the wording of Strategic Objective SO6 which seeks to ensure that "The principles of spatial sustainability are upheld by directing development to sustainable locations with access to services and facilities...". This Strategic Objective is therefore consistent with the 'Key Planning Principles' set out within Planning Policy Wales (Edition 10, p. 18) which seek to ensure that the planning system contributes to the long-term economic well-being of Wales, by making use of existing infrastructure and facilities.

Response / Recommendation

Support welcomed.

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Nature

1653 Simon Chaffe [855]

Support

#### Summary:

The respondent supports Strategic Objective SO6 -

'To ensure that the principles of spatial sustainability are upheld by directing development to sustainable locations with access to services and facilities and wherever possible encouraging the reuse of previously developed land.'

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## Response / Recommendation

Support welcomed.

# Paragraph 8.6 - SO7

## Representation(s)

Nature

266 RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Object

#### Summary:

In the context of making a significant contribution towards tackling the cause and adapting to the effect of climate change, Strategic Objective 7 (SO7) correctly refers to promoting the efficient use and safeguarding of resources but fails to reference renewable energy generation which is a fundamental element of the Welsh Government's 'Energy Hierarchy for Planning' (paragraphs 5.714 - 5.715 and Figure 9, Planning Policy Wales, Edition 10, December 2018), namely Reduce Energy Demand, Use Energy Efficiently, Renewable Energy Generation, Minimise carbon impact of other energy generation, Minimise extraction of carbon intensive energy materials.

#### Change To Plan Sought:

Revise wording of SO7 to include reference to " renewable energy generation" as an integral part of the strategic objective to make a significant contribution towards tackling the cause and adapting to the effects of climate change.

\_\_\_\_\_\_

# Response / Recommendation

Agreed. Include reference to renewable energy within strategic objective SO7.

# Paragraph 8.6 - SO10

# **Representation**(s)

Nature

1777 Mr John Morris [3777]

Comment

Agent: LRM Planning (Mr. Michael Rees) [3002]

## Summary:

We are supportive of the vision for Carmarthenshire, however we are strongly of the view that it should specifically add "where the needs of residents are met" to the objectives. Importantly, meeting the needs of residents will be key to achieving the wider Wales Well Being Goals in particular helping to create a more equal wales, a more prosperous Wales, a more resilient Wales and a Wales of cohesive communities, as well as in meeting the requirements of the new PPW10 and the provision of the right development in the right place. Indeed, meeting needs in an appropriate and sustainable manner can contribute towards:

- Growing our economy in a sustainable manner;
- Making best use of resources;
- Facilitating accessible and healthy environments;
- Creating and sustaining communities; and
- Limiting environmental impact.

# Response / Recommendation

Noted. The Revised LDP is being prepared in full accordance with the provisions of the Wellbeing of Future Generations Act and PPW. The respondent's comments in relation to need is noted and the Plan will be consistent with national planning policy and the principles of sustainability in this regard, as well as recognising the characteristics of the County and its communities.

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Nature

1068 Cai Parry [822]

Object

## Summary:

BDW Homes suggests that the wording of Strategic Objective SO10, which refers to the delivery of new housing, should be reconsidered to make reference to delivering an appropriate number of new homes to meet society's needs - as well as an appropriate mix. One of the key issues within the 'Active & Social Places' theme within Planning Policy Wales (p. 44) is the need to ensure that "there is sufficient housing land available to meet the need for new private market and affordable housing". SO10 should therefore be amended in line with this key issue.

## Change To Plan Sought:

Make specific reference to delivering an "appropriate number of new homes".

## Response / Recommendation

Agreed in part. Amend SO10 to include reference to an appropriate number as well as mix of new homes.

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# Paragraph 8.6 - SO14

Representation(s)

Nature

1667 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

#### Summary:

The availability or capacity of infrastructure is a key aspect in determining the sustainability of a settlement, therefore we support the inclusion of SO14.

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## Response / Recommendation

Support welcomed.

# Section 9. Strategic Growth & Spatial Options

# **Section 9. Strategic Growth & Spatial Options**

Representation(s) Nature

1635 Welsh Government (Mr Mark Newey) [13] Comment

#### Summary:

Growth Levels: Homes & Jobs

The authority has explored six population based growth scenarios and two employment-led scenarios. The authority has concluded the WG-2014 based projections would result in low levels of housing growth impacting negatively on demographic change (population decline) and ability to support economic growth. The 2014-based Principal and 10 year migration variant projections would result in a dwelling requirement of 3,367 and 6,542 respectively. The Council's preferred growth option is 'PG Long Term' which is predicated on significant internal and international migration flow assumptions averaging 1,423 persons pa for the sixteen year period 2001/02-2016/17. This period takes into account the high migration levels prior to 2008, and lower net migration following the recession. This is particularly relevant in this context as deaths exceed births; net migration being the dominant driver of population change. The PG Long Term Scenario results in a dwelling requirement of 9,887 dwellings (659 p/a) over the plan period. This is based on a 3.4% vacancy rate (VR) (adjusted from 6.3% Census VR) which takes into account recent data on second and empty homes. This is a deviation of 6,520 dwellings above the WG-2014 based principal projection and 3,345 dwellings above the 10-year migration variant. The proposed housing requirement of 9,887 is a substantial reduction of 5,310 dwellings from a requirement of 15,197 homes in the current adopted plan.

The evidence also explains that the jobs led scenario(s) tested would result in a requirement for 17,000 - 20,000 homes over the plan period. The Council has stated that this would result in an undeliverable and unsustainable growth strategy. Recent housing completions based on 10 year average JHLAs figures are approximately 500 d/pa. In summary, the Council has chosen a demographic led scenario that will contribute to the delivery of the Council's economic aspirations. The population increase targeted by the PG Long Term Scenario would result in supporting the creation of 5,295 jobs (353 p/a) over the plan period. The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable. You should also demonstrate the growth strategy is compatible with the aspirations of neighbouring authorities and provides the most sustainable locations for growth for the wider area. See comments on spatial strategy.

# Response / Recommendation

Noted, the scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP.

Matters in relation to the Welsh language will be considered as part of the LDP's evidence base and within the Sustainability Appraisal. See representation 1647.

# Paragraph 9.1

Representation(s) Nature

2429 Rhanbarth Sir Gâr Cymdeithas yr Iaith (Rhanbarth Sir Gâr) [2370] Object

## Summary:

The respondent raises potential issues relating to the use of economic and regeneration data used to inform the level of housing growth needed in the County. The representation refers to the anticipated sources and location of future jobs growth and note their concerns that some pertinent matters such as Brexit, Arfor, rural employment and the future of the Wellness Village, have not been fully considered.

## Response / Recommendation

Comments are noted. Further evidence will be produced to inform the economic needs of the County and its impacts upon the County's housing needs.

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# Paragraph 9.8

Representation(s)

Nature

Cai Parry [822] 1070

Support

Summary:

Council's approach for calculating housing requirement is consistent with Planning Policy Wales.

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Response / Recommendation

Support welcomed.

# Paragraph 9.15

Representation(s)

Nature

Lynda James [3039] 693

Comment

#### Summary:

Agree with the conclusions but possible consequence of Brexit are not included, understandably as nobody as yet knows what is going to happen. However the differences in the way house prices are changing may be an indication that young people will move away from the South East of the UK where housing in any form is mostly unaffordable by individuals on an average income.

Apart from that general comment, Cornwallis "vision" does imply opportunities for employment in a rural community which is near to the local cottage hospital at Llandovery.

## Response / Recommendation

Comment noted - site specific matters are considered as part of the candidate site process. In relation to Brexit, any potential implications will be monitored and suitably acknowledged in due course. It should be noted that Key issue 32 of the Draft Pre Deposit Preferred Strategy does acknowledge emerging national and regional considerations - including brexit.

# Paragraph 9.23

Representation(s)

1766

Nature

Savills (Mr Nick Heard) [3216]

Comment

Agent: Savills (Mr Nick Heard) [3216]

A total of seven population-led and employment-led growth options are considered with the Draft Preferred Strategy ultimately adopting the 'Population Growth Long Term' scenario which sets a total requirement of 9,887 units across the 15 year RLDP period, equating to 658 per year. The use of a trend based projection rather than a single base dated population projection is considered the most appropriate and sensible mechanism given the differences between the last four sets of projections.

## Response / Recommendation

Comments Noted. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identyfing a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP. 

# Paragraph 9.29

Representation(s)

Nature

1767 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The Population Growth Pre-Recession Scenario which is based on pre-2008 recession levels of in-migration shows a higher housing need than the Population Growth Long Term scenario but is dismissed as being 'undeliverable and unsustainable'. The Williams Family suggest that there is an opportunity to be more positive and even if the housing need is not based on this projection in its entirety, there is scope for an allowance to be made for a more positive economic context in the future.

# Response / Recommendation

Comments Noted. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

# Paragraph 9.40

Representation(s)

Nature

638 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The Population Growth Pre-Recession Scenario which is based on pre-2008 recession levels of in-migration shows a higher housing need than the Population Growth Long Term scenario but is dismissed as being 'undeliverable and unsustainable'. SHL suggest that there is an opportunity to be more positive and even if the housing need is not based on this projection in its entirety, there is scope for an allowance to be made for a more positive economic context in the future

## Response / Recommendation

Comment Noted. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Nature

1584 The Williams Family . [3585]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The Population Growth Pre-Recession Scenario which is based on pre-2008 recession levels of in-migration shows a higher housing need than the Population Growth Long Term scenario but is dismissed as being 'undeliverable and unsustainable'. It is suggested that there is an opportunity to be more positive and even if the housing need is not based on this projection in its entirety, there is scope for an allowance to be made for a more positive economic context in the future.

## Response / Recommendation

The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow.

# Paragraph 9.41

Representation(s)

Nature

2041 Persimmon Homes West Wales (Mrs Kate Harrison) [3410]

Support

#### Summary:

The respondent is supportive of the divergence from the Welsh Government 2014 based projections which would equate to a housing requirement of 6,542 over the plan period (2018-2033) as this is unlikely to support the Council's Visions and Objectives in relation to meeting the employment needs of the area and contributing at a regional level to the delivery of the Swansea Bay City Deal.

The respondent supports the preferred growth option of 'Population Growth Long Term' would provide a housing requirement of 9,887 dwellings over the plan period and as stated in the preferred strategy, 'allow the flexibility to drive sustainable housing growth'. This more ambitious housing requirement will facilitate the economic growth required in the county and will be more effective in achieving the Council's vision and objectives.

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Response / Recommendation

support welcomed.

Representation(s)

Nature

1071 Cai Parry [822]

Support

# Summary:

BDW Homes is supportive of the Council's Preferred Strategic Growth Option, on the basis that it seeks an ambitious but achievable level of growth to support the aspirations of the Strategic Regeneration Plan for Carmarthenshire. Accordingly, BDW Homes considers that the Council's approach is founded upon robust evidence and considers other issues in addition to the latest household projections, in accordance with paragraph 4.2.6 of Planning Policy Wales (Edition 10).

Response / Recommendation

Support welcomed.

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Nature

2020 Swallow Investments Limited [3995]

Support

#### Summary:

Section 9 of the LDP considers a number of alternative Strategic Growth and Spatial Options to support employment growth and the delivery of housing and sustainable development generally. So far as Strategic Growth Options are concerned, paragraphs 9.41 to 9.43 of the LDP confirm a preferred 'Population Growth Long Term Scenario', which is forecast to deliver 9,887 new dwellings (649 new dwellings per annum) and a minimum of 5.295 additional jobs over the LDP period 2018-2033.

My client supports the LDP's preferred Strategic Growth and Spatial Options - they will deliver new housing in line with requirements and new jobs to match the same; and represent an optimistic, though not unrealistic set of assumptions and aspirations, geared towards encouraging housing and economic growth in the County over the LDP period.

Response / Recommendation

Support welcomed.

# Paragraph 9.44

Representation(s)

Nature

1770 Savills (Mr Nick Heard) [3216]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

To deliver the amount of new housing that is required over the Review LDP period six Spatial Options are identified for the distribution of growth.

The Draft Proposed Strategy proposes that Spatial Option 4 which seeks to disperse growth in a way which reflects the role of settlements in relation to their wider catchment is adopted. This would mean that most growth would be focussed in Carmarthen and the surrounding area, the Llanelli Coastal Belt, and the Ammanford and Cross Hands area.

The 2018 Joint Housing Land Availability Study (JHLAS) shows a 3.8 year housing land supply. This represents the fifth consecutive year where a five year supply of housing has not been demonstrated and the continued failure to demonstrate a five year supply since the adoption of the LDP (the Adopted LDP) in 2015. In real terms, this means that in the four years since the adoption of the ALDP 503, 608, 518, and 511 units have been delivered, substantially short of the 1,052 unit a year requirement that the ALDP sets to meet housing need.

There is evidently a delivery problem and The Williams Family suggest that any Spatial Option pursued needs to stand a realistic chance of delivering the required amount of housing. Whilst Spatial Option 4 appears to be a sensible and logical option, The Williams Family suggest that, if Option 6 (Market Led Option) is not to be pursued in its entirety (and the risks associated with such an approach are understood), the spatial strategy must give weight to market conditions and the delivery of houses previously over the Adopted LDP period.

## Response / Recommendation

Comments Noted. The Council as part of the LDP process are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan. This will be reflected within the apportionment of sites within the each cluster and tier.

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Nature

Savills (Mr Nick Heard) [3216] 1771

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The number of units built on the allocated sites in St Clears has been considerably higher than in the other Adopted LDP Service Centres, demonstrating that St Clears is an attractive location for growth and is capable of delivering housing and accordingly it is suggested that the Spatial Options reflect this. It also shows that there is only a limited amount of allocated sites left within St Clears and, if a more market-led approach is to be taken, the need for a review of existing and the identification of new allocations is required.

# Response / Recommendation

Comments Noted. Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

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# Paragraph 9.49

Representation(s)

Nature

694 Lynda James [3039] Support

Summary:

The proposal is sensible but people will travel some distances to their work place so it is wrong to assume all accommodation should be built in the same location as planned employment opportunities. A percentage of people would prefer to live in a rural area rather than an urban area and be prepared to commute.

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## Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Representation(s) Nature

**RSAI [3167]** Support 544

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

We agree with paragraph 9.49 of the Preferred Strategy which states that housing development will need to be located in the same broad location as employment opportunities. We also agree that infrastructure improvements need to be aligned with new development if the existing infrastructure is not adequate to accommodate the development.

We consider it is important that the spatial option is determined taking account of the function and role of settlements

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# Response / Recommendation

Support welcomed.

# Paragraph 9.51

Representation(s) Nature

1668 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830] Comment

#### Summary:

We note that the Council propose to use the Population Growth Long Term scenario which sets a housing requirement of 9,887 units over the LDP Period.

Option 2 - Infrastructure and Transport Network Options

Available public sewerage and wastewater treatment works (WwTW) capacity is a key element to ensuring sustainable and viable development sites, therefore we welcome the provisions of this spatial option, and are pleased to note that it seeks to encourage growth in areas where there is existing infrastructure capacity or where there are planned improvements.

# Response / Recommendation

Comments noted. The availability of infrastructure is a key indicator of deliverability and in the promotion of sustainable development. Key facets of option 2 (notably location of infrastructure) would have fed into the favoured option. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

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# Paragraph 9.52

Representation(s) Nature

1639 Welsh Government (Mr Mark Newey) [13] Comment

#### Summary:

Preferred Strategy - The Council has concluded through the Sustainability Appraisal (SA) that a Hybrid Option - 'Balanced Community and Sustainable Growth Strategy' is the most appropriate. This option has been subject to an SA (SA, section 4.5) and is the 'Preferred Strategy'. The Preferred Strategy incorporates the core elements from Options, 2, 4, 5 and 6 which are summarised as follows:

- $\hfill \square$  Growth is assigned to urban areas, while also recognising the role and function of rural settlements
- □ Reflects investment opportunities and economic benefits afforded to the County through the City Deal.
- □ Recognised that sustainable growth needs to be supported by the availability and range of infrastructure.
- ☐ Growth should also be deliverable and oriented to community need and market demand.

Further clarity is required on the spatial outcome of the Preferred Strategy. The SA highlights that the negative implications of Option 4 are that it could result in a disproportionate amount of development in unsustainable locations, generating significant additional car journeys. In the absence of a LHMA it is also unclear how the Preferred Strategy has been influenced by the level and location of housing need. The Hybrid Option and its spatial distribution requires further justification specifically; how it will deliver affordable housing, employment growth, reduced commuting, relates to the sustainable transport hierarchy (including active travel) infrastructure, minimises air pollution and potential negative impacts on the Welsh Language. These should be considered in light of 'future proofing' and how technology may shape how places function in the future, taking account of digital connections, telecoms, low emission vehicles and the associated benefits on movement patterns.

# Response / Recommendation

Noted. See response to representation 1640.

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Nature

2430 Rhanbarth Sir Gâr Cymdeithas yr Iaith (Rhanbarth Sir Gâr) [2370]

Object

#### Summary:

The respondent supports Spatial Option 4 - Community Led Option. The respondent notes that they would recommend a strategy based upon concentric circles, namely a village community; a circle of villages; county level; region; Wales, and the strategy would identify the services and proposals which would be suitable for each level within the proposed strategy. The respondent also notes that the Preferred Strategy should reduce the outmigration of young people from the County and specifically state this as an aim of the Plan.

## Response / Recommendation

Comments are noted. The Preferred Strategy has been largely influenced by Spatial Option 4, albeit this has been adapted to take account of other influencing factors too. In regard to the proposed approach relating to concentric circles, it is considered that the preferred strategy in fact follows a similar approach in that a settlement hierarchy is set out in Policy SP16: Sustainable Distribution - Settlement Framework which is informed, amongst other factors, by the availability of services and facilities in each settlement or network of settlements.

With regards to reducing the out-migration of young people, this is acknowledged as a key issue under paragraph 6.6. It has also been a key consideration in the evaluation of the options and the selection of the preferred strategy, please see chapters 9 and 10 for an assessment of this. Whilst reducing the out-migration of young people has not been referenced specifically as an aim or objective of the Plan, it is considered that a number of the Plan's objectives would make a significant contributions towards achieving this aim, especially strategic objectives 2, 3, 4, 11 and 12. However, we would welcome ongoing discussions on this matter to determine whether an additional objective should be identified.

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# Paragraph 9.55

Representation(s)

Nature

1685 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

We note your preferred option (Balanced Community and Sustainable Growth Strategy) and support your acknowledgment "that in delivering sustainable growth that it needs to be supported by the availability of a range of appropriate infrastructure". We consider water resources and drainage arrangements such as provision of sewerage infrastructure to be paramount.

# Response / Recommendation

Support welcomed. The Council fully agrees that water resources and drainage arrangements such as provision of sewerage infrastructure to be of paramount importance. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

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# Representation(s)

Nature

814 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

We note your preferred option (Balanced Community and Sustainable Growth Strategy) and support your acknowledgment "that in delivering sustainable growth that it needs to be supported by the availability of a range of appropriate infrastructure". We consider water resources and drainage arrangements such as provision of sewerage infrastructure to be paramount.

#### Response / Recommendation

Comments noted / support welcomed. The Council fully agrees that water resources and drainage arrangements such as provision of sewerage infrastructure to be of paramount importance.

Nature

1778 Mr John Morris [3777]

Comment

Agent: LRM Planning (Mr. Michael Rees) [3002]

#### Summary:

We are supportive of a hybrid option of the various scenarios presented. However, we are of the view that it ought to be more weighted towards the Pre-recession level of growth.

In the first instance we support the approach of ruling out the low growth options (WG 2014 based principal and 10 yr projections, PG Short term and 10 year projections). Such approaches would only reinforce such negative trends identified within the background paper.

We are concerned that the preferred approach should not limit aspirations or growth particularly given the trends that are have been experienced (affordability problems, loss of younger cohorts and trends towards an ageing population). Such an outcome would seem to be contrary to the Welsh Government's Well Being goals, the Placemaking objectives and the aims of the planning system.

Indeed, for this reason we do not believe that the Pre-Recession Growth Projection should be ruled out in its entirety on the basis that it is not achievable. If undeliverable sites are allocated then this will be the case for any of the scenarios.

Whilst our preference is to retain a positive and aspirational intervention that allows flexibility for growth, jobs, mixed communities and prosperity (in line with the vision and objectives of the LDP Review), should the current favoured option be carried forward then we are strongly of the view that it must rely upon a fresh and deliverable supply of homes. Indeed, relying upon existing

allocations that have not been brought forward will not achieve the objectives rather it will reinforce the negative trends that have been experienced.

# Response / Recommendation

Disagree - The population and household projection scenario identified in the Preferred Strategy considers a long term view for household growth within the county which is reflective of, and takes a balanced view on achieving the housing requirement for the period 2018-2033. Setting a scenario based on the pre-recession level of growth would be considered unsound, as it would be more reflective of the requirements within the adopted LDP, which is currently not being achieved.

The comment relating to existing sites is noted, and the Council as part of the LDP process, are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan.

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# Representation(s)

Nature

640 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

# Summary:

SHL does not contest the selection of Option 4 as the most appropriate spatial option but stress that Llangennech performs very well in relation the other Strategic Options that have not been selected. It is included within the Llanelli Growth Area in the ALDP (Option 1 - Current LDP Option), is well located adjacent to the A4138 and within 1km from Junction 48 of the M4 (Option 2 - Infrastructure and Transport Network Option) and has a strategic position in-between Carmarthenshire and Swansea (Option 5 - Swansea Bay City Region Influence Option).

Given that Llangennech performs favorably in connection to a number of unselected Spatial Options, it is considered that this demonstrates it suitability and appropriateness for additional growth

# Response / Recommendation

Comments Noted. Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

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Nature

The Williams Family . [3585] 1585

Comment

Agent: Savills (Mr Nick Heard) [3216]

#### Summary:

There is evidently a delivery problem and any Spatial Option pursued needs to stand a realistic chance of delivering the required amount of housing. Whilst Spatial Option 4 appears to be a sensible and logical option it is suggested that, if Option 6 (Market Led Option) is not to be pursued in its entirety, the spatial strategy must give weight to market conditions and the delivery of houses previously over the adopted LDP period.

The number of units built on the allocated sites in St Clears has been considerably higher than in the other ALDP Service Centres, demonstrating that St Clears is an attractive location for growth and is capable of delivering housing and accordingly it is suggested that the Spatial Options reflect this. It also shows that there is only a limited amount of allocated sites left within St Clears and, if a more market-led approach is to be taken, the need for a review of existing and the identification of new allocations is required.

## Response / Recommendation

Comments Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

# Representation(s)

Nature

532 Mr Owen Williams [3158] Object

## Summary:

- Using the City-Region Deal as a basis for economic and population growth is risky and unsupported by evidence
- Ignorance of the likely consequences of Brexit on population growth/movement and the housing market and how this may affect competition from other areas
- Failure to prove the plan will deliver (key test of soundness)
- Alternative and more realistic growth forecast required
- Forecasts have been revised downwards by at least one previous Planning Inspector

#### Change To Plan Sought:

- Revise the population growth forecast used as a basis for the Preferred Option downwards to ensure a more realistic and deliverable plan

# Response / Recommendation

The respondents make the assertion that an alternative more deliverable forecast is required. However this is based solely upon a perception that growth will shrink and investment delivery will not take place. Indeed it should be recognised that forecasting a lower growth as suggested would run contrary to the strategic and regeneration objectives both of the Council and the Region. In this respect the LDP must have regard to other Plans and strategies with a failure to do so not only rendering the Plan unsound, but also potentially resulting in these plans and strategies being in conflict with the Development Plan.

The Preferred Strategy is in this regard not only reflective of these plans and strategies and government backed investments but is as a result based on evidence around projected growth. The omission of the growth projected from investments such as the City Deal would in themselves not be evidence based as they would omit known potential for growth.

The potential implications from changes in circumstance will be monitored as the Plan progresses through its preparatory process. It should also be noted that the Deposit LDP will include a monitoring framework which will measure the success or otherwise of the LDP in delivering its policies and proposals.

The LDP will be subject to further evidence as part of the preparation of the Deposit Plan.

Preferred Strategy

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Nature

1073 Cai Parry [822]

Object

#### Summary:

Contradiction between Preferred Option and Planning Policy Wales (Edition 10) in that it seeks to direct development to smaller settlements, which are less sustainable and would increase reliance upon the private car.

The Preferred Option should be amended to confirm that new development will be apportioned in accordance with the role of each settlement (i.e. higher proportions within the 'Principal Centres' and lower proportions within the 'Sustainable Villages' and 'Rural Villages').

#### Change To Plan Sought:

The Preferred Option should be amended to confirm that new development will be apportioned in accordance with the role of each settlement (i.e. higher proportions within the 'Principal Centres' and lower proportions within the 'Sustainable Villages' and 'Rural Villages').

## Response / Recommendation

Comments Noted. The Council considers that the indicative apportionment of residential growth by tier is based on a sound and reasonable assessment, by identifying a number of factors which influence it. However, the indicative apportionment affords an allowance in to be made; the level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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# Representation(s)

Nature

10 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

In considering your strategic growth and spatial options it is reassuring to see that you had consideration to a number of key Economic Development policy documents including the Council's Strategic Regeneration Plan 2015 - 2030 - Transformations and the Swansea Bay City Deal. These documents form the basis for our activity in Economic Development and the fact they are referenced throughout the consultation document provides a confidence that the plan that is emerging through the LDP process will be strategically aligned to that of the work of Economic Development. The preferred option of "Balanced Community and Sustainable Growth Strategy" is seen as a positive option in that this hybrid option retains an approach which will seek to be responsive in how it assigns growth, to urban and rural areas. The option also looks to:

- \* Recognise and reflect investment and economic benefits to the County and its communities through the City Deal, and other economic opportunities,
- \* It will seek to provide opportunities for rural areas ensuring the diversity of the County and communities is recognised;
- \* It will acknowledge that in delivering sustainable growth that it needs to be supported by the availability of a range of appropriate infrastructure;
- \* It will recognise that growth should be deliverable and orientated to a community's needs and market demand. These points are welcomed as they are supportive of potential investment and growth in the county. I believe this approach is essential to ensure that any private sector interest in the county has a planning framework that is supportive subject to the development being proportionate and relevant to the respective settlement.

## Response / Recommendation

Support welcomed.

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# Representation(s)

Nature

696 Lynda James [3039]

Support

## Summary:

Seems the most balanced approach for sustaining and building the economy whilst retaining the sustainability of rural areas and the role they play in tourism.

## Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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Nature

543 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Support the use of the hybrid option but note that there is a need to take into account the market and whether the locations identified will be deliverable. The Swansea Bay City Region is also important and it is not appropriate to ignore the fact that some areas of Carmarthenshire are in close proximity to Swansea and the employment opportunities that the City provides.

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Response / Recommendation

Support welcomed.

*Representation(s) Nature* 

2021 Swallow Investments Limited [3995] Support

Summary:

Regarding Spatial Options, paragraph 9.55 of the LDP confirms a preferred 'Balanced Community and Sustainable Growth Strategy', reflecting the role and function of the County's settlements in directing growth to the most sustainable locations, whilst recognising the need to deliver opportunities in the County's rural areas.

My client supports the LDP's preferred Strategic Growth and Spatial Options - they will deliver new housing in line with requirements and new jobs to match the same; and represent an optimistic, though not unrealistic set of assumptions and aspirations, geared towards encouraging housing and economic growth in the County over the LDP period.

Response / Recommendation

Support welcomed.

# Section 10. A New Strategy

# Section 10. A New Strategy

Representation(s) Nature

Welsh Government (Mr Mark Newey) [13] Comment 1636

#### Summary:

Growth Levels: Homes & Jobs

The authority has explored six population based growth scenarios and two employment-led scenarios. The authority has concluded the WG-2014 based projections would result in low levels of housing growth impacting negatively on demographic change (population decline) and ability to support economic growth. The 2014-based Principal and 10 year migration variant projections would result in a dwelling requirement of 3.367 and 6.542 respectively. The Council's preferred growth option is 'PG Long Term' which is predicated on significant internal and international migration flow assumptions averaging 1,423 persons pa for the sixteen year period 2001/02-2016/17. This period takes into account the high migration levels prior to 2008, and lower net migration following the recession. This is particularly relevant in this context as deaths exceed births; net migration being the dominant driver of population change. The PG Long Term Scenario results in a dwelling requirement of 9,887 dwellings (659 p/a) over the plan period. This is based on a 3.4% vacancy rate (VR) (adjusted from 6.3% Census VR) which takes into account recent data on second and empty homes. This is a deviation of 6,520 dwellings above the WG-2014 based principal projection and 3,345 dwellings above the 10-year migration variant. The proposed housing requirement of 9,887 is a substantial reduction of 5,310 dwellings from a requirement of 15,197 homes in the current adopted plan.

The evidence also explains that the jobs led scenario(s) tested would result in a requirement for 17,000 - 20,000 homes over the plan period. The Council has stated that this would result in an undeliverable and unsustainable growth strategy. Recent housing completions based on 10 year average JHLAs figures are approximately 500 d/pa. In summary, the Council has chosen a demographic led scenario that will contribute to the delivery of the Council's economic aspirations. The population increase targeted by the PG Long Term Scenario would result in supporting the creation of 5,295 jobs (353 p/a) over the plan period. The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable. You should also demonstrate the growth strategy is compatible with the aspirations of neighbouring authorities and provides the most sustainable locations for growth for the wider area. See comments on spatial strategy.

# Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP including its distribution.

Matters in relation to the Welsh language will be considered as part of the LDP's evidence base and within the Sustainability Appraisal. See representation 1647.

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Representation(s)
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Nature

Welsh Government (Mr Mark Newey) [13] 1640

Comment

#### Summary:

Preferred Strategy - The Council has concluded through the Sustainability Appraisal (SA) that a Hybrid Option -'Balanced Community and Sustainable Growth Strategy' is the most appropriate. This option has been subject to an SA (SA, section 4.5) and is the 'Preferred Strategy'. The Preferred Strategy incorporates the core elements from Options, 2, 4, 5 and 6 which are summarised as follows:

- ☐ Growth is assigned to urban areas, while also recognising the role and function of rural settlements
- ☐ Reflects investment opportunities and economic benefits afforded to the County through the City Deal.
- □ Recognised that sustainable growth needs to be supported by the availability and range of infrastructure.
- ☐ Growth should also be deliverable and oriented to community need and market demand.

Further clarity is required on the spatial outcome of the Preferred Strategy. The SA highlights that the negative implications of Option 4 are that it could result in a disproportionate amount of development in unsustainable locations, generating significant additional car journeys. In the absence of a LHMA it is also unclear how the Preferred Strategy has been influenced by the level and location of housing need. The Hybrid Option and its spatial distribution requires further justification specifically; how it will deliver affordable housing, employment growth, reduced commuting, relates to the sustainable transport hierarchy (including active travel) infrastructure, minimises air pollution and potential negative impacts on the Welsh Language. These should be considered in light of 'future proofing' and how technology may shape how places function in the future, taking account of digital connections, telecoms, low emission vehicles and the associated benefits on movement patterns.

# Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy. Further details in respect of the implications of option 4 will be further considered as the detail associated with the preparation of the Deposit LDP emerges.

The Council recognises the importance, and role, of an up to date Local Housing Market Assessment (LHMA) and is currently working with authorities across the region to prepare an up to date LHMA. The LHMA will inform the preparation of the Deposit LDP.

Nature

1646 Welsh Government (Mr Mark Newey) [13]

Comment

## Summary:

The delivery of the strategy is reliant upon the authority allocating sites which are broadly viable, deliverable and in accordance with the settlement strategy. The Draft Manual (Ed 3) Chapter 5: Preparing an LDP (Core Issues) sets out the key issues that must be addressed. The Council should ensure that the Deposit Plan has covered all relevant elements, with particular attention to the de-risking checklist.

To demonstrate delivery and implementation, the Deposit plan must be underpinned by viability work, an infrastructure plan and include a robust housing trajectory (included as an Annex within the plan) and a housing land supply table.

With the exception of the two strategic sites, the plan is completely silent on the allocations (housing or employment) required to deliver the strategy. There is no indication or analysis of 'key' candidate sites, nor of the existing allocations and their relevance or future status going forward. There is no assessment in broad terms of the current land bank, windfall and small sites that may come forward. Allocated sites should only be 'rolled forward' in exceptional circumstances where there is clear and robust evidence that they can be delivered. Site specific viability work, including detailed articulation of timing and phasing, costs, and infrastructure requirements including the preparation of Statements of Common Ground will be necessary to demonstrate the delivery of the plan.

The Preferred Strategy identifies two strategic sites (Policy SP5); Yr Egin Creative Cluster in Carmarthen and the Llanelli Well-being and Life Sciences project which are both components of the Swansea Bay City deal. The Deposit plan must demonstrate deliverability of both individual sites and in combination, together with Statement of Common Ground with developers. The Deposit Plan should set out site specific details for key allocations including schematic frameworks containing information on viability, general phasing timescales, key infrastructure requirements and evidence of commitment from developers.

A key issue highlighted in the Councils evidence base (Spatial Options Topic Paper, para 8.9) is that completions/sites did not come forward as anticipated in the more sustainable settlement tiers which suggests that completions have been occurring in the least sustainable areas. This has been a major shortcoming of the existing plan that should not be replicated in the revised LDP.

Finally, the Council is proposing a flexibility allowance of 6% (593 units) to be added to the housing requirement. Further evidence is required as to why 6% is appropriate, and how it relates to all housing components and their delivery and phasing over the plan. A 6% figure appears low in the context of the Welsh Average (10%) and the more rural nature / developer profile prevalent within Carmarthenshire.

# Response / Recommendation

Noted. The Council is aware of the need for the Plan to contain viable and deliverable sites and matters relation to their suitability and identification will be considered as part of the preparation of the Deposit LDP. Attention is drawn to the Candidate Site process, and whilst the respondent's points are noted the submission of 926 candidate sites is a figure beyond that generally anticipated and in itself presents notable challenges in terms of analysis. However, an initial assessment of Candidate Sites has been undertaken and is available on the Council's website. This will be further developed as the preparation of the Plan progresses and as the sites are assessed.

The need for clarity in respect of the current landbank, windfall, small sites and future deliverable allocations is recognised and will be considered as part of the preparation of the Deposit LDP. Further evidence in respect of the flexibility allowance will be provided as part of the preparation of the Deposit LDP.

The reference to the requirements of the Local Development Manual Edition 3 is noted and will be appropriately considered as part of the preparation of the Deposit Plan. However, it should be noted that Edition 3 of the Manual at the time of writing is pending publication and as such could not be considered in the preparation of the Preferred Strategy.

Nature

Dyfodol (J W Thomas) [563] 2421

Object

Summary:

The Respondent raises concerns regarding the economic information and theories which underpin the level of housing need identified. The comments make particular reference to the current economic situation and potential weaknesses.

#### Response / Recommendation

Comments noted. Further evidence will be produced to inform the economic needs of the County and its impacts upon the County's housing needs.

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Representation(s)

Nature

2422 Dyfodol (J W Thomas) [563] Object

#### Summary:

The respondent raises concerns over the level of housing growth identified in the Preferred Strategy and considers that this level of housing is not needed. The respondent notes that there is insufficient information in the Preferred Strategy to evidence the level of proposed housing growth. The respondent also notes a preference for the LDP to focus on job creation and infrastructure rather than housing growth.

Furthermore, the respondent considers that there is insufficient information to assess the impacts of housing growth upon the Welsh language.

# Response / Recommendation

Comments are noted. There is information regarding the identification of housing growth levels in the supporting evidence. The LDP aims to enable and facilitate job creation in the County and emphasises the need for suitable infrastructure to support development. The Council considers that a rational approach which supports both housing, infrastructure and job creation can be achieved through this strategy and considers that these 3 elements are not mutually exclusive but rather are all key considerations of the preferred strategy.

The SA/SEA assessed the anticipated impacts of the Preferred Strategy upon the Welsh language and the Deposit Revised Local Development Plan will be informed by a Welsh Impact Assessment.

Representation(s)

Nature

1748 City & County of Swansea (Mr Tom Evans) [3761] Support

Summary:

Swansea Council are broadly supportive of the vision, objectives and chosen growth and spatial strategy of the **Preferred Strategy** 

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Response / Recommendation

Support welcomed.

## Nature

# 1673 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

#### Summary:

The strategy is similar in approach to the Pembrokeshire Coast National Park LDP with growth focused in the higher tiers.

The attached table shows the compatibility of approach in both Plans.

Exceptional land release for affordable housing: include the option of releases higher up in the hierarchy to help meet need.

Affordable Housing Contributions: clarify if contributions will be required for sites below the threshold for provision on site.

Employment: It will be helpful to see the approach to be taken to employment on edge of settlement/in the countryside.

Viability: Viability when providing affordable housing may influence the 5 or more threshold.

## Response / Recommendation

Support Welcomed. The Council will continue to update its evidence base leading into the Deposit LDP and address some of the highlighted comments. Further clarification will be given to viability and affordable housing once key pieces of evidence are completed which will inform the policy content of the Deposit LDP

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# Representation(s)

#### Nature

# 1674 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

## Summary:

Support the general conformity of approach.

The Spatial Strategy commentary above sets out where there is consistency of approach on where employment undertakings can take place in the County along with notes of clarification.

The employment and economic development strategy of Carmarthenshire County Council's Preferred Strategy focusses on the Swansea Bay City Deal and looks to the local authorities east of Carmarthenshire. There is also the possibility of a Regional Strategic Economic study (which both Authorities are party to) being produced which will assist in the development of the Deposit Local Development Plan.

### Response / Recommendation

Support Welcomed. The Council will continue to update its evidence base leading into the Deposit LDP and address some of the highlighted comments.

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Representation(s)

Nature

1632 Miss Rhiannon Mathias [3656]

Object

#### Summary:

No more homes should be built except where those for the need of local people. More staff should be within the planning department because a planning application I have interest in was submitted over 7 months ago and no response received.

#### Change To Plan Sought:

No more homes should be built except where those for the need of local people.

# Response / Recommendation

Disagree. The Plan seeks to provide a balanced level of housing growth to meet the needs of the County and its communities. A key element of such balance is the provision of, and allowance for, affordable housing and recognising local need.

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Representation(s)

Nature

7 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

Overall the Division welcomes the approach of the Pre - Deposit Local Development Plan and its broad strategic principles which it has set out as its preferred strategy for Carmarthenshire up to 2033. We support the principle that the plan is built on sustainability, and the objectives contained within the Carmarthenshire Well-being Plan

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# Response / Recommendation

Support welcomed.

# Paragraph 10.3

Representation(s)

Nature

8 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary.

It is positive to see that that the plan recognises the spatial differences across the county. Recognition that a one size policy solution doesn't fit all, and that policies will need to reflect different circumstances depending upon their area is welcomed.

# Response / Recommendation

Support welcomed.

Preferred Strategy Page 34 of 99

Nature

11 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

The new strategy recognises the diverse nature of the county and the settlement hierarchy and six clusters reflects the function, role and diversity that exists within and between the differing areas of the county. The recognition of the strategic growth areas of Llanelli, Ammanford/ Cross Hands, and Carmarthen is supported and their continued growth is key for prosperity for the county. It is good to see a balance with the other areas of the county most notably the rural market towns highlighted for local growth and diversification with growth reflecting their community needs and aspirations. The "allocation of sites and the use of policies will provide a framework for the provision of employment and job creation opportunities", coupled with statements such as "seek to provide a positive approach to help these areas meet their full potential" is fully supported. This together with mention of "a responsive policy approach" in the context of addressing county variations is most welcomed and offers a platform for a planning framework which can meet the needs of future growth aspirations that this Division sees for the county.

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Response / Recommendation

Support welcomed.

# Paragraph 10.5

Representation(s)

Nature

1459 Cllrs Price & Vaughan-Owen [3546]

Comment

#### Summary:

Over the past decade, the Gorslas ward, along with many other areas within the Ammanford/Cross Hands growth area, has seen significant housing development, which have had an impact on villages within the Ward. We are keen to ensure that any sites that progress from this stage, meet the local need for housing and for business. It is vital that any developments will not have a negative impact on education establishments, community facilities, health centres and the local environment.

## Response / Recommendation

Comments noted. The Plan will be based on a robust evidence base which provides clarification on the matters listed within the representation. The Site Assessment Methodology will allow for the consideration of housing sites to be based on a robust and consistent approach. The Sustainability Appraisal will have a key role in assessing the Plan's sustainability credentials.

## **Deliverable Growth**

Representation(s)

Nature

2425 Dyfodol (J W Thomas) [563]

Comment

Summary:

The Respondent states a number of facts in respect of the Plan's provision for new homes.

# Response / Recommendation

Comments noted. The Plan and its provision for homes is supported by robust evidence and is been informed by consultation - not least the Key Stakeholder Forum - as well as other plans and strategies.

Preferred Strategy Page 35 of

Representation(s)

Nature

1469 Cllrs Price & Vaughan-Owen [3546]

Comment

#### Summary:

A robust evidence base is necessary to ensure developments reflect the genuine need for local housing, including the correct mix of affordable housing, Social housing, family homes and housing suitable for an ageing population.

Any housing sites should be size appropriate and not constitute over development within villages. Sites progressing from this stage, should consider the effect on current housing sites and be sensitive to negatively impacting local residents.

# Response / Recommendation

Comments noted. The Plan will be based on a robust evidence base which provides clarification on the matters listed within the representation. The Site Assessment Methodology will allow for the consideration of housing sites to be based on a robust and consistent approach. The Sustainability Appraisal will have a key role in assessing the Plan's sustainability credentials.

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# Paragraph 10.18

Representation(s)

Nature

1686 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

#### Summary:

We welcome the inclusion of Section 10.18 which notes that the LDP seeks to put a policy framework in place which tackles the causes and effects of climate change within the communities through the adoption of sustainable principles and development.

# Response / Recommendation

Support welcomed.

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## Representation(s)

Nature

815 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

#### Summary:

We welcome the inclusion of Section 10.18 which notes that the LDP seeks to put a policy framework in place which tackles the causes and effects of climate change within the communities through the adoption of sustainable principles and development.

# Response / Recommendation

Support welcomed

Representation(s)

Nature

267

RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Object

Summary:

Under the heading entitled 'Sustainable Development, Well-being and Climate Change' in 'A New Strategy' (Section 10) there is no reference to renewable energy.

Change To Plan Sought:

As well as "minimising energy demand and consumption", this section should include reference to the critical role that "renewable energy" also plays in the context of 'Sustainable Development, Well-being and Climate Change' in 'A New Strategy' (Section 10).

Response / Recommendation

Agree, add reference to renewable energy in the second bullet point of paragraph 10.19.

Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 1687

Support

Summary:

We support the principles of sustainability, noted in Section 10.19, that the LDP will promote.

Response / Recommendation

Support welcomed

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Representation(s)

Nature

816 Natural Resources Wales (Miss Sharon Luke) [3253] Support

Summary:

We support the principles of sustainability, noted in Section 10.19, that the LDP will promote.

Response / Recommendation

Support welcomed

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Representation(s)

Nature

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Simon Chaffe [855] 1654

Support

Summary:

Para 10.19, bullet 2 - SUPPORT

'including the promotion of the efficient use of resources including directing development to previously developed land wherever possible;'

Response / Recommendation

Support welcomed.

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Representation(s)

Nature

Cllrs Price & Vaughan-Owen [3546] 1462

Comment

#### Summary:

It is vital that all future development ensure the distinctiveness and character of our villages and impacts positively on the Welsh language and culture.

To ensure communities remain vibrant, it is important, that any developments are supported by the necessary public transport infrastructure so that our villages do not develop as commuting settlements.

We welcome the "Balanced Community and Sustainable Growth Strategy". We would very much like to see the sustainable distribution of growth throughout the county, which includes the rural communities of Carmarthenshire

# Response / Recommendation

Comments noted / support welcomed. The Balanced Community and Sustainable Growth Strategy seeks to provide a platform for the delivery of the Plan's Vision and Strategic Objectives, which include a recognition of the important role of rural areas. The Sustainability Appraisal will have a key role in assessing the Plan's sustainability credentials - not least the availability of public transport.

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Representation(s)

Nature

RWE Innogy UK Ltd (Miss Eleri Davies) [471] 268

Object

#### Summary:

The 'key components' of the 'New Strategy' fails to mention renewable energy, a critical component in the context of 'Sustainable Development, Well-being and Climate Change'.

#### Change To Plan Sought:

Include 'renewable energy' in the 'key components' of the 'New Strategy'.

Response / Recommendation

Agree. Include reference to Renewable Energy within paragraph 10.20 as follows: 'To make appropriate provision for renewable energy within the County'

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 12

Support

## Summary:

The LDP growth plan based upon the delivery of 9,887 homes over the plan period seems rational and achievable, whilst the delivery of 5,295 jobs over the plan period is consistent with the aspirations of the Council's Strategic Regeneration Plan 2015 - 2030 - Transformations, which has a target of 5,000 jobs by the end of 2030, and again seems realistic and deliverable over the plan period. Overall the economic development elements of the key components of the new strategy are welcomed.

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Response / Recommendation

Support welcomed.

Nature

1655 Simon Chaffe [855]

Support

Summary:

Para 10.20, bullet 13 - SUPPORT

'Recognise the contribution of 'previously developed land' and utilises it as appropriate whilst recognising the County's largely rural context;'

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## Response / Recommendation

Support welcomed.

# Figure 4: Key Diagram

## Representation(s)

Nature

1753 City & County of Swansea (Mr Tom Evans) [3761]

Comment

#### Summary:

Preferred Strategy Key Diagram: - We suggest that the key diagram could helpfully be amended to clearly show the hierarchy of the road network and M4 junctions in order to aid understanding of the relationship between the road network and key settlements & site allocations. The legend could also be clarified to show the names of each of the clusters, and to identify neighbouring local authorities.

# Response / Recommendation

Comments noted and proposed changes agreed in part. The Key diagram of the Preferred Strategy seeks to provide an overview of the County at a strategic level. The policies and provisions of the Deposit LDP will provide detail with regards to the hierarchy of the road network and M4 junctions in order to aid understanding of the relationship between the road network and key settlements & site allocations. It is agreed that the legend of the Key diagram should be clarified to show the names of each of the clusters, and to identify neighbouring local authorities - and this will be done as part of the preparation of the deposit LDP.

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# Section 11. Strategic Policies

# Paragraph 11.6

Representation(s) Nature

Natural Resources Wales (Miss Sharon Luke) [3253] Comment 817

#### Summary:

We welcome the acknowledgment within Section 11.6 to work closely with partners, infrastructure providers, developers etc. in delivering the plan.

## Response / Recommendation

Comments noted / support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

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# Strategic Policy - SP1

Nature Representation(s)

Welsh Government (Mr Mark Newey) [13] Comment 1644

#### Summary:

Policy SP1 supports the delivery of approximately 5,300 jobs, further evidence and explanation is required to explain how and where the level of job growth will be delivered, including both strategic and non strategic allocations. It is unclear what the level of employment provision is and for what sector and how this translates into a land requirement for employment uses. The current employment evidence base is inconsistent and unclear. The plan is currently silent on the type and location of key employment sites required to deliver the strategy. Further explanation is also required on how all opportunities arising from the Swansea Bay City Region have been taken into account as part of the economic strategy.

The Deposit Plan should:

□ provide greater articulation on the link between the plan's housing requirement and target for 5,300 jobs to
ensure broad alignment in economic activity and labour force projections and reduce the need for commuting
□ identify an employment (ha) / job target and buffer;

□ identify spatial allocations to meet identified need including broad timing and phasing and defining the land use by Use Class;

□ if a <sub> </sub>	ppropriate,	include	a new	policy to	o protect	and	identify	key	employment	sites to	safeguard	for futur	е
emplo	yment use	ż.											

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□ include a policy to support alternative uses on existing employment sites not safeguarded:

□ explain how allocated sites will be delivered,	especially key allocations	and policies to	promote and sustain the
rural economy.			

## Response / Recommendation

See response to representation 1645.

Nature

1783 Mr John Morris [3777]

Object

Agent: LRM Planning (Mr. Michael Rees) [3002]

#### Summary:

It is clearly a major requirement of PPW10 that great importance is placed upon the provision of homes, indeed, sustainable places cannot be facilitated without adequate provision. In this regard, PPW 10 recognizes the importance of a home to people's lives and indicates that Authorities must:

- \* identify a supply of land to support the delivery of the housing requirement to meet the differing needs of communities across all tenures:
- \* enable provision of a range of well-designed, energy efficient, good quality market and affordable housing that will contribute to the creation of sustainable places; and
- \* focus on the delivery of the identified housing requirement and the related land supply.

Accordingly, it is important that an appropriate supply of homes is identified. As noted above, we are concerned that the revised requirement will not address key issues raised nor achieve the overarching aims of the Plan or its objectives. It is our view that it should be more aspirational and the hybrid option should lean towards higher job growth and economic development.

Notwithstanding our views on the level growth sought, it is clearly the case that based on the favoured option and given the issues identified within the LDP there are two key considerations that are inter related:

- 1. Flexibility allowance: The current level of flexibility (3.7%) was plainly insufficient, a greater level could have resulted in supply problems being addressed at an earlier stage.
- Indeed, other Authorities have tended to lie between 10% to 20%, accordingly we are of the view that at least 15% should be used. This would reflect the fact that a number of the large strategic sites suffer from significant environmental & physical constraints and may not be brought forward.
- A flexibility allowance of 15% would result in a need to identify at a supply pool of at least 11,370 dwellings that would be available and deliverable.
- 2. Delivery: Given the shortfall in supply it will be problematic to simply roll the existing supply pool forward to suit a lower housing requirement. Indeed, whilst this might prima facie provide a 5 year supply, it will not address the core issues nor meet the requirements of PPW (in terms of placemaking) and implement the aspirations. It will simply mean that the existing trends are carried

forward. There are over 4000 dwellings in category 4 of the JHLAS, this is a considerable number that have failed to deliver within the LDP timeframe to 2021. It is strongly our view that a considerable number of these ought not be carried forward in a review. We await the findings of the review of these sites in terms of viability and delivery. We would accept that if a large number of these sites were replaced with new allocations then our concerns over flexibility may be alleviated.

# Response / Recommendation

Comments Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP. The comment relating to existing sites is also noted, and the need for clarity in respect of the current allocated sites is recognised and will be considered as part of the preparation of the Deposit LDP.

Representation(s)

Nature

549 RSAI [3167]

Object

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Question whether using past build out rates is appropriate given depressed housebuilding over last 10 years.

Change To Plan Sought:

Question the basis of using past build rates to inform the housing requirement and consider that a more aspirational outlook should be utilised which would in turn support a higher level of employment growth.

## Response / Recommendation

Disagree - The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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Nature

Union Tavern Estate [3913] 2101

Object

Agent: Barton Willmore (Joe Ayoubkhani) [646]

#### Summary:

In summary, SP 1: Strategic Growth is objected to and a housing requirement in line with the existing adopted LDP should be utilised, owing to:

- a) Planning policy dictates that the Welsh Government projections should form only one element of the 'key evidence' in respect of assessing housing requirements, and that there are a number of specific contextual, policy and economic considerations which need to be accounted for in the context of Carmarthenshire:
- b) Stepping down from the current LDP level would represent a serious risk of triggering enhanced issues of affordability, which already comprises a significant pressure to the local population;
- c) Growth at current levels is required to support the construction sector (which is one of the greatest employers in Carmarthenshire); however, the current LDP does not account for the Swansea Bay City Deal. Significant housing growth (over and above current levels targeted) will be required to underpin the circa 10.000 new jobs targeted to be created within the region, a significant number of which will need to be accommodated and housed within Carmarthenshire due to the commitment for investment in the Council area.

# Response / Recommendation

Disagree. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. Reference is made to the review report for the adopted LDP, and the Annual Monitoring Reports in relation to their findings on the deliverability of the current growth as advocated by the respondent.

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Representation(s)

Nature

13 Carmarthenshire County Council (Mr Stuart Walters) [2345] Support

Summary:

SP1 - Strategic Growth specifically refers that "The LDP will provide for the future growth of the economy and housing requirement..." and that "the strategy builds on the corporate emphasis on regeneration and the opportunities presented through the city deal....." is fully supported by the Division.

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Response / Recommendation

Support welcomed.

Nature

1689 Natural Resources Wales (Miss Sharon Luke) [3253] Support

Summary:

Representation(s)

We welcome the acknowledgment within Section 11.6 to work closely with partners, infrastructure providers, developers etc in delivering the plan.

Response / Recommendation

Support welcomed.

Nature

2022 Swallow Investments Limited [3995]

Support

#### Summary:

Strategic Policy SP1 reflects the LDP's preferred Strategic Growth and Spatial Options, by confirming provision of 10,480 new homes to meet a requirement of 9,887 new dwellings over the LDP period; and provision of a minimum 5,295 new jobs to provide for economic growth over the LDP period. The Policy confirms that development will be distributed in a sustainable manner, consistent with the LDP's Spatial Strategy and Settlement Hierarchy.

My client supports Strategic Policy SP1 - it sets the context for delivering new housing in line with requirements and sets the conditions to match new jobs with the same; and represents a sustainable and optimistic, though not unrealistic strategy geared towards encouraging housing and economic growth in the County over the LDP period.

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## Response / Recommendation

Support welcomed.

# **Strategic Policy - SP2**

Representation(s)

Nature

1754 City & County of Swansea (Mr Tom Evans) [3761]

Comment

## Summary:

Strategic Policy SP 2: Retail and Town Centres -We suggest that it would be useful for both Councils to work together to consider the impact of Carmarthenshire's retail strategy on Swansea, both in terms of impact on Swansea's highway network and retail hierarchy (particularly Swansea City Centre's role as a regional centre). We suggest that the retail strategy set out in the Swansea LDP should be considered together with the Swansea Central Area Regeneration Framework.

# Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. The Council recognises the value of the retail industry within the region and the county and will also seek to ensure that we understand the impact of proposals in neighbouring authorities will have on Carmarthenshire's Retail provisions.

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#### Nature

Kames Capital UK Active Value Property Unit Trust [3610] 1621

Comment

Agent: ROK Planning (Mr Alun Evans) [3609]

## Summary:

The representations seek to demonstrate the background position regarding the specific retail centre and provide a response to (a) the proposed retail policy drafting and (b) the proposed Candidate Site allocation.

A conclusion is then provided which identifies minor alterations to the proposed draft retail policy, in order that the Cambrian Way shopping centre retail offer can be optimised and secured and suggest a more flexible local plan designation for the retail centre, including intensification of the use of the floorspace at upper levels.

The respondent suggests the following amendment to para 11.27:

"We recognise that the role of town centres and traditional retail patterns is changing, as such both town centre and primary and secondary retail boundaries as identified previously will be reviewed and where appropriate revised. This recognition of the changing retail pattern and the potential for flexibility in maintaining occupancy and footfall, as part of the creation of vibrant and living environments."

The respondent advocates the removal of the Primary and Secondary retail designations. Proposes the inclusion of the following at the end of the second paragraph of SP2:

Within the Principal Centres, a majority of retail units should comprise A1 Retail Use, with other commercial and Town Centre Uses making up the balance of units. It is not considered appropriate to identify Primary and Secondary retail frontage in order to encourage diversity and maintain the overall economic function of the Principal Centres.

## Response / Recommendation

Disagree. It is considered the policy and the supporting text makes appropriate provision for the strategic consideration of retail centres across Carmarthenshire. In this regard it should be recognised that individual centres have intrinsic characteristics and potential challenges. With this in mind the suggested changes would be prescriptive across all centres and would limit the opportunity for more detailed policies to respond specifically to the needs of a given centre.

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# Representation(s)

Nature

Comment

Columbia Threadneedle Investments (To whom it may concern) 1768 [3771]

## Summary:

The respondent strongly support the principle of seeking to support the deliver of new retail leisure, office, cultural facilities within defined centres. Such uses considered appropriate in shopping areas where these serve to maintain a healthy and vibrant town centre. The merging Local Plan should seek to promote a relaxation of the current adopted policy in order t provide a range of more diverse uses within town centres within Carmarthenshire.

Accordingly, emerging detailed policies should not be overly prescriptive in terms of setting a specific percentage of number of contiguous non-A1 uses that are permissible. Rather it should look to place the onus on the applicant to demonstrate how a non-A1 use would secure the vitality and viability of the defined retail frontages and wider town centre.

Policy should specifically include consideration of the re-use of upper floors for appropriate non-A1 uses and the introduction of flexibility for temporary or meanwhile use of vacant properties within the town centre.

## Response / Recommendation

Comments Noted - Detailed consideration of the points noted by the respondent will be subject to further consideration as part of the policies and provisions of the Deposit LDP. These are not matters considered appropriate from a strategic policy context.

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Nature

14 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

SP2 - Retail and Town Centres - we support the principles laid out in this policy and recognise the general pattern of provision in a traditional hierarchy of centres and the ole of out of town centres. We also support the policy in that town centres need to be able to adapt to the changing nature of retailing. As a division we have many interventions and programmes that are currently in place which aims to strengthen the town centre roles and this alignment is welcomed.

## Response / Recommendation

Support welcomed

## Representation(s)

Nature

1698 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

#### Summary:

Support SP 2 Retail and Town Centres

Both Authorities' strategies focus on the need to maintain / create vibrant and diverse town, district and local centres. Retail provision in both Authorities is identified through the retail hierarchy with Carmarthenshire's hierarchy being based on Principal Centres, Service Centres and Local Provision Centres.

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# Response / Recommendation

**Support Welcomed** 

# **Strategic Policy - SP3**

## Representation(s)

Nature

1675 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Comment

### Summary:

Housing Growth - Pembrokeshire Coast National Park Authority has no comment on the anticipated scale of growth proposed.

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## Response / Recommendation

**Comment Noted** 

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# Representation(s)

Nature

636

Comment

## WYG PLANNING & ENVIRONMENT (Louise Darch) [598]

#### Summary:

A key source in meeting the identified housing land requirement is through sites allocated for residential development within the LDP. We note these housing allocations will be identified within the specific housing policies, or included as part of mixed use allocations.

We note and welcome land adjacent to B4317 Culla Rd (candidate site ref CA0514) and land adjacent to B4317 Culla Rd roundabout (candidate site ref: CA0515) being taken forward for further detailed assessment. As set out in the respective candidate site submissions both sites are sustainably located and immediately deliverable. Both sites should be allocated for housing pursuant to Strategic Policy 3; both sites will make a valuable contribution towards meeting Carmarthenshire's future housing needs.

# Response / Recommendation

Noted. The site specific matters highlighted by the respondent are not subject to consideration within this Draft Preferred Strategy.

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Nature

1586 The Williams Family . [3585]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Wholly inadequate flexibility given the undersupply in the adopted LDP and there is a need for a buffer of a very minimum of 10% to ensure delivery.

Thorough review of sites that are allocated in the adopted LDP to consider their suitability for their continued allocation in the revised LDP.

Whilst it is understood that CCC may have aspirations for sites in St Clears to be developed there must be genuine concerns about their viability and deliverability -

Accordingly, it is suggested that they are not continued as allocations within the RLDP on the basis that deliverability has not been demonstrated.

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## Response / Recommendation

Comments Noted. The Council as part of the LDP process are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan. This will be reflected within the apportionment of sites within the each cluster and tier.

## Representation(s)

Nature

642 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Whilst the increased buffer that is proposed in the revised LDP is marginally greater than in the adopted LDP, it is suggested that it is still wholly inadequate given the undersupply in the adopted LDP and there is a need for a buffer of a very minimum of 10% to ensure delivery.

#### Response / Recommendation

Comments Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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Nature

Mr John Morris [3777] 1785

Object

Agent: LRM Planning (Mr. Michael Rees) [3002]

#### Summary:

It is clearly a major requirement of PPW10 that great importance is placed upon the provision of homes, indeed, sustainable places cannot be facilitated without adequate provision. In this regard, PPW 10 recognizes the importance of a home to people's lives and indicates that Authorities must:

- \* identify a supply of land to support the delivery of the housing requirement to meet the differing needs of communities across all tenures:
- enable provision of a range of well-designed, energy efficient, good quality market and affordable housing that will contribute to the creation of sustainable places; and
- focus on the delivery of the identified housing requirement and the related land supply.

Accordingly, it is important that an appropriate supply of homes is identified. As noted above, we are concerned that the revised requirement will not address key issues raised nor achieve the overarching aims of the Plan or its objectives. It is our view that it should be more aspirational and the hybrid option should lean towards higher job growth and economic development.

Notwithstanding our views on the level growth sought, it is clearly the case that based on the favoured option and given the issues identified within the LDP there are two key considerations that are inter related:

- 1. Flexibility allowance: The current level of flexibility (3.7%) was plainly insufficient, a greater level could have resulted in supply problems being addressed at an earlier stage.
- Indeed, other Authorities have tended to lie between 10% to 20%, accordingly we are of the view that at least 15% should be used. This would reflect the fact that a number of the large strategic sites suffer from significant environmental & physical constraints and may not be brought forward.
- A flexibility allowance of 15% would result in a need to identify at a supply pool of at least 11,370 dwellings that would be available and deliverable.
- 2. Delivery: Given the shortfall in supply it will be problematic to simply roll the existing supply pool forward to suit a lower housing requirement. Indeed, whilst this might prima facie provide a 5 year supply, it will not address the core issues nor meet the requirements of PPW (in terms of placemaking) and implement the aspirations. It will simply mean that the existing trends are carried

forward. There are over 4000 dwellings in category 4 of the JHLAS, this is a considerable number that have failed to deliver within the LDP timeframe to 2021. It is strongly our view that a considerable number of these ought not be carried forward in a review. We await the findings of the review of these sites in terms of viability and delivery. We would accept that if a large number of these sites were replaced with new allocations then our concerns over flexibility may be alleviated.

# Response / Recommendation

Comments Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP. The comment relating to existing sites is also noted, and the need for clarity in respect of the current allocated sites is recognised and will be considered as part of the preparation of the Deposit LDP.

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Nature

Savills (Mr Nick Heard) [3216] 1773

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Linked to this point, the Williams Family suggest that there is a need to undertake a thorough review of sites that are allocated in the Adopted LDP to consider their suitability for their continued allocation in the Revised LDP in light of the emphasis placed in Planning Policy Wales Edition 10 on sites being realistically deliverable and viable. This can only help Carmarthenshire County Council hit the delivery numbers that are required within the County.

In St Clears, for example, three sites ('Adjacent to Britannia Terrace', 'Adjacent to Brynheulog', and 'Adjacent to Gardde Fields') totalling 98 units are allocated in the Adopted LDP and were allocated in its predecessor, the Unitary Development Plan (UDP) which was adopted in 2006. In the case of 'Adjacent to Britannia Terrace' outline planning permission was granted in 2010 (ref. W/21675) though this has been extended on two occasions (refs. W/28769 and W/31167) whilst both the 'Adjacent to Gardde Fields' and the 'Adjacent to Brynheulog' have no relevant planning history since an outline application for residential development which was withdrawn in 2007 (12 years ago) (ref/ W/17287). This means that no units have been constructed on any of the sites.

Whilst it is understood that Carmarthenshire County Council may have aspirations for these sites to be developed there must be genuine concerns about their viability and deliverability - these factors should form part of the rigorous review of all long standing allocated sites. Accordingly, it is suggested that they are not continued as allocations within the Revised LDP on the basis that deliverability has not been demonstrated.

The RLDP's extended lifetime means that there is a requirement to identify new sites for housing. St Clears is both a highly sustainable location as reflected in its position in the settlement hierarchy (as set out in the Adopted LDP) but also the far higher level of housing delivery on allocated housing sites compared to other settlements in St Clears. Despite this, there has been little progress on three sites allocated in the Adopted LDP and questions need to be asked whether these continue to be deliverable and ultimately whether they should continue to be allocated.

# Response / Recommendation

Comments Noted - A detailed assessments will be undertaken on all housing allocation within the current LDP, and each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

## Representation(s)

Nature

**RSAI [3167]** 542

Object

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Support not using the WG 2014 based population projections. Support in principle the fact that a more aspirational population projection has been utilised.

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Question whether using past build out rates is appropriate given depressed housebuilding over last 10 years.

Object to the fact that a flexibility allowance of only 593 (5.9%) homes is set out by the Plan. Current adopted LDP had a 3.8% buffer and it is clear that this has not been sufficient to ensure that the housing requirement is met.

#### Change To Plan Sought:

We recommend that the land supply is increased so that there is at least a 10% buffer for non-delivery. This would assist the Council in meeting the housing requirement.

#### Response / Recommendation

Disagree in part. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow.

Comment Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Preferred Strategy

Nature

2103 Union Tavern Estate [3913]

Object

Agent: Barton Willmore (Joe Ayoubkhani) [646]

#### Summary:

In summary, SP 3: Providing New Homes is objected to and a housing requirement in line with the existing adopted LDP should be utilised, owing to:

- a) Planning policy dictates that the Welsh Government projections should form only one element of the 'key evidence' in respect of assessing housing requirements, and that there are a number of specific contextual, policy and economic considerations which need to be accounted for in the context of Carmarthenshire;
- b) Stepping down from the current LDP level would represent a serious risk of triggering enhanced issues of affordability, which already comprises a significant pressure to the local population;
- c) Growth at current levels is required to support the construction sector (which is one of the greatest employers in Carmarthenshire); however, the current LDP does not account for the Swansea Bay City Deal. Significant housing growth (over and above current levels targeted) will be required to underpin the circa 10,000 new jobs targeted to be created within the region, a significant number of which will need to be accommodated and housed within Carmarthenshire due to the commitment for investment in the Council area.

# Response / Recommendation

The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it, including the role that the Swansea Bay City Deal will play. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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#### Representation(s)

Representation(s)

Nature

15 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

We support SP3 - Providing new homes

Response / Recommendation

Support welcomed.

Nature

2023 Swallow Investments Limited [3995]

Support

#### Summary:

Strategic Policy SP3 builds on Strategic Policy SP1 by confirming that in order to meet the requirement for 9,887 dwellings over the LDP period, 10,480 new dwellings will be provided between 2018-2033, in accordance with the LDP's Settlement Framework. My client supports Strategic Policy SP3 - it sets the context for delivering new housing in line with requirements, with a reasonable and realistic 'buffer' to ensure those requirements are satisfied; and therefore represents a sustainable and achievable strategy for meeting the County's housing needs over the LDP period.

# Response / Recommendation

Support welcomed.

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# Paragraph 11.35

Representation(s)

Nature

1772 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

#### Summary:

Based upon the growth option selected in Section 9 of the Draft Preferred Strategy, this policy states that in order to ensure the housing requirement of 9,887 units over the Review LDP period is achieved, provision will be need to be made for 10,480 units. This equates to a buffer of 593 units or 6% of the projected population growth.

Paragraph 4.2.10 of Planning Policy Wales provides guidance on the buffer that should be used when setting housing need, stating that:

"The supply of land to meet the housing requirement proposed in a development plan must be deliverable. To achieve this, development plans must include a supply of land which delivers the identified housing requirement figure and makes a locally appropriate additional flexibility allowance for sites not coming forward during the plan period."

The Adopted LDP is based on a housing need of 15,197 (just over 1,000 a year) with a total of 15,778 units allocated equating to a buffer of 581 units or 4%. Since the adoption of the Adopted LDP, the 2018 Annual Monitoring Report (AMR) recognises that the most units delivered in a single year was 608. A number of reasons (some structural and other more local based) are identified in the AMR to explain this under delivery and these are not disputed by The Williams Family but it is also evident that the 4% buffer used was inadequate for the Adopted LDP and that there have been sites that have been allocated repeatedly in local plans despite not having come forward and not coming forward in the Adopted LDP. Whilst the increased buffer that is proposed in the Revised LDP is marginally greater than in the Adopted LDP, The Williams Family suggest that it is still wholly inadequate given the undersupply in the Adopted LDP and there is a need for a buffer of a very minimum of 10% to ensure delivery.

In terms of the amount of growth, ultimately The Williams Family welcome the use of a projection that is based on longer term trends rather than a single base date but suggest there is scope to make an allowance for favourable economic circumstances and use a substantial buffer (minimum of 10%) between need and allocations made to support delivery.

#### Response / Recommendation

The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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Representation(s)

Nature

1076 Cai Parry [822]

Object

#### Summary:

Windfall allowances cannot be demonstrated as being deliverable and therefore should form part of the flexibility allowance only.

# Change To Plan Sought:

References to windfalls should be deleted from paragraph 11.35.

#### Response / Recommendation

Noted. The windfall and flexibility allowances will be calculated and identified within the Deposit Plan in a manner consistent with Welsh Government guidance.

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# Strategic Policy - SP4

Representation(s)

Nature

1648 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

The absence of an up to date Local Housing Market Assessment (LHMA) is a major shortcoming as it is a core piece of baseline evidence influencing the scale, type and location of housing. The LHMA is of critical importance to demonstrate that the proposed level and type of housing reflects local needs. Linkages to sustainability issues should also be reconciled; i.e. why it is, or is not appropriate to locate affordable housing in less sustainable communities. At present it is unclear how the distribution of growth relates to areas where it is viable or needed? Whilst the authority refers to an affordable housing target in para 11.42 which mentions the Affordable Housing Delivery Plan 2016-2020 target of 1,000 homes, Policy SP4 'Affordable Homes should set a target for affordable homes. The LDP Manual (edition 3) sets out detailed guidance on viability and includes a checklist for developing an affordable housing policy framework.

#### Response / Recommendation

Noted. The Council recognises the importance, and role, of an up to date Local Housing Market Assessment (LHMA). The Council is currently working with authorities across the region to prepare an up to date LHMA. The LHMA will inform the preparation of the Deposit LDP.

Policy SP4 will as part of the Deposit LDP set a minimum target for affordable homes.

The reference to the requirements of the Local Development Manual Edition 3 is noted and will be appropriately considered as part of the preparation of the Deposit Plan. However, it should be noted that Edition 3 of the Manual at the time of writing is pending publication and as such could not be considered in the preparation of the Preferred Strategy.

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Representation(s)

Nature

1788 Mr John Morris [3777]

Comment

Agent: LRM Planning (Mr. Michael Rees) [3002]

#### Summary:

We note that through the LDP there was a significant identified housing need (73% of the overall housing requirement). Given the shortfall within the LDP period and under delivery, absent any updated need survey, it seems clear that the existing level of need can only be increased.

Indeed, the most recent housing market assessment indicates that there will be a shortfall of 1,900 affordable homes a year for the next five years between 2015 and 2020. This includes 400 of these that are considered within the highest housing need and in total over the period equates 9,500.

As such it seems that the overarching housing need figure is likely to exacerbate issues of affordability. These issues were identified in 2009, were not addressed within the LDP and are unlikely to be addressed in the current approach, absent an overhaul of under-deliverable sites and

identification of new allocations that can improve delivery.

# Response / Recommendation

Noted. The Council recognises the importance, and role, of an up to date Local Housing Market Assessment (LHMA). The Council is currently working with authorities across the region to prepare an up to date LHMA. The LHMA will inform the preparation of the Deposit LDP. The comment relating to existing sites is also noted, and the need for clarity in respect of deliverable sites is recognised and will be considered as part of the preparation of the Deposit LDP.

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Nature

Dyfodol (J W Thomas) [563] 2417

Object

Summary:

In discussing the Authority's Cartrefi Croeso Scheme the respondent raises concerns that people from outside of the County may take advantage of the scheme and in turn negatively impact upon the Welsh language in Carmarthenshire.

Response / Recommendation

Comments are noted. Policies will be developed in the Deposit Revised Local Development Plan to guide the provision of affordable housing to meet local needs. Furthermore, policies will be developed to safeguard the Welsh language.

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 16

Support

Summary:

We support SP4 - Affordable Homes

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Response / Recommendation

Support welcomed.

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Representation(s)

Nature

Pembrokeshire Coast National Park Authority (Ms Martina 1683 Dunne) [2326]

Support

Summary:

Affordable Housing

Support in principal Strategic Policy SP4

Both authorities are party to a joint commission with neighbouring authorities for the preparation of a replacement Housing Market Assessment - due for delivery in 2019.

Both Authorities are also part of a joint commission on assessing viability in the region.

Response / Recommendation

**Support Welcomed** 

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# Strategic Policy - SP5

Representation(s)

Nature

1755 City & County of Swansea (Mr Tom Evans) [3761] Comment

Summary:

Strategic policy SP5- Strategic Site allocations -We suggest that both Councils work together to utilise the Swansea Strategic Transport Model to understand the impact of Carmarthenshire/s Strategic Site allocations on the highway network.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

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Nature

1690 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We have no comment to make on Policy SP5 as we are involved with both the Llanelli Life Science and Wellbeing Village and Yr Egin in Carmarthen through the planning process. We will continue to work with your Authority in progressing the development of these sites.

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Response / Recommendation

Comments noted.

Representation(s) Nature

818 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We have no comment to make on Policy SP5 as we are involved with both the Llanelli Life Science and Wellbeing Village and Yr Egin in Carmarthen through the planning process. We will continue to work with your Authority in progressing the development of these sites.

Response / Recommendation

**Comments noted** 

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## Representation(s)

Nature

17 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP5 - Strategic Sites, The fact that there is no reference to two important employment sites from an Economic Development perspective, these being 1) Cross Hands East Strategic Employment Site - a site currently being developed for employment use, which has secured planning consent, delivered phase 1 with phase 2 to be delivered over the next few years; 2) Pibwrlwyd - a site in Carmarthen which has been earmarked for employment use for a number of years and is seen as strategically important for the future growth of Carmarthen and the wider economy of Carmarthenshire. We would be grateful if consideration could be given to include these two sites moving forward.

Response / Recommendation

Noted. The sites have been not been identified as strategic in terms of their potential for inclusion within the Revised LDP.

However, it should be noted that whilst not considered strategic, namely essential to the delivery of the Revised LDP, they will be considered for potential inclusion within the Deposit LDP. In this respect, it is noted that Pibwrlwyd, along with an extension to Cross Hands East, have been submitted as candidate sites representations.

Representation(s)

Nature

1078 Cai Parry [822]

Support

Summary:

Support the allocation of two strategic employment sites. New housing should be located in close proximity to these key travel generators.

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Response / Recommendation

Support welcomed.

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# Strategic Policy SP6

#### Representation(s)

Nature

Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

1645

Policy SP1 supports the delivery of approximately 5,300 jobs, further evidence and explanation is required to explain how and where the level of job growth will be delivered, including both strategic and non-strategic allocations. It is unclear what the level of employment provision is and for what sector and how this translates into a land requirement for employment uses? The current employment evidence base is inconsistent and unclear. The plan is currently silent on the type and location of key employment sites required to deliver the strategy. Further explanation is also required on how all opportunities arising from the Swansea Bay City Region have been taken into account as part of the economic strategy.

The Deposit Plan should:

provide greater articulation on the link between the plan's housing requirement and target for 5,300 jobs to ensure broad alignment in economic activity and labour force projections and reduce the need for commuting; identify an employment (ha) / job target and buffer;

identify spatial allocations to meet identified need including broad timing and phasing and defining the land use by Use Class:

if appropriate, include a new policy to protect and identify key employment sites to safeguard for future employment use;

include a policy to support alternative uses on existing employment sites not safeguarded; explain how allocated sites will be delivered, especially key allocations; and policies to promote and sustain the rural economy.

#### Response / Recommendation

Noted. Additional evidence will be prepared to support and inform the preparation and content of the Deposit LDP. Note the authority is currently working at a sub-regional level on evidence in respect of employment provision.

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#### Representation(s)

Nature

641 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

#### Summary:

This policy states that certain sites will be allocated and safeguarded for employment purposes. If CCC is to allocate or safeguard land for employment purposes, such a policy should contain mechanisms for the alternative use of such land subject to a series of criteria which would enable alternative uses to come forward where circumstances exist to justify alternative use subject to other policies within the development plan.

These criteria would enable applications for alternative uses of land or buildings to be treated on their merits having regard to market signals and the relative need for different land uses to support sustainable local communities. A failure to introduce such criteria could have the unintended consequences of the long-term vacancy allocated or safeguarded sites where there is no reasonable prospect of a site being used for such purposes to the detriment of the local economy or where alternative uses have merit.

## Response / Recommendation

Comments noted. The Revised LDP will allocate and safeguard sufficient land for employment purposes, based upon robust evidence, and in accordance with the requirements set out within Planning Policy Wales (PPW) and Technical Advice Note (TAN) 23. The inclusion of criteria for potential alternative uses on such allocated sites will be considered under evolving policy during preparation of the Deposit LDP.

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Nature

613 Ifan Beynon-Thomas [3198]

Object

#### Summary:

Strategic Policy - SP 6: Employment and the Economy should acknowledge that tourism uses can support a large number of jobs alongside the traditional B class uses.

#### Change To Plan Sought:

Strategic Policy - SP 6: Employment and the Economy should be amended to acknowledge that tourism uses can support a large number of jobs alongside the traditional B class uses.

# Response / Recommendation

Disagree. The supporting text in respect of policy SP10 in respect of the Visitor Economy makes appropriate reference to the role it plays in creating jobs and its broader role within the economy of Carmarthenshire.

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#### Representation(s)

Nature

18 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

We note that SP6 - Employment and Economy as yet does not quantify the level of land to be allocated for employment use in the emerging LDP. We would welcome further dialogue on this matter as the plan evolves. We welcome the fact that section 11.60 refers to the Transformations - a Strategic Regeneration Plan for Carmarthenshire 2015-2030, and that the allocation of employment land reflects the aspirations of the regeneration strategy. We also support the fact that the plan reflects the needs of the city deal and that new sites located outside of the highest tiers of the hierarchy can make a significant contribution to the settlements and communities they serve, especially in rural areas where opportunities for new businesses to establish or existing businesses to expand would be severely constrained in the absence of appropriate sites and premises. We feel this is essential to ensure opportunity and growth is distributed fairly across the county.

#### Response / Recommendation

Comments noted, further evidence will be prepared in respect of Employment provision within the County. This evidence will be prepared in dialogue with the relevant partners ahead of the publication of the Deposit LDP.

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Representation(s)

Nature

1691 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

# Summary:

We welcome the point made in Section 11.65 on non-operational land providing scope for landscaping, buffer zones etc to be included in the land provision for allocated employment sites. This could also refer to sustainable drainage systems and ecological enhancement and protection.

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Response / Recommendation

Support welcomed.

# Paragraph 11.65

Representation(s)

Nature

819 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

We welcome the point made in Section 11.65 on non-operational land providing scope for landscaping, buffer zones etc. to be included in the land provision for allocated employment sites. This could also refer to sustainable drainage systems and ecological enhancement and protection.

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#### Response / Recommendation

Comments noted / support welcomed.

# **Strategic Policy SP7**

Representation(s)

Nature

1637 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable.

#### Response / Recommendation

Noted. See representation 1647.

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#### Representation(s)

Nature

1642 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

The Welsh Government is concerned that the proposed scale and distribution of housing growth, particularly within Tiers 3 and 4 raises implications of sustainability and potentially negatively impacts on the Welsh language. It is unclear why the more sustainable Service Centres have been allocated the same proportion of growth as Tiers 3 and 4? In addition, it is also unclear why Rural Villages (Tier 4) that have no settlement boundaries, services or facilities would have the same growth levels/capacity as Tier 2 settlements? This point is re-enforced by the Role and Function Topic Paper which highlights that Tier 3 settlements - Sustainable Villages have in broad terms limited services and facilitates. Tier 4 settlements are not even assessed. While the WG acknowledges the rural characteristics of Carmarthenshire, the scale and distribution of growth does not appear commensurate with the principles of sustainable development, nor the Councils own evidence within the SA or the Role and Function Paper. To summarise the Welsh Government has concerns about the scale of growth proposed to Tiers 3 and 4 of the settlement hierarchy conflicts with Planning Policy Wales.

# Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy.

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Nature

Welsh Government (Mr Mark Newey) [13] 1647

Comment

#### Summary:

Policy SP7 - Welsh language highlights the importance of the language to the area. A topic paper setting out how the Welsh language has influenced the scale of growth and strategy is essential given the significance of the Welsh language for this LDP. The consequence of the level/distribution of housing growth proposed on the Welsh language needs to be clearly articulated especially as past high levels of in migration and international migration are being used to justify the housing requirement. This is a key requirement of TAN 20 that has not been addressed. The SA of the Hybrid Option alludes to positive effects (SA, Figure 6) however the implications of the settlement hierarchy and proposed distribution of growth (SP16) is not conclusive in this respect (SA, Figure 8). There is no indication the authority has considered the potential strategic approaches to the Welsh language, as outlined in paragraph 2.5.2 of TAN 20. The authority should consider a suitable approach, taking account of how it fits with neighbouring authorities, and consider whether there are any anticipated impacts on the language which should be avoided or where they cannot be avoided, require mitigation.

#### Response / Recommendation

Comments are noted. The Deposit LDP will be supported by a Topic Paper on the Welsh Language and informed by a Welsh Language impact Assessment. Further detailed policies will be provided in the Deposit Plan and these will address matters such as phasing and mitigation, if required.

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#### Representation(s)

Nature

Mr Peter Hallam [3271] 741

Comment

#### Summary:

The attention given to the essential position of the Welsh language in Carmarthenshire is feeble at best. When talking about a major development such as the proposed village (with many questions currently being raised regarding that development), no practical measures are identified to protect and promote the Welsh language in such a development.

The few words given to the position of the Welsh language and how it can be developed and promoted say nothing, in fact, on how that will be done.

I would like to commend the response given by the Welsh Language Society in its entirety as my response too. It encompasses all that I would like to state.

I can do no better than refer you to the detailed, balanced and incisive response by Cymdeithas yr laith (Welsh Language Society). Indeed I am in complete agreement with that response when discussing the whole scheme.

# Response / Recommendation

Comments are noted. The Preferred Strategy was subject to a SA/SEA which encompasses the Welsh language. The Deposit LDP will be informed by a Welsh Language Impact Assessment. We welcome ongoing dialogue with Welsh Language Organisations in respect of the impacts of the LDP upon the Welsh language and would welcome any data, evidence or research which they have prepared or are aware of.

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Nature

2423 Dyfodol (J W Thomas) [563]

Object

#### Summary:

The respondent considers that the Preferred Strategy does not support the Welsh language and is contrary to the County Council and Welsh Government's aspirations. In expressing this, the respondent makes reference to a number of aspects of the LDP and the land use planning system. However, it is considered that the main issue raised is that the level of housing growth proposed in the Preferred Strategy would attract in-migration and in turn negatively impact upon the Welsh language in the County, in noting this, the respondent make specific reference to empty homes in the County.

# Response / Recommendation

Comments are noted. The Preferred Strategy was subject to a SA/SEA which encompasses the Welsh language. The number of empty homes in the county were factored into the identified housing need, however, it should be noted that there are a number of factors which lie outside of the scope and control of the LDP and the land use planning system which impact upon the availability of vacant properties. The Plan will continue to be prepared in accordance with national policy and national guidance and aims to support the aspirations of both Carmarthenshire County Council and Welsh Government. We welcome ongoing dialogue with Welsh Language Organisations in respect of the impacts of the LDP upon the Welsh language and would welcome any data, evidence or research which they have prepared or are aware of.

### Representation(s)

Representation(s)

Nature

19 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

SP7 - Welsh Language and Culture, this policy is welcomed and its importance in creating a sense of place and effect on the economy cannot be underestimated.

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#### Response / Recommendation

Support welcomed.

Nature

1703 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

#### Summary:

The Welsh language which continues to be an important component in the social, cultural and economic life of many communities will be protected and supported by managing development sensitively in areas where it has a significant role in the community.

# Response / Recommendation

**Support Welcomed** 

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# Paragraph 11.66

Representation(s) Nature

2431 Rhanbarth Sir Gâr Cymdeithas yr Iaith (Rhanbarth Sir Gâr) [2370] Object

#### Summary:

The respondent notes their disappointment noting that they wish to see the LDP protect communities with a high proportion of Welsh speakers being afforded protection from over-development. The respondent also notes that they consider that the Local Authority should devise its own mechanism for assessing the impact of development on the Welsh language and that it has not assessed the impact of the options outlined.

# Response / Recommendation

Comments are noted. Policy SP7: Welsh Language and Culture and its supporting text notes that the Plan notes that development proposals which have a detrimental impact on the Welsh language will not be permitted unless it can be mitigated.

The impacts of each Spatial and Growth Option was assessed through the SA/SEA. The Deposit Plan will be informed by a Welsh Language Impact Assessment.

# Strategic Policy SP8

Representation(s) Nature

1750 City & County of Swansea (Mr Tom Evans) [3761] Comment

#### Summary:

In accordance with the position set out in the Swansea LDP (Policy RP4 and reasoned justification) Swansea Council will continue to work in collaboration with Carmarthenshire County Council and partners NRW and DCWW to protect the water quality of the Burry Inlet and Loughor Estuary that forms part of the Carmarthen Bay and Estuaries European Marine Site (CBEEMS). This work may include producing and updating a joint agreement or 'Memorandum of Understanding' that will set out the roles and responsibilities of each organisation in the provision of foul water infrastructure to safeguard against any unacceptable detrimental impacts on the Estuary arising from additional foul flows from new development. DCWW has indicated that Llannant WWTWs, that discharges into the CBEEMS and has a catchment covering both authorities, is reaching capacity. In advance of DCWW undertaking the necessary improvement to Llannant Waste Water Treatment Works through their AMP it may be necessary to require development in its catchment to provide compensatory surface water removal from the foul water system. The Swansea LDP acknowledges that ultimately in order to protect water quality of the Burry Inlet and Loughor Estuary a Nutrient Management Plan may be required This is a key trans-boundary issue which should be appropriately reflected in the LDP evidence base and associated SA and HRA documents.

## Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. It is noted that in relation to the Memorandum of Understanding, there are other stakeholders in addition to the Council and the respondent and as such this matter will be fully explored in a collaborative manner as the Plan making process proceeds towards the Deposit LDP. The Council fully recognises that this is a key trans-boundary issue which should be appropriately reflected in the LDP evidence base and associated SA and HRA documents. Reference should be made to the Council's response to representation 1704.

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Nature

1756 City & County of Swansea (Mr Tom Evans) [3761]

Comment

#### Summary:

Strategic Policy SP8 - Infrastructure - We suggest that the Swansea Infrastructure Delivery Plan (IDP) (see ED056b Revised IDP) which supports the Swansea LDP could provide useful evidence to inform consideration of the capacity of local infrastructure. The IDP contains detailed requirements for infrastructure provision on allocated sites along the Swansea side of the Carmarthenshire boundary.

## Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

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# Representation(s)

Nature

1757 City & County of Swansea (Mr Tom Evans) [3761]

Comment

#### Summary:

It is noted that there are number of candidate sites within the Hendy area where the local transboundary and incombination effects of allocations should be taken into consideration during the site assessment process. We suggest that the impact of planned infrastructure provision and improvements within the Swansea boundary could usefully be taken into consideration in the preparation of the Carmarthenshire Deposit Plan, particularly with regard to the site selection process and the assessment of impact of sites on the highways network. In particular, reference could usefully be made to

- \* Swansea Infrastructure Development Plan,
- \* LDP Appendix 3 Site Requirements, L
- \* DP Appendix 5 Transport Proposals Priority Measures
- \* Infrastructure requirements of LDP Strategic Site Policies SD A and SD H: which include on and off-site highways improvements, provision of a new primary school and contributions to improvements at Pontarddulais Railway station).

#### Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. The Site Assessment Methodology will allow for the consideration of candidate sites, including those submitted within the Hendy area.

Nature

1704 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

The MOU no longer relates to any HRA for the coastal area of Llanelli. NRW are satisfied that any development within the area will be captured by the overarching HRA for the LDP.

SuDS must be designed and built in accordance with the SuDS Standards and Schemes must be approved by the LA acting in its SAB role. Water quality mitigation should be captured with the SABS which supersedes the existing MOU. NRW advocate the inclusion of a policy/strategy/supporting text with the LDP supporting no new connections of surface water to the main foul sewerage system from new development sites.

## Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. It is noted that in relation to the Memorandum of Understanding, there are other stakeholders in addition to the Council and the respondent and as such this matter will be fully explored in a collaborative manner as the Plan making process proceeds towards the Deposit LDP. Reference should also be made to the Council's response to representation 1750. Adequate referencing to the SAB (and indeed the relationship between the planning and SAB application processes) will be required and due consideration will also be given to the implications of SAB consent in the site assessment methodology (noted that some allocations will be based on approvals pre SUDS implementation).

# Representation(s)

Nature

820 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

We support the recognition given to the importance of infrastructure capabilities within the policy and supporting paragraphs. We also note your definition for infrastructure includes roads, transport facilities, water supplies, sewerage and associated waste water treatment facilities, energy supplies and distribution networks and telecommunications infrastructure.

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We acknowledge that certain sites will need to be appropriately phased thorough the development process such as the proposed phased plan for the Llanelli Life Science and Well-being Village.

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# Response / Recommendation

Comments noted / support welcomed.

#### Representation(s)

Nature

1593 mr william Phillips [3566]

Comment

#### Summary:

The Strategic Policy (SP8) is reasonable and correct, to a certain extent However, recent experience has demonstrated that developers are able to submit acceptable plans, to cater for deficient infrastructure, until Planning permission has been granted. Thereafter, the plans are scrapped, Houses are allowed, by the Planners, to be completed, eg. without sewerage, DCWW are then obliged under the Water Act of 1991, to provide sewerage services for those dwellings. INFRASTRUCTURE MUST BE IN PLACE, PRIOR TO THE GRANTING OF PLANNING CONSENT to avoid such consent being obtained through "smoke and mirrors."

# Response / Recommendation

Noted. The Council will continue to work closely with infrastructure providers and developers to ensure sites are deliverable and that adequate services are available.

Nature

1079 Cai Parry [822]

Object

#### Summary:

Support reference to location development close to existing infrastructure. Object to references to viability being relegated to the supporting text. Viability should be directly referred to within the policy text itself.

#### Change To Plan Sought:

The final paragraph of Strategic Policy SP 8 should be amended as follows:

"Where financially viable, planning obligations may be sought to ensure that the infrastructure, services and facilities needed to deliver and support the development are delivered".

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#### Response / Recommendation

Disagree. Financial viability is implicit within this policy and is adequately covered within the supporting text.

Representation(s)

Nature

1669 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

#### Summary:

As outlined above, the availability or capacity of infrastructure is key in determining a settlement's sustainability. As such, we welcome the provisions of this policy in requiring development proposals to ensure sufficient capacity is available in infrastructure or if not, that suitable arrangements are in place to provide the necessary infrastructure capacity.

Response / Recommendation

Support welcomed.

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#### Representation(s)

Nature

20 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

# Summary:

We support the principles contained in SP8- Infrastructure and welcome the fact that development will be supported by adequate infrastructure. Reference to the plan being "sufficiently responsive and flexible to market demand up to 2033..." is supported.

#### Response / Recommendation

Support welcomed.

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#### Representation(s)

Nature

1692 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

#### Summary:

We support the recognition given to the importance of infrastructure capabilities within the policy and supporting paragraphs. We also note your definition for infrastructure includes roads, transport facilities, water supplies, sewerage and associated waste water treatment facilities, energy supplies and distribution networks and telecommunications infrastructure.

We acknowledge that certain sites will need to be appropriately phased thorough the development process such as the proposed phased plan for the Llanelli Life Science and Well-being Village.

# Response / Recommendation

Support welcomed.

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Nature

**RSAI [3167]** 551

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

It is clear that Llangennech is a sustainable settlement which benefits from good infrastructure and therefore merits its position in the settlement hierarchy. Development should therefore be directed to sustainable sites within or adjacent to the settlement.

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Response / Recommendation

support welcomed

# Paragraph 11.71

Representation(s)

Nature

1670 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830] Comment

Summary:

With specific regard to water and sewerage infrastructure, where insufficient capacity is available and where no reinforcement works are programmed within the respective Capital Investment Programme, the requisition provisions can be entered into for the water and sewerage infrastructure. The requisition provisions do not apply in the instance of wastewater treatment works (WwTW), and as such planning obligations may be necessary.

# Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

# Strategic Policy - SP9

Representation(s)

Nature

Welsh Government (Mr Mark Newey) [13] 1649

Comment

The latest Gypsy Traveller Accommodation Needs Assessment (GTAA) approved by Welsh Ministers does not form part of the evidence base to inform the accommodation needs of Gypsy and Traveller families. The Authority must ensure the GTAA referenced in the reasoned justification to Policy SP9 is the version currently signed-off by

To identify the level of need and timescales for delivery, the GTAA must cover the entire replacement plan period (2018-2033), which it does not at present. By Deposit stage, a new GTAA must be prepared and agreed by Welsh Ministers with provision made for appropriate and deliverable site allocations to meet any need in the timescales identified. We note the Council are currently undertaking a separate call for gypsy and traveller sites (until April), including the methodology for site selection. This is a key issue for the authority and failure to identify the level of need and allocated sites in the Deposit Plan to meet the identified need is likely to result in the plan being unable to be found sound. In the Deposit plan, the results of the new GTAA must be clear in terms of the total and type of need and timescales for meeting this up to 2033.

# Response / Recommendation

Noted. The Council recognises the importance of the Gypsy and Traveller Accommodation Assessment (GTAA) in respect of the LDP, and is in the process of developing a revised GTAA through to 2033. As noted by the respondent, a 'call for sites' in respect of Gypsy and Traveller provision is underway the outcome of which will inform the preparation of the Deposit LDP.

Preferred Strategy

Nature

21 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP9 - Gypsy and Traveller Provision, policy is noted.

Response / Recommendation

**Comments noted** 

Representation(s) Nature

1684 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Support in principal Strategic Policy SP9.

Does the issue regarding accommodation of travelling show people need explicit reference in the Policy itself?

\_\_\_\_\_\_

Response / Recommendation

Comment Noted. An updated Gypsy and Traveller assessment will be undertaken prior to the Deposit LDP which will clarify any issues regarding accommodation needs for Travelling Show people and how this is explicitly addressed within the Policy.

# Strategic Policy SP10

#### Representation(s)

Nature

646

Comment

#### WYG PLANNING & ENVIRONMENT (Louise Darch) [598]

#### Summary:

The objectives of Strategic Policy SP10 are broadly welcomed and supported. The respondent in promoting the status of Ffos las racecourse makes the following specific points in respect to Strategic Policy SP10:

1. Strategic Policy 10 should explicitly reference and promote Ffos Las as a key visitor attraction and strategic priority.

Ffos Las directly contributes to the delivery of the following Preferred Strategy strategic objectives:

- \* SO2 it promotes wellbeing opportunities through access to leisure and recreational facilities as well as the countryside;
- \* SO4 promotes access to leisure facilities and work opportunities;
- \* SO12 provides opportunity for investment & Discourse in rural and urban areas, delivers employment and contributes at a regional level to the delivery of the Swansea Bay City Deal;
- \* SO13 provides a sustainable & provides a sustainable & amp; high quality all year-round tourism destination.

Planning Policy Wales stipulates that there is a need for local planning authorities to establish a: framework for well-located, good quality sport, recreational and leisure facilities, and develop clear policies for the provision, protection and enhancement of sport, recreation and leisure facilities; (PPW, para 4.5.2). References the duty to improve the social and cultural well-being of Wales, in accordance with the Well-being of Future Generations (Wales) Act 2015. Suggests the following wording: The Visitor Economy Proposals for tourism and leisure related developments will be supported at Ffos Las and other important visitor attractions.

Ffos Las is an important local employer and a wealth-generating, multi-faceted visitor attraction to Carmarthenshire. It is a regionally important facility.

2. Ffos Las promoted as a preferred location for Visitor Economy Development
The strategic policy wording should make direct reference to the Ffos Las racecourse as a preferred location for
new tourism and leisure related development, including accommodation in accordance with PPW.

# Response / Recommendation

Whilst the role of Ffos Las is noted, it is not considered necessary or appropriate to specifically identify a single facility as part of the strategic policy. The potential role of the facility and its contribution in light of the content of the Plan and the provisions of national planning policy will be considered as part of the deposit LDP.

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#### Representation(s)

Nature

615 Ifan Beynon-Thomas [3198]

Object

## Summary:

The policy should be amended to acknowledge that small scale tourist developments will be allowed outside settlement limits where suitable sites are identified and a well considered scheme is put forward. This is especially true in the context of agricultural diversification.

#### Change To Plan Sought:

The policy should be amended to acknowledge that small scale tourist developments will be allowed outside settlement limits where suitable sites are identified and a well considered scheme is put forward. This is especially true in the context of agricultural diversification.

#### Response / Recommendation

Disagree. The points raised by the respondent will be more appropriately considered as part of the preparation of the Deposit LDP. In this regard they are not considered appropriate for a strategic policy as they relate to matters considered through specific policies.

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Nature

22 Carmarthenshi

Carmarthenshire County Council (Mr Stuart Walters) [2345] Support

Summary:

SP10 - The Visitor Economy is fully supported as tourism plays an important part in the economy of Carmarthenshire and a planning framework that acknowledges that markets change and that the plan needs to appreciate this is very positive. The emphasis on high quality is also supported as this will assist in driving the local economy forward, as it's likely to attract jobs of a higher quality which is welcomed.

Response / Recommendation

Support welcomed.

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Representation(s)

Nature

1697 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Support SP10 The Visitor Economy.

Both Authorities recognise the importance of the visitor economy to west Wales and aim to support the sector and attract visitors all year round. Both also recognise that some attractions require a countryside setting but that this should be the exception, and the majority of tourism related development being sustainably located.

Response / Recommendation

**Support Welcomed** 

Representation(s)

Nature

1694 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We welcome the inclusion of landscape and nature conservation as assets which require protection for our future generations as noted in Section 11.89, and the reference to cumulative impacts within Section 11.94.

Response / Recommendation

Support welcomed.

Paragraph 11.89

Representation(s)

Nature

823 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the inclusion of landscape and nature conservation as assets which require protection for our future generations as noted in Section 11.89, and the reference to cumulative impacts within Section 11.94.

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Response / Recommendation

Support welcomed.

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# Paragraph 11.91

Representation(s)

Nature

698 Lynda James [3039]

Support

Summary:

The Letitia Cornwallis "vision" fits with rural development and tourism and sits in SC27 so is seen as a sustainable community.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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# Paragraph 11.94

Representation(s)

Nature

822 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the inclusion of landscape and nature conservation as assets which require protection for our future generations as noted in Section 11.89, and the reference to cumulative impacts within Section 11.94.

Response / Recommendation

Support welcomed.

# \_\_\_\_\_

# **Strategic Policy - SP11**

Representation(s)

Nature

1672 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Comment

#### Summary:

We note that there is no reference within the PS to the established SuDS Approval Boards (SABs)as set out in the Flood and Water Management Act 2010 (Schedule 3).

The requirement for new developments to obtain SAB consent may result in layouts and densities changing in some housing developments, but the onus is on landowners/developers to consider SuDS prior to master planning their site which will ensure there is no need to retrofit schemes into the design at a later stage.

Planning and SAB application processes are intrinsically linked, we would suggest including reference to it within the Preferred Strategy.

# Response / Recommendation

Comments noted. Whilst the promotion of SuDS is referenced within criteria (g) of this SP11 and criteria (b) of SP15, it is accepted that there is a need to elaborate upon references to the SuDS Approval Boards (SABs). At the time the Preferred Strategy was published the process of setting up and formalising the Carmarthenshire SAB was ongoing, however it will be well up and running by the time the Deposit LDP is published. As such, adequate referencing to the SAB (and indeed the relationship between the planning and SAB application processes) will be required and due consideration will also be given to the implications of SAB consent in the site assessment methodology (noted that some allocations will be based on approvals pre SUDS implementation).

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Nature

1695 Natural Resource

Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the inclusion of this policy and the supporting text aimed at facilitating sustainable development.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

824 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the inclusion of this policy and the supporting text aimed at facilitating sustainable development

Response / Recommendation

Support welcomed.

Representation(s)

Nature

1671 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

Summary:

We specifically welcome the inclusion of criteria g) in Policy SP11. Disposing of surface water in a sustainable manner will ensure that it will not communicate with the public sewerage network, thereby having the double effect of protecting the environment and ensuring there is sufficient capacity in the public sewerage network for foul-only flows from development sites.

Response / Recommendation

Support welcomed.

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Representation(s)

Preferred Strategy

Nature

23 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP 11- Place-making, Sustainability and High Quality Design, SP13 - Protection and Enhancement of the Natural Environment and SP14 - Protection and Enhancement of the Built and Historic Environment. We fully support the principles laid out in these Strategic Policies and see place making and protection of the natural and built environment as a major driver in creating distinctiveness throughout the county. Such policies will improve the quality of life for residents and increase the quality of offer to visitors, which ultimately will have a positive impact upon the economy of Carmarthenshire.

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Response / Recommendation

Support welcomed.

Nature

1688 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

#### Summary:

Climate Change

Support in principle. Support Policy SP11 Placemaking, sustainability and High quality Design, and SP15 Climate change.

Note: See comment across

The Authorities have a shared understanding of the need to plan for climate change and to mitigate its impacts and to provide for high quality design to ensure that new development is adaptable to climate change.

The policy approach could usefully address the potential location and scale of future flooding, particularly coastal areas and communities affected by predicted sea-level change, and coastal change areas included in the South Wales Shoreline Management Plan 2.

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# Response / Recommendation

Support Welcomed and Comments Noted.

# **Strategic Policy - SP12**

Representation(s)

Nature

1643 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

To demonstrate delivery and sustainable distribution of growth across the settlement hierarchy the Deposit plan must; Identify spatial distribution and components of housing land supply as allocations, commitments and windfall sites (small and large) for each settlement tier in which they will be delivered (See LDP Manual, Ed 3). The policy framework must clearly articulate the type and scale of development that would be appropriate at each tier of the hierarchy. Policy SP12 Rural Development needs strengthening in this respect.

#### Response / Recommendation

Noted. The matters identified by the respondent will be considered as part of the preparation of the Deposit LDP.

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The reference to the requirements of the Local Development Manual Edition 3 is noted and will be appropriately considered as part of the preparation of the Deposit Plan. However, it should be noted that Edition 3 of the Manual at the time of writing is pending publication and as such could not be considered in the preparation of the Preferred Strategy.

Nature

1707 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

#### Summary:

Considerations for agricultural development should consider the content of the Chief Planning Officer letter of 12/06/18 on intensive agriculture. Consideration must be given to all wastes arising, cumulative impacts and water quality.

The new Agricultural Pollution Regulations will lay down new government policy regarding agriculture. The regulations will apply to all holdings from 01/01/20, with transitional periods for some elements to allow farmers time to adapt and ensure compliance. The regulations will replicate good practice measures focussed on good nutrient management. Further information on what will need to be done and by when will be provided in the near future.

#### Response / Recommendation

Comments noted. This matter will be given full consideration as part of the preparation of the Deposit LDP. The Council looks forward to receiving any guidance associated with the Agricultural Pollution Regulations and the content of Chief Planning Officer's letter of 12/06/18 on intensive agriculture is duly noted. The Sustainability Appraisal and Habitats Regulations Assessment will provide an important role in ensuring that the Plan as a whole does not impact negatively

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#### Representation(s)

Nature

2420 Dyfodol (J W Thomas) [563]

Object

#### Summary:

The respondent supports the section on rural development, however, has concerns that there is no reference to the welfare of the Welsh language in developments in the towns and post-industrial area in the south-east of Carmarthenshire.

#### Response / Recommendation

Policy SP7 Welsh Language and Culture is applicable to the whole County. Specific reference is made to paragraph 11.68 which explicitly notes that the policy is not restricted to specific parts of the County and applies to the County in its entirety.

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# Representation(s)

Nature

24 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

SP 12 - Rural Development recognises the good work being carried out by the County Council's Rural Task Force. Recognition of their work on the economy and employment is positive and we welcome the fact that the preferred strategy will consider this work in developing policies in relation to rural Carmarthenshire.

# Response / Recommendation

Support welcomed.

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# Strategic Policy - SP13

Representation(s)

Nature

1652 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

Opportunities to secure enhancement of biodiversity and the resilience of ecosystems have to be taken at the plan level in order to fulfil duties under Section 6 of the Environment Act. The plan is the opportunity to take a comprehensive approach towards protection and enhancement and to set out what can be achieved. This approach goes beyond what can be achieved as part of identifying allocations.

Strategic Policy 13 - Protection and Enhancement of the Natural Environment should be re-framed as 'Maintaining and Enhancing the Natural Environment'. It would be helpful to understand how the Green Infrastructure Assessment (as required in PPW10) will inform the implementation of this policy and also the relationship of this policy to Strategic Policy 8: Infrastructure.

# Response / Recommendation

Agree. The title of the policy to be amended as follows: 'Maintaining and Enhancing the Natural Environment'.

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The Revised LDP will be supported and underpinned by a Green Infrastructure Assessment (GIA). This will include those policy areas referenced by the respondent and will be published ahead of the publication of the Deposit LDP. The GIA seeks to inform the policy provisions of the Plan as a whole and not only those policy areas referenced by the respondent.

Representation(s)

Nature

826 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

Acknowledge HRA has been undertaken.

Concerned with the wording in the policy.

Response / Recommendation

Reference is made to the Council's response to representation reference 1699.

Representation(s)

Nature

1699 Natural Resources Wales (Miss Sharon Luke) [3253]

Object

Summary:

We are concerned about the following wording within the policy:

"Proposals must reflect the role an ecologically connected environment has in protecting .....

Whilst recognising the importance of ecological connections, this is one element of the many that contributes to defining the landscape and sense of place. Other important elements include geology, landform, landcover, field boundaries, buildings, historic features, to name a few. Landscape is not a sub-set of ecological connections and the strategic policy needs to reflect a broader understanding of the natural environment and landscape if account is to be taken of landscape character and sense of place.

#### Response / Recommendation

Agreed. This Strategic Policy should seek to set a strategic framework for the promotion of Sustainable Management of Natural Resources. Add the following wording to the policy at the last line of the Policy....to a sense of Well-being "and the principles of the Sustainable Management Of Natural Resources". Reference is made to the Council's response to representation reference 826.

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Nature

1080 Cai Parry [822]

Object

#### Summary:

BDW Homes considers that the wording of Policy SP 13 is too onerous, on the basis that paragraph 6.4.3 of Planning Policy Wales (Edition 10) states that "Development plan strategies, policies and developments must consider the need to....secure enhancement of and improvements to ecosystem resilience by improving diversity, condition, extent and connectivity of ecological networks". It is noted that Planning Policy Wales does not require all developments to secure enhancements to biodiversity, only to consider it. This comprises recognition by the Welsh Governments that enhancements to biodiversity interests may not always be feasible or appropriate.

#### Change To Plan Sought:

The wording of the first paragraph of Strategic Policy SP 13 should therefore be amended as follows:

"Proposals for development will be expected to protect and, where appropriate, enhance the County's natural environment".

## Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 13 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP, to ensure that it accords with Planning Policy Wales.

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# Representation(s)

Nature

2389 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

SP 11- Place-making, Sustainability and High Quality Design, SP13 - Protection and Enhancement of the Natural Environment and SP14 - Protection and Enhancement of the Built and Historic Environment. We fully support the principles laid out in these Strategic Policies and see place making and protection of the natural and built environment as a major driver in creating distinctiveness throughout the county. Such policies will improve the quality of life for residents and increase the quality of offer to visitors, which ultimately will have a positive impact upon the economy of Carmarthenshire.

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#### Response / Recommendation

Support welcomed.

Representation(s) Nature

1705 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

# Summary:

Both Plans seek to ensure that their Plan areas natural and historic environment and landscape will be protected from inappropriate development and, where possible, enhanced.

It would be beneficial if the Plan explicitly made reference to needing to take account of not compromising the qualities of important landscapes including the Pembrokeshire Coast and Brecon National Parks. (see paragraph 6.36 of Planning Policy Wales 10).

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# Response / Recommendation

**Comments Noted** 

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Nature

1696

Natural Resources Wales (Miss Sharon Luke) [3253]

Support

#### Summary:

We welcome this policy and acknowledge that a Habitats Regulation Assessment (HRA) has been undertaken to assess the impacts of the Plan on European protected sites (including those in candidate stage of designation).

# Response / Recommendation

Support welcomed.

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# Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 1708

Support

Caeau Mynydd Mawr SPG - NRW agree that the SPG is still required as part of the revised LDP.

#### Response / Recommendation

Comments noted/Support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent along with other stakeholders as the Plan making process proceeds towards the Deposit LDP. The Council will publish a robust suite of evidence to support the SPG. Reference is also made to the Habitats Regulations Assessment.

# Strategic Policy - SP14

Representation(s)

Nature

Whitland Town Council (Vicky Mitchell) [91] 1792

Comment

I would like to request that SPG is also included within the LDP. This should state that any longstanding empty property site or Chapel could become mixed use after X number of years. This would encourage flexibility and trigger economic activity. This should also apply to Town Centre shops, disused rural buildings and particularly land within the UDP/LDP that has remained undeveloped or tied up in pension schemes for decades limiting the possibility of potential active developers being included. Eg land at Spring gardens has been included and undeveloped for half a century. Derelict or unused parts of the former creamery site for a quarter of a century. Other sites unused for more than a decade.

NB. X not to mean half a century. 25 years or less is extremely reasonable dependent on type of dereliction or non use

#### Response / Recommendation

Noted. Issues such as those proposed by the respondent relate to the deliverability of sites and will be considered during the drawing up of policies as part of the Deposit LDP. SPG will be produced on specific issues, however it is too early to say whether they will cover the issues proposed by the respondent.

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#### Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 2390

Support

#### Summary:

SP 11- Place-making, Sustainability and High Quality Design, SP13 - Protection and Enhancement of the Natural Environment and SP14 - Protection and Enhancement of the Built and Historic Environment. We fully support the principles laid out in these Strategic Policies and see place making and protection of the natural and built environment as a major driver in creating distinctiveness throughout the county. Such policies will improve the quality of life for residents and increase the quality of offer to visitors, which ultimately will have a positive impact upon the economy of Carmarthenshire.

# Response / Recommendation

Support welcomed.

\_\_\_\_\_\_

Nature

1706 Pembrokeshire Coast National Park Authority (Ms Martina

Dunne) [2326]

Support

Summary:

Both Plans seek to ensure that their Plan areas natural and historic environment and landscape will be protected from inappropriate development and, where possible, enhanced.

Response / Recommendation

**Support Welcomed** 

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# Paragraph 11.120

Representation(s)

Nature

699 Lynda James [3039]

Support

Summary:

Cornwallis is a listed building with much history attached.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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# **Strategic Policy - SP15**

Representation(s)

Nature

1651 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

LPAs should take a leadership role in pro-actively planning for renewable and low carbon energy. LPAs should fully utilise evidence in their renewable energy assessments (REA) to develop locally specific policies, set renewable energy targets and direct development to the most appropriate locations. It is extremely disappointing that the Preferred Strategy document does not have a specific policy on renewable energy, nor is it clear how opportunities for decarbonisation and renewable energy has influenced the strategy. There is currently no evidence on this topic.

Response / Recommendation

Noted. The Council will seek to prepare and publish a Renewable Energy Assessment as part of its evidence base in support of the Deposit LDP. This will inform locally specific policies and will seek to set the renewable energy targets and locations referenced by the respondent within the representation. Whilst it is noted that there is no strategic policy in respect of renewable energy, such matters are adequately considered as part of Strategic Policy SP15 Climate Change. Further detailed renewable energy policies will be set out as part of the Deposit LDP.

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Representation(s) Nature

271 RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Comment

Summary:

Support the reference in Strategic Policy 15 (SP15) 'Climate Change' criterion c. to the energy hierarchy, including "increasing the supply of renewable energy" but this is the only direct reference to this topic in the entire Preferred Strategy.

Response / Recommendation

Comments noted.

\_\_\_\_\_\_\_

Nature

273 RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Comment

#### Summary:

Whilst appreciating that the Preferred Strategy is broad brush, it does contain fewer renewable energy references than is usual. Further rounds of consultation will clearly include the Council's detailed approach to renewable energy policies. It is positive that the LDP Review Report (February 2018) acknowledged the need for a Renewable Energy Assessment to underpin the renewable energy policies to be contained within the Revised Local Development Plan (LDP).

Further consideration needs to be given to renewable energy in the Deposit LDP which will include detailed and specific policies.

### Response / Recommendation

Comments noted. A Renewable Energy Assessment will be undertaken to inform the policies of the Plan, and more detailed policies will also be included with specific reference to renewable energy.

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Representation(s) Nature

25 Carmarthenshire County Council (Mr Stuart Walters) [2345] Support

Summary:

SP15 - Climate Change, policy noted.

Response / Recommendation

Comments Noted.

### Representation(s)

Nature

1702 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

#### Summary:

Both plans have regard to the need to generate more electricity from renewable sources. Pembrokeshire Coast National Park Authority has a renewable energy strategy policy seeking the delivery of appropriate renewable energy developments.

Both Authorities implement joint guidance on assessing the cumulative impact of wind turbines It would be useful to confirm if Carmarthenshire intends to bring forward the Cumulative Impact of Turbine Guidance in the replacement Local Development Plan.

Carmarthenshire includes renewable energy as part of Strategic Policy 15: Climate Change (part c), but has no specific renewable energy policy at present.

# Response / Recommendation

**Comments Noted** 

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# **Representation**(s)

Nature

1700 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

# Summary:

We support the inclusion of this policy and supporting text. We acknowledge that your Authority has commissioned a strategic flood consequence assessment for Carmarthenshire which will be used to inform policies and allocations, ensuring the appropriate siting of development from areas at flood risk now and those that become vulnerable to flood risk in the future because of climate change. We support the stance that development which does not accord with the provisions of Technical Advice Note (TAN) 15 will be resisted.

# Response / Recommendation

Support welcomed.

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Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 827

Support

Summary:

We support the inclusion of this policy and supporting text. We acknowledge that your Authority has commissioned a strategic flood consequence assessment for Carmarthenshire which will be used to inform policies and allocations, ensuring the appropriate siting of development from areas at flood risk now and those that become vulnerable to flood risk in the future because of climate change. We support the stance that development which does not accord with the provisions of Technical Advice Note (TAN) 15 will be resisted.

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Response / Recommendation

Support welcomed.

# Paragraph 11.134

Representation(s)

Nature

RWE Innogy UK Ltd (Miss Eleri Davies) [471] 272

Comment

Summary:

The reference to Welsh Government policies/targets is welcomed, and Carmarthenshire County Council should make a commitment to developing policies to optimise renewable energy and low carbon energy generation as part of the process of preparing the Revised Local Development Plan.

\_\_\_\_\_\_\_

Response / Recommendation

Comments noted.

# Paragraph 11.135

Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 1701

Support

Summary:

We also welcome the commitment to help secure and protect carbon sinks (including peat) noted in section 11.135.

Response / Recommendation

Support welcomed.

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 828

Support

Representation(s)

We welcome the commitment to help secure and protect carbon sinks (including peat) noted in section 11.135.

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Response / Recommendation

Support welcomed

Preferred Strategy

# **Strategic Policy - SP16**

Representation(s) Nature

1641 Welsh Government (Mr Mark Newey) [13] Comment

#### Summary:

Settlement Framework and Distribution (Policy SP16: Sustainable Distribution - Settlement Framework) - We note the authority's new spatial framework set out in SP16 differs from the adopted plan and adopts a 'cluster' approach. There are 6 clusters of functionally linked areas and within each cluster there are four tiers of settlements (Tier 1: Principal Centres, Tier 2: Service Centres, Tier 3: Sustainable Villages, Tier 4: Rural Villages). All settlements are 'predominantly' functionally linked within the cluster, with lower tier settlements linked to upper tier settlements that have more services and facilities. The WG does not object to the principle of this approach, the key concern is the scale of growth directed to each tier relative to the role and function and sustainability of places.

The Role and Function Topic Paper, includes an analysis of the key services and facilities within Tiers 1-3. The reasoned justification of SP16 states that growth will be broadly distributed as follows:

- □ Principal Centres 50-55% (will have a settlement boundary)
- ☐ Service Centres 15-20% (will have a settlement boundary)
- ☐ Sustainable Villages 15-20% (will have a settlement boundary)
- ☐ Rural Villages 15-20% and (no settlement boundary)
- □ Non Defined Rural Settlements (1%) (no settlement boundary)

The Welsh Government is concerned that the proposed scale and distribution of housing growth, particularly within Tiers 3 and 4 raises implications of sustainability and potentially negatively impacts on the Welsh language. It is unclear why the more sustainable Service Centres have been allocated the same proportion of growth as Tiers 3 and 4? In addition, it is also unclear why Rural Villages (Tier 4) that have no settlement boundaries, services or facilities would have the same growth levels/capacity as Tier 2 settlements? This point is re-enforced by the Role and Function Topic Paper which highlights that Tier 3 settlements - Sustainable Villages have in broad terms limited services and facilitates. Tier 4 settlements are not even assessed. While the WG acknowledges the rural characteristics of Carmarthenshire, the scale and distribution of growth does not appear commensurate with the principles of sustainable development, nor the Councils own evidence within the SA or the Role and Function Paper. To summarise the Welsh Government has concerns about the scale of growth proposed to Tiers 3 and 4 of the settlement hierarchy conflicts with Planning Policy Wales.

To demonstrate delivery and sustainable distribution of growth across the settlement hierarchy the Deposit plan must Identify and distribution and compensate of housing land apply an allegations.

must; Identify spatial distribution and components of housing land supply as allocations, commitments and windfall sites (small and large) for each settlement tier in which they will be delivered (See LDP Manual, Ed 3). The policy framework must clearly articulate the type and scale of development that would be appropriate at each tier of the hierarchy. Policy SP12 Rural Development needs strengthening in this respect.

Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy.

Matters in relation to the Welsh language will be considered as part of the LDP's evidence base and within the Sustainability Appraisal. See representation 1647.

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Representation(s) Nature

1638 Welsh Government (Mr Mark Newey) [13] Comment

#### Summary:

The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable.

Response / Recommendation

Noted. See representation 1647.

Nature

The Williams Family . [3585] 1587

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Despite tripling the number of Service Centres, the amount of growth which is to be directed to them is, at most, to be doubled. From a purely mathematical perspective it is suggested that this percentage is too low.

The second is to stress the suitability of St Clears to accommodate further growth as a Service Centre. As discussed previously, the settlement is one of just six Service Centres which were included within the tier in the ALDP, has delivered the largest number and highest percentage of units out of all of the ALDP Service Centres demonstrating its ability to accommodate growth, has a broad range of services, and is strategically located at the junction of the A40 and the A477.

# Response / Recommendation

Comments Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

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# Representation(s)

Nature

Comment

647

WYG PLANNING & ENVIRONMENT (Louise Darch) [598]

The respondent makes the following comments on the Preferred Strategy:

Strategic Policy SP16 indicates that the provision of growth and development will be directed to sustainable locations. Ffos Las is a sustainable location for continued investment. It lies contiguous with the settlement of Carway. There should be a presumption in favour of sustainable development at Ffos Las. It should lie within the defined settlement, where there is a presumption in favour sustainable development, provided the development accords with other local plan policies. It is logical therefore that the settlement framework reflects this.

# Response / Recommendation

Noted. The potential allocation of Ffos Las will be considered as part of the preparation of the Deposit LDP, and in accordance with the site assessment methodology.

#### Representation(s)

Nature

\_\_\_\_\_\_

Simrock Holdings Ltd [3217] 645

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The removal of Llangennech from the Llanelli Growth Area is consistent with the approach taken through the DPS of removing surrounding settlements from the Principal Centres and giving them their own place in the settlement hierarchy. If CCC is to progress with this approach and Llangennech is to be a Service Centre, SHL would stress Llangennech's highly sustainable location for growth given its relationship with Llanelli, proximity to the local transport network, and strategic position between Carmarthenshire and Swansea.

# Response / Recommendation

Comments Noted. Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Preferred Strategy

Nature

1714 Mr Steven Roberts [3020]

Object

#### Summary:

We object to draft Policy SP16 'Sustainable Distribution - Settlement Framework'. We maintain there is no cogent or compelling planning reason to consider Burry Port and Pembrey as one settlement. The apparent lack of detailed investigation into the relation between the two settlements undermines the coherence of draft Policy SP2. If this matter is not addressed, then there is a risk that subsequent iterations of the Plan will propose housing allocations at Pembrey, in locations which will necessitate the use of private vehicles and fail to contribute to sustainable development.

#### Response / Recommendation

Disagree. The spatial proximity of Burry Port and Pembrey within this costal location indicates a logical grouping of these settlements moving forward within the Llanelli cluster. It is important to note that in allocating sites for development in the Revised LDP, the forthcoming site assessment methodology will stress that the avoidance of inappropriate coalescence.

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#### Representation(s)

Nature

1082 Cai Parry [822]

Object

#### Summary:

The wording of the Settlement Framework should be amended to reflect Bryn's status as part of the settlement boundary of Llanelli, which is defined as a 'Principal Centre' within the top tier of the Settlement Framework.

#### Change To Plan Sought:

The Tier 1 settlement within Cluster 2 should be defined as 'Llanelli / Bryn'.

#### Response / Recommendation

Comment noted. Bryn similarly to other areas of Llanelli, such as Furnace, Llwynhendy etc, forms part of Cluster 2 Llanelli, and development will be apportioned to such locations accordingly. Being implicit that Bryn forms part of Llanelli, it is therefore not considered necessary to include Bryn in the SP 16: Sustainable Distribution - Settlement Framework flowchart.

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#### Representation(s)

Nature

1740 Mr S Lloyd [3741]

Object

Agent: JCR Planning Ltd (Richard Banks) [787]

#### Summary:

Heol Ddu's categorisation as a Tier 4 settlement, (with no development limits) would suggest that it is in an isolated and unsustainable location, which is simply not the case. This classification is more perplexing when compared with other settlements that have been categorised as Tier 3 settlements which have a comparable or lower sustainable status than Heol Ddu when considering accessibility to community facilities and local services.

Heol Ddu can readily be considered as being a functioning part of the Ammanford/Cross Hands Tier 1 Principal Centre (Cluster 3), given its close physical proximity to Ammanford and adequate linking highway network.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Nature

Mr M Thomas [3749] 1742

Object

Agent: JCR Planning Ltd (Richard Banks) [787]

Having considered the various Tiers of the Settlement Framework, Pontantwn has been incorrectly categorised and should not be classed as a Tier 4 settlement. The settlement is located on a key transport corridor and forms one of a number of villages that serve the wider rural community between Carmarthen and Pontvates - a significantly sized area

Its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, by virtue of the fact that the Preferred Strategy will not include development limits for settlements within this Tier

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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# Representation(s)

Nature

Mr M Thomas [3749] 1746

Object

Agent: JCR Planning Ltd (Richard Banks) [787]

#### Summary:

It is considered that Cross Inn has been incorrectly categorised and should not be classed as a Tier 4 settlement. The settlement is located on a key transport corridor and forms one of a number of villages that serve the wider rural community between St. Clears and Laugharne.

Cross Inn is served by public transport, its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, by virtue of the fact that the PS will not include development limits for settlements within this Tier.

# Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Preferred Strategy

Nature

1774 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

#### Summary:

In the Adopted LDP a four tier settlement hierarchy is in place consisting of three 'Growth Areas', six 'Service Centres', 11 'Local Service Centres', as well as a large number of 'Sustainable Communities'. St Clears, which includes Pwll Trap, is designated as a 'Service Centre', a tier which is expected to deliver 10% of housing allocations, and 9% of the total housing requirement.

The approach that is proposed in Strategic Policy SP16 in the RLDP differs substantially, consisting of three 'Principal Centres', 18 'Service Centres', and a larger amount of both 'Sustainable Villages' and 'Rural Villages'. St Clears continues to be a 'Service Centre' a tier which is to accommodate between 10% and 20% of housing need.

Despite tripling the number of Service Centres, the amount of growth which is to be directed to them is, at most, to be doubled. From a purely mathematical perspective it is suggested that this percentage is too low.

In terms of the distribution of growth, The Williams Family suggest that fundamentally the Revised LDP needs to tackle issues relating to delivery and therefore a Spatial Option needs to be taken which recognises the rates of delivery of sites within settlements.

#### Response / Recommendation

Comment Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP

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# Representation(s)

Nature

1775 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

#### Summary:

Suitability of St Clears to accommodate further growth as a Service Centre. As discussed previously, the settlement is one of just six Service Centres which were included within the tier in the Adopted LDP, has delivered the largest number and highest percentage of units out of all of the Adopted LDP Service Centres demonstrating its ability to accommodate growth, has a broad range of services, and is strategically located at the junction of the A40 and the A477.

In terms of the distribution of growth, The Williams Family suggest that fundamentally the Revised LDP needs to tackle issues relating to delivery and therefore a Spatial Option needs to be taken which recognises the rates of delivery of sites within settlements.

## Response / Recommendation

Comments Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Nature

270

JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

We object on behalf of our Clients to the categorisation of Felindre (Llangadog) as a Tier 4 settlement.

# Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

216 JCR Planning Ltd (Mr Jason Evans) [2988] Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

We object to the Settlement Framework in terms of the settlement of Llansadwrn.

#### Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

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Representation(s)

Nature

218 JCR Planning Ltd (Mr Jason Evans) [2988] Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

We object on behalf of our Clients to the classification of Milo as a Tier 4 settlement.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

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Representation(s)

Nature

JCR Planning Ltd (Mr Jason Evans) [2988] 269

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

We object on behalf of our Clients to the classification of Felingwm Isaf as a Tier 4 settlement.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

Preferred Strategy

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Nature

217 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Client to the categorisation of Whitemill as a Tier 4 settlement.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

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Representation(s)

Nature

550 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the classification of Pontantwn as a Tier 4 settlement for the following reasons:

- it is located on a key transport corridor and forms one of a number of villages that serve the wider rural community between Carmarthen and Pontyates;
- it is served by a regular form of public transport,
- its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, as it will not have development limits.
- comparable settlements in the County that have been categorised as Tier 3 settlements (such as Capel Dewi, Pentrecwrt, Rhydcymerau and Cwmdu) and yet have a comparable or lower sustainable status.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Representation(s)

Nature

286 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the classification of Manordeilo as a Tier 4 settlement:

- it is at a sustainable location, located on the Strategic Highway Network, providing it with easy access to nearby settlements with their wide range of community facilities and local services.
- it is served by a regular form of public transport,
- its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, as it will not have development limits.
- comparable settlements in the County that have been categorised as Tier 3 settlements (such as Capel Dewi, Pentrecwrt, Rhydcymerau and Cwmdu) and yet have a comparable or lower sustainable status than Pontantwn when considering its level of accessibility to the range of community facilities and local services nearby.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Nature

1560 JCR Planning Ltd (Richard Banks) [787]

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Milo as a Tier 3 settlement

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Representation(s)

Nature

1557 JCR Planning Ltd (Richard Banks) [787]

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Mynyddcerrig as a Tier 3 settlement.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Representation(s)

Nature

1558 JCR Planning Ltd (Richard Banks) [787]

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Capel Seion as a Tier 3 settlement.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Nature

1562 JCR Planning Ltd (Richard Banks) [787]

Object

#### Summary:

Object to the proposed settlement framework and request that it be amended to categorise Waunystrad Meurig as a Tier 3 settlement.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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# Representation(s)

Nature

1554 JCR Planning Ltd (Richard Banks) [787]

Object

#### Summary:

Object to the proposed settlement framework and request that it be amended to categorise Heol Ddu as a Tier 3 settlement.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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#### Representation(s)

Nature

JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

#### Summary:

We have been instructed by our Clients to object to the classification of Penybanc as a Tier 4 settlement, it should be classified as a Tier 3 settlement for the following reasons:

- it is intrinsically linked to the larger nearby town of

Llandeilo (Tier 2);

- it is well served by public transport, and well positioned to the County's Strategic Highway Network;
- Llandeilo faces a range of physical constraints with respect to its future growth, Penybanc plays a similar role in terms of facilitating the growth of the

Town as Rhosmaen and Ffairfach.

Penybanc is sustainable from an

accessibility and transportation perspective.

Previous development plans have provided limited (if any)

opportunities for growth within Penybanc, as a result, the area has had its growth somewhat stifled, resulting in the use of community facilities and local

services declining, and in some cases closing. This trend must be halted and its proportionate growth facilitated.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Nature

JCR Planning Ltd (Richard Banks) [787] 1564

Object

#### Summary:

Object to the proposed settlement framework and request that it be amended to categorise Four Roads as a Tier 3 settlement. We trust that this objection will be given full consideration by the Authority.

#### Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Representation(s)

Nature

259 JCR Planning Ltd (Mr Jason Evans) [2988] Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

#### Summary:

We object on behalf of our Clients to the categorisation of Pentregwenlais Road as being part of the settlement of Pentregwenlais and not Llandybie. This area should form part of Llandybie for the following reasons:

- it forms part of the ward of Llandybie;
- it is a continuation of, and is attached to Llandybie;
- it lies on one of the key access routes serving the County;
- it is within walking distance of all of the key local services and community facilities.

Concern is raised that if the area remains within Pentregwenlais, it will form part of a Tier 4 and not Tier 1 settlement and will not benefit from defined development limits.

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Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 26

Support

We support the principles that underline the SP16 - Sustainable Distribution - Settlement Framework and in particular like that "the principal centres will be the main focus of growth, with its precise spread across the County being responsive and not constrained by a rigid proportional distribution."

Response / Recommendation

Support welcomed.

Preferred Strategy

Nature

2042 Persimmon Homes West Wales (Mrs Kate Harrison) [3410]

Support

#### Summary:

SP16 'Sustainable Distribution - Settlement Framework' directs the provision of growth and development to sustainable locations. This takes a 4 tiered approach in terms of the settlement framework. These include the principal centres, the service centres, sustainable villages and rural villages. The principal centres remain as Carmarthen, Llanelli and Ammanford/Cross Hands, which includes Gorslas, where the majority of development will be directed. Fforest/Hendy is defined as a Service Centre in Cluster 2 where 15-20% of development will be directed. We support the provision of Housing Allocations in Principal Centres and Service Centres

# Response / Recommendation

support welcomed.

# **Representation**(s)

Nature

545 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

#### Summary:

Support the categorisation of Llangennech as a Tier 2 Service Centre within Cluster 2. We consider that this is appropriate due to the wide variety of facilities and services within the settlement.

Consider that our client's site is sustainably located with regards to the facilities and services of Llangennech and therefore ideally placed to come forward as a housing allocation.

Response / Recommendation

Support welcomed.

#### Representation(s)

Nature

2024 Swallow Investments Limited [3995]

Support

#### Summary:

Strategic Policy SP16 sets out the County's Settlement Framework, based upon a four Tier Settlement Hierarchy and with the County divided into six Settlement Clusters. My client supports Strategic Policy SP16, in particular the designation of Ammanford /Crosshands as a Tier 1 Principal Centre at the top of the Settlement Hierarchy in the County's Settlement Cluster 3. In this respect, Ammanford /Crosshands is an highly sustainable location to which new housing and employment development should be directed; and it is entirely appropriate for the settlement to be positioned at the top of the County's Settlement Hierarchy.

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# Response / Recommendation

Support welcomed.

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# Paragraph 11.137

Representation(s)

Nature

546 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

#### Summary:

We support paragraph 11.137 which states that the Plan will seek to distribute growth and development across the County having regard to the spatial strategy and spatial framework and national policy. We support the fact that the Plan will have regard to the role and function of settlements.

We consider that the spatial framework identified provides a sound basis for delivering sustainable development in areas which also present employment opportunities (such as Llangennech). This would ensure that housing and employment uses co-exist meaning that jobs can be easily reached by sustainable forms of transport such as walking and cycling.

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Response / Recommendation

Support welcomed.

# Paragraph 11.138

Representation(s)

Nature

1758 City & County of Swansea (Mr Tom Evans) [3761]

Comment

#### Summary:

Section 5: Consideration of other strategies -The reference in the detailed section of the report to the cross boundary role and function of some settlements is welcomed. However, we suggest that the evidence base could usefully be strengthened by consideration of how the spatial strategies and settlement hierarchies of neighbouring plan areas will affect the role and function of settlements.

Para 6.57 of the Topic paper relating to the role of Hendy/Forest (Cluster 2) makes a welcome reference to the Swansea LDP Strategic Site allocation at SD A: Land at Pontarddulais and the need to consider the cross border implications on housing numbers as part of the revised LDP. The Topic Paper could be usefully strengthened by way of reference to the cross boundary role of settlements, particularly within the wider region. For example, consideration of commuting and shopping trip patterns.

#### Response / Recommendation

Comments noted / welcomed. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. Reference is made to the Role and Function Topic Paper which will evolve as the plan making process proceeds towards deposit.

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# Paragraph 11.140

Representation(s)

Nature

2025 Swallow Investments Limited [3995]

Support

# Summary:

The respondent supports paragraphs 11.140 and 11.141 of the LDP, in that they confirm that the Principal Centres will be the main focus of growth over the LDP period, accommodating between 50-55% of the County's new housing growth

#### Response / Recommendation

**Support Welcomed** 

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# Paragraph 11.141

Representation(s)

Nature

1634 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

The WG does not have significant concerns with the ethos and objectives of what the Preferred Strategy is seeking to achieve, nor the approach to Clusters within the settlement hierarchy. However, the Welsh Government is concerned that the proposed distribution of housing growth, particularly within settlement Tiers 3 and 4, raises sustainability issues based on the role and function of places. Acknowledging the rural characteristics of Carmarthenshire, the scale and distribution of growth at Tier 3 & 4 settlements does not align with the principles of sustainable development, PPW or the Council's own evidence (Sustainability Appraisal and the Role and Function of Settlements Paper) and has the potential to have an adverse impact on the Welsh language.

# Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy.

# Representation(s)

Nature

1083 Cai Parry [822]

Object

#### Summary:

The indicative apportionment directs too much growth to the less sustainable settlements. PPW states that development should reduce reliance upon the private car.

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#### Change To Plan Sought:

The indicative apportionment should be amended such that it directs a greater proportion of development to the top tiers of the Settlement Framework. A suggested apportionment is set out below:

- \* Principal Centre 60%;
- \* Service Centre 20%;
- \* Sustainable Villages 15%;
- \* Rural Villages 5%;
- \* Non-Defined Rural Settlements <1%.

# Response / Recommendation

Comments Noted. The Council considers that the indicative apportionment of residential growth by tier is based on a sound and reasonable assessment, by identifying a number of factors which influence it. However, the indicative apportionment affords an allowance in to be made; the level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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#### Representation(s)

Nature

547 RSAI [3167]

Object

# Agent: Lichfields (Mr Arwel Evans) [3166]

#### Summary:

A robust evidence base is required before the apportionment of growth in each tier is confirmed.

#### Change To Plan Sought:

The apportionment of dwellings in the hierarchy should not be prejudged before carrying out a thorough assessment of the sustainability, suitability and deliverability of the candidate sites

# Response / Recommendation

Comments Noted. The Council as part of the LDP process are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan. This will be reflected within the apportionment of sites within each cluster and tier.

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#### Nature

#### Union Tavern Estate [3913] 2104

Support

Agent: Barton Willmore (Joe Ayoubkhani) [646]

#### Summary:

We support the indicative apportionment of residential growth by tiers - outlined in Paragraph 11.141 as being:

- \* Principal Centre 50 55%;
- \* Service Centre 15 20%:
- \* Sustainable Villages 15 20%:
- \* Rural Villages 15- 20%; and
- \* Non-Defined Rural Settlements < 1%.

Gorlas is identified within the Settlement Framework as part of the Tier 1 Principal Centre Cluster of Ammanford/Crosshands. Whilst no explicit amendments are required within the Preferred Strategy, it should be noted that Gorslas has a range of facilities and services and there are proposals for a new Welsh-medium school to be located within the village.

The settlement moreover has a close functional relationship with Cross Hands, which includes a further range of facilities and employment opportunities. The Strategic Spatial Options and Settlement Hierarchy Topic Paper to the LDP (Revised June 2013) identified that Gorslas formed part of the Ammanford/Cross Hands settlement grouping which scored the highest points score (of 49 points) when considering access to facilities and services.

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#### Response / Recommendation

Support Welcomed

# Paragraph 11.145

Representation(s)

Nature

JCR Planning Ltd (Mr Jason Evans) [2988] 1057

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We submit a holding objection to Policy 16 until further detail on the criteria to be used in relation to growth in Rural Villages is published.

Change To Plan Sought:

To be confirmed.

#### Response / Recommendation

Comment noted. The Council will seek to address the content and criteria of the Policy within the Deposit LDP.

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Representation(s)

Nature

**RSAI [3167]** 548

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

We agree that the Service Settlements are appropriate areas in principle to accommodate housing allocations (paragraph 11.145).

Response / Recommendation

Support welcomed.

Preferred Strategy

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Nature

2026 Swallow Investments Limited [3995]

Support

#### Summary:

The respondent supports paragraph 11.145 of the LDP, in that it confirms Housing Allocations (defined in paragraph 11.35 of the LDP as sites capable of accommodating 5 dwellings and above) will be directed to the County's Principal Centres.

#### Response / Recommendation

**Support Welcomed** 

# **Strategic Policy - SP17**

#### Representation(s)

Nature

1751 City & County of Swansea (Mr Tom Evans) [3761]

Comment

#### Summary:

We welcome the opportunity to work in partnership during the Deposit preparation and particularly in relation to the need to consider the impact of Carmarthenshire's growth and spatial strategy upon the cross-boundary and wider regional highways network, which we recommend should be undertaken in consultation with Swansea traffic engineers utilising the Swansea Strategic Transport Model1. (See EB024a Strategic Transport Assessment 2015 (PDF, 7MB) and associated appendices)

# Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. The Council fully recognises that this is a key trans-boundary issue and as such it will be given due consideration.

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# Representation(s)

Nature

1596 mr william Phillips [3566]

Comment

#### Summary:

It is difficult to disagree with the Strategic Policy (SP17). It is the implementation of the Policy that is lamentable. In the Bryn & Disagree with the Strategic Policy (SP17). It is the implementation of the Policy that is lamentable. In the Bryn & Disagree with the previous LDP, are some strategic policy and strategic policy with the previous LDP, and the previous LDP, and the strategic policy bridge of the strategic policy with the strategic policy policy and getting worse, on the M4, through Llangennech to Bryn, with traffic to and from Loughor bridge - Llanelli providing additional congestion to Station Road, Bynea and to Bryn and Llangennech.

Forward Planning should not be duped by the fanciful reports from the Agents of prospective Developers.

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#### Response / Recommendation

Support welcomed for SP17. In relation to the comments with regards to highway capacity, the deposit LDP will need to be supported by robust evidence - including on the area's infrastructural capacity.

# Representation(s)

Nature

27 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

#### Summary:

SP17 - Transport & Accessibility - We support the principles contained with this policy, and welcome the recognition that the county is different in terms of transport requirements in particular that the rural areas are likely to be dependent on the car and this needs to be recognised during the plan period. We also support the promotion of the county as a centre for cycling for Wales and its importance as a future economic driver.

# Response / Recommendation

Support welcomed.

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Nature

1084 Cai Parry [822]

Support

#### Summary:

Planning Policy Wales (Edition 10, p. 18) seeks to ensure that the planning system contributes to the long-term economic well-being of Wales, by making use of existing infrastructure and facilities. Moreover, paragraph 3.38 states that "an important consideration will be minimising the need to travel, reducing the reliance on the private car and increasing walking, cycling and use of public transport". Accordingly, we consider that Strategic Policy SP 17 complies with Planning Policy Wales and therefore the wording is strongly supported by BDW Homes.

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# Response / Recommendation

Support Welcomed.

# **Strategic Policy - SP18**

Representation(s)

Nature

1650 Welsh Government (Mr Mark Newey) [13]

Comment

#### Summary:

The Deposit Plan should reference the landbank requirements set out in the Regional Technical Statement (RTS) and state how the LDP will satisfy these. We do not agree with the statement in paragraph 11.155 that "the County's landbank figures, for both hard rock and sand and gravel, are notably in excess of the minimum requirements set out in MTAN 1, and consequently there is no requirement to allocated new sites for mineral development". The RTS (endorsed 2014) states there is an under provision of 2.94mt of sand and gravel reserves within the region of Carmarthenshire, Ceredigion and Pembrokeshire (including the National Park). These authorities should work collaboratively to address the shortfall and identify specific sites.

# Response / Recommendation

Noted. The Deposit LDP will set out the landbank requirements as set out in the Regional Technical Statement (RTS). The comments by the respondent in respect of para 11.155 are duly noted and will be amended as part of the Deposit LDP to reflect the requirements of the RTS. It should be noted that the Council has undertaken a 'Call for Sand and Gravel Sites' in response to this matter.

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#### Representation(s)

Nature

1656 Simon Chaffe [855]

Comment

# Summary:

Strategic Policy SP18: Mineral Resources

a) We propose that a reference be added to duration of the requirement for minimum landbanks for crushed rock and sand and gravel to be retained throughout the whole of the plan period, that is, 10 and 7 years respectively. To be explicit, at the end of the Plan Period there needs to be a minimum landbank of crushed rock of 10 years and for sand and gravel of 7 years.

#### Response / Recommendation

Noted. The Deposit LDP will set out the landbank requirements as set out in PPW and MTAN 1. The comments by the respondent in respect of Strategic policy SP 18 criterion a) are duly noted. Any necessary amendments to policy wording will be carried out as part of the Deposit LDP to reflect the requirements of national planning policy.

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Nature

1659 Simon Chaffe [855]

Comment

Summary:

d) Buffer Zones should not be applied prescriptively by arbitrary distances but judged on a 'case by case' basis.

# Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 criterion d) are duly noted. The Deposit LDP will set out appropriate buffer zones around extant mineral sites in accordance with the requirements set out within Planning Policy Wales (PPW) Ed.10 and the MTANs.

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Representation(s)

Nature

1658 Simon Chaffe [855]

Comment

Summary:

c) Please clarify how, and at what stage in the plan making process, Safeguarding Areas would be defined. These Areas need to apply not only to the mineral resource but also the wider areas that may be affected.

#### Response / Recommendation

In response to the respondent's query regarding safeguarding areas, such areas will be defined as part of the preparation of the Deposit LDP, and will utilise the British Geological Survey's (BGS) Aggregates Safeguarding Map for South West Wales (which identify more specific areas than those contained within the BGS Mineral Resource Maps). The safeguarding areas will be defined on the LDP Proposals Map and the Written Statement will contain the written policy.

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Representation(s)

Nature

2314 The Coal Authority (Melanie Lindsley) [4000]

Comment

#### Summary.

As you will be aware the Carmarthenshire area has significant coal mining legacy. The Coal Authority provides the LPA with downloadable data in respect of Development Risk and Surface Coal Resource plans. We would expect any sites being considered for allocation within the plan to be assessed against this information. This is to ensure that any issue or potential constraints, identified in respect of the quantum of development which can be accommodated on a site is identified at as early a stage as possible.

Response / Recommendation

Comment noted.

Nature

Mineral Products Association Wales (Mr Nick Horsley) [3778] 1781

Object

#### Summary:

In order to provide consistency with PPW and MTAN1 and for greater clarity we suggest modifying the wording of a) by changing "hard rock" to "crushed rock". Further it would be prudent to clarify the landbank requirements by adding the following wording to point a) A minimum ten-year landbank of crushed rock and minimum seven-year landbank for sand and gravel should therefore be maintained during the entire plan period.

#### Change To Plan Sought:

The amended text would read:- "Ensuring supply by maintaining an adequate landbank of permitted aggregate reserves (hard crushed rock and sand and gravel) throughout the Plan period. A minimum ten-year landbank of crushed rock and minimum seven-year landbank for sand and gravel should therefore be maintained during the entire plan period".

# Response / Recommendation

Noted. The Deposit LDP will set out the landbank requirements as set out in PPW, MTAN 1. The comments by the respondent in respect of Strategic policy SP 18 criterion a) are duly noted. Any necessary amendments to policy wording will be carried out as part of the Deposit LDP to reflect the requirements of national planning policy.

#### Representation(s)

Nature

Mineral Products Association Wales (Mr Nick Horsley) [3778] 1780

Object

#### Summary:

Reference is made to mineral resources; however, the policy appears only to address aggregates. The SWRAWP annual monitoring report refers to non-aggregate mineral resources in Carmarthenshire. These should be reflected in the policy.

#### Change To Plan Sought:

Amend accordingly.

# Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP, to ensure that it accords with PPW and the MTANs.

#### Representation(s)

Nature

Mineral Products Association Wales (Mr Nick Horsley) [3778] 1782

Object

#### Summary:

It should be made clear that sterilisation of a mineral resource may be as a result of the proximity of development not just by development directly upon a resource. The policy is not clear as to how the safeguarding areas will be identified within the LDP, it is assumed by the use of mineral safeguarding maps. We would be happy to discuss the resources to be safeguarded with the Council.

#### Change To Plan Sought:

Amend the text to read "Safeguarding areas underlain by minerals of economic importance where they could be worked in future to ensure that such resources are not unnecessarily sterilized by other forms of development either directly or within close proximity to the safeguarded resource. Minerals safeguarding maps will be included within the LDP".

#### Response / Recommendation

Noted. The comments by the respondent in respect of mineral safeguarding (within Strategic Policy SP 18) are duly noted. Detailed policy matters concerning mineral safeguarding (including the respondent's suggested wording) will be addressed during preparation of the Deposit LDP, to ensure that it accords with the requirements set out within PPW and the MTANs.

Preferred Strategy

Nature

1784 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

#### Summary:

It would be helpful to clarify how the buffer zones will be applied. Buffer zones provide areas of protection around permitted and proposed mineral workings where new development which would be sensitive to adverse impact, including residential areas, hospitals and schools, should be resisted.

#### Change To Plan Sought:

Amend the text to read "The use of Buffer Zones to reduce the conflict between mineral development and sensitive development. These Buffer Zones will provide areas of protection around permitted and proposed mineral workings where new development which would be sensitive to adverse impact, including residential areas, hospitals and schools, should be resisted."

#### Response / Recommendation

Noted. The comments by the respondent in respect of mineral buffer zones (within Strategic Policy SP 18) are duly noted. Detailed policy matters concerning the use of buffer zones (including the respondent's suggested wording) will be addressed during preparation of the Deposit LDP, to ensure that it accords with the requirements set out within PPW and the MTANs.

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Representation(s)

Nature

28 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP18 - Mineral Resources - policy noted.

Response / Recommendation

Support welcomed.

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#### Representation(s)

Nature

1710 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

#### Summary:

Support the compatibility of approach between the Plans.

The terrestrial sand and gravel landbank and apportionment of provision to meet future needs is considered on a regional basis.

The regional landbank for sand and gravel is rather limited compared with that available for hard rock. Sand and gravel production in the region are of limited capacity.

New terrestrial production sites within the region but outside the Park are needed.

Carmarthenshire's landbank figures for hard rock and sand and gravel are in excess of the minimum requirements set out in MTAN1, therefore there is no requirement to allocate new mineral sites.

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#### Response / Recommendation

Support welcomed.

Preferred Strategy

Nature

Simon Chaffe [855] 1657

Support

Summary:

(b) SUPPORT

Encouraging the efficient and appropriate use of high quality minerals and maximising the potential for the re-use and recycling of suitable minerals as an alternative to primary won aggregates;

Response / Recommendation

Support welcomed.

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Representation(s)

Nature

1020 The Coal Authority (Mr Christopher Telford) [2376] Support

Summary:

The Coal Authority supports the inclusion of this policy.

Response / Recommendation

Support welcome.

# Paragraph 11.153

Representation(s)

Nature

Simon Chaffe [855] 1660

Comment

Summary:

Amendment to the paragraph to read

..the County protects mineral resources and provides mineral reserves...'

There should be opportunities for extensions to existing operational quarries with limited permitted mineral reserves where landbanks are in excess of the minimum periods. There can be a reluctance on the part of MPA to grant PP that would have the effect of extending them significantly. However, granting such PP may safeguard mineral resources from sterilisation, secure their prudent use and facilitate the management and protection of existing amenity and the environment. We believe that these circumstances should be explicitly recognised in the Preferred Strategy.

#### Response / Recommendation

Noted. The comments by the respondent in respect of Paragraph 11.153 are duly noted. The wording of policies and supporting text will be addressed during production of the Deposit LDP, to ensure that they are in accordance with national planning policy.

# Representation(s)

Nature

Mineral Products Association Wales (Mr Nick Horsley) [3778] 1786

Object

# Summary:

We would suggest use of the word "reserves" rather than "resources" as reserves are resources with planning permission which can readily be worked.

#### Change To Plan Sought:

Amend the text to read "The LDP should ensure that the County provides mineral resources reserves to meet society's needs...."

#### Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP, to ensure that it accords with PPW and the MTANs.

Preferred Strategy

# Paragraph 11.155

Representation(s)

Nature

1787 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

#### Summary:

As mentioned above, reference to "hard rock" should be amended to "crushed rock" for consistency. As also referred to above the RTS is a document of influence to the plan. The RTS is currently under formal review by Welsh Government with the 2nd review anticipated for completion by Q1, 2020. This review will run in parallel to the revised Preferred Strategy for the LDP and is therefore a material consideration. It is also notable that Carmarthenshire has the third highest housing projection in adopted LDPs. Whilst housing numbers may well be amended under the revised LDP, there is a recognition that historic sales of aggregates may not be the appropriate methodology to predict future aggregate requirements, in light of growth aspirations. Low production tonnages coupled with healthy reserves create long landbanks. The SWRAWP AMR states that "care must be exercised in relying on the landbank figures for ....... Carmarthenshire as these are based on very small annual sales from relatively small sites." Sales alone may not represent a true reflection of aggregate usage within an area. Further, the current consultation is coupled with a call for candidate Sand and Gravel Sites. The final sentence should therefore be amended.

#### Change To Plan Sought:

The text should be amended to read "The South Wales RTS 2014 sets out the contribution that each constituent local authority should make towards meeting the regional demand for aggregates (both hard crushed rock and sand and gravel). He LDP's second Annual Monitoring Report (AMR 2016/17) establishes that the County's landbank figures, for both hard crushed rock and sand and gravel, is notably in excess of the minimum requirements set out in MTAN1: Aggregates, and consequently there is no requirement the need to allocate new sites for minerals development will be considered in line with the requirements of the developing RTS and the current call for sites."

# Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP. Such amendments will ensure that it accords with PPW, the MTANs and acknowledges the authority contributions towards meeting the regional demand for aggregates set out within the RTS.

# Representation(s)

Nature

1661 Simon Chaffe [855]

Object

#### Summary:

RTS 2014 Appx B pp27 (Carmarthenshire) states,

'To address the resulting sand & gravel shortfall, new allocations totalling at least 2.94 million tonnes will need to be identified within the LDPs of one or more of the four authorities over which the apportionment is shared.'

This RTS is currently being reviewed by Welsh Government with completion expected early next year.

The reference in the final sentence to there being no requirement to allocate new sites for mineral development is at odds with the above and the Sand & Gravel Call for Sites. This whole paragraph should therefore be redrafted.

# Response / Recommendation

Noted. The comments by the respondent in respect of paragraph 11.155 are duly noted. The Deposit LDP will set out the landbank requirements in accordance with the Regional Technical Statement (RTS), and any necessary amendments to wording will be made as part of the Deposit LDP.

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# **Strategic Policy - SP19**

#### Representation(s)

Nature

1662 Simon Chaffe [855]

Comment

#### Summary:

a) We propose that this part be re-drafted as follows:

'The allocation of additional adequate appropriate land to provide, in association with existing waste management facilities\*, for an integrated network of waste management facilities.'

\* These to be defined in an appendix as in Appendix 6 of the LDP (adopted 2014) and, for the avoidance of doubt, to include New Lodge, Cwmgwili.

#### Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 19 criterion a) are duly noted. The wording of this policy and its supporting text will be addressed during production of the Deposit LDP, to ensure that they are in accordance with national planning policy.

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Representation(s)

Nature

29 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

Waste Management - policies noted.

Response / Recommendation

Comments noted.

Nature

1711 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Representation(s)

Both authorities' policies on waste management are broadly aligned. Carmarthenshire acknowledges TAN 21 and the need for collaboration between local planning authorities to progress towards an integrated and adequate network for waste management.

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Response / Recommendation

**Support Welcomed** 

Nature

1663 Simon Chaffe [855]

Representation(s)

Support

Summary:

b) SUPPORT

'Support proposals for waste management which involve the management of waste in accordance with the waste hierarchy;'

Response / Recommendation

Support welcomed.

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Nature

1664 Simon Chaffe [855]

Support

Summary:

(c) SUPPORT

'Acknowledging that certain types of waste facility may need to be located outside the development limits of settlements:'

Response / Recommendation

Support welcomed.



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# Appendix 3: SA/SEA Initial Report – Representations Received

Organisation/Comment	Response/Action
Natural Resources Wales – Sharon Luke	
General Comments	
We consider that Carmarthenshire's landscape objective SA 9 links to a greater number of the strategic objectives that defined in Figure 3: Testing of Revised LDP Strategic Objectives against the Sustainability Objectives framework.	Noted. The landscape objective has been reassessed against the strategic objectives and has been linked to all relevant objectives.
Figure 4: Testing of Strategic Growth Options against the sustainability Objectives framework (Page 21). We consider there could be a direct link between growth options and SA9 Landscape. We anticipate that there could be effects e.g. an increased need for greenfield land and pressure on landscapes in a similar way to effects on SA2. There may be potential to mitigate these effects.	Agreed. The figure and supporting text has been amended to reflect impacts of Growth Options on SA2 – Biodiversity.
Section 4.2.1. We note the final bullet point acknowledges the potential to impact negatively on landscapes and cultural heritage.	The paragraph states that all growth has the potential to impact on landscape depending on the selection of sites and implementation of development (e.g. in terms of place making and design, materials used etc.). At the strategic level of detail provided by the preferred strategy is it difficult to say whether there will be negative impacts or not. However, at the deposit stage, there will be more detail on the allocated sites and their landscape context on which to make an assessment.
Figure 7 Testing of Revised LDP Strategic Policies against the Sustainability Objectives framework. We consider some additional strategic policies could have a negative effect on landscape e.g. SP3 and SP6, in a similar way as for biodiversity.	Agreed and amended to more closely reflect the potential impacts on SA2  – Biodiversity.
Figure 8 (page 102) Summary of Sustainability Appraisal of Preferred Strategy. We are not comfortable with the position that the preferred strategy has no negative effect on landscape.  SA/SEA Initial Report - Responses	Figure 8 is a summary of all previous sustainability appraisals carried out in the document. It does not conclude that there are no negative effects on Landscape, and highlights some potential issues for conflict including SP8, SP12, SP18 and SP19, as well as areas of uncertainty or areas where further information or detail may be required. This figure has now been amended to reflect changes made in other sections of the document as a result of

	NRW's comments.
Table 8 (page 106) Draft Sustainability Monitoring Framework refers only to Special Landscape Areas in relation to landscape, whereas Appendix 2 Data sources (page 117) refers to the number of developments refused in design grounds and the number approved on previously developed land. We ask for clarification as to the monitoring method used for landscape.	Noted, the additional monitoring data sources have been added to Table 8 to provide a more robust method of monitoring landscape.
Pembrokeshire Coast National Park - Martina Dunne	
Comments on Appraisal of the LDP Strategic Options and Alternatives:	
Spatial Options, appraisal against SA Objective 5. Mitigation for this is effectively now a legislative requirement. SuDS are required for new development under the Flood and Water Management Act (2010). As well as providing mitigation for flash flooding SuDS collect, filter and slowly release water back into the environment.	Agreed, with SuDS now in place, this mitigation is now a legislative requirement and this will be considered as such in the deposit plan.
Comments on Appraisal of LDP Strategic Policies:	
SP6 Employment and the Economy, assessments against SA4. Caveat with "but an increase in industry related traffic as per the commentary on air quality under SA3?	Agreed. Will add in reference to industry related traffic.
General Comments	
On the whole a very balanced assessment, PCNPA support all of the changes to policy suggested by the SA.	Noted.
Missing update/re-issued review of plans and programmes and baseline information. The PPP currently available on the website is missing the adopted Local Development Plans for Pembrokeshire Coast National Park and Pembrokeshire County Council.	Noted. Will amend deposit plan to include missing LDPs for Pembrokeshire Coast NP and Pembrokeshire CC.
Suzy Erskine	
General Comments	

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2.2.4 The 15 SA Objectives that make up the framework include: ② SA2 Biodiversity SA3 Air Quality SA4 Climactic Factors SA5 Water SA7 Soil ② SA9 Landscape ② SA12 Health and Well-being SA13 Education and Skills SA14 Economy SA15 Social Fabric Regarding the above: Biodiversity is not just about green tourism. If we are to be truly sustainable we could start growing a wider diversity of crops in Wales. Currently only a tiny percentage of farm-land is used for market gardens or fruit trees. We could be growing our own food here and increasing the biodiversity as a result as well as improving the resilience of our local economy and improving people's health. Please let's plant more trees for wildlife, holding water in the soil and enjoying cleaner air. Sheep have been allowed to keep the hillsides bare for so long most people believe that's how they should look. Not so! With trees on the hillsides, our villages won't be flooding, because the trees take up the water and hold on to the soil.

Noted. These are all valid comments which will be considered in the SA of the deposit plan.

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# Appendix 4: Habitat Regulation Assessment Screening Report - Representations Received

Organisation/Comment	Response/Action
Natural Resources Wales – Sharon Luke	
General Comments	
Reference is made to 2010 Regulations throughout the report this requires updating to The Conservation of Habitats and Species Regulations 2017.	Noted and amended throughout document.
Table 1 Habitats Regulation Assessment: Key Stages	
• Under Purpose for Appropriate Assessment we would include the precautionary principal and that the plan will not adversely affect the	Agreed. Wording amended to read:
integrity of the sites.	To ensure that the plan will not adversely affect the integrity of sites.  Consideration of impacts on integrity of the site, either individually or in combination with other plans and projects, having regard to the site's structure, function and conservation objectives, whilst applying the precautionary principle. Where adverse impacts are identified or remain unknown, assess mitigation options to identify impacts on the integrity of the site. This stage should involve consultation. If mitigation options do not result in avoidance of adverse effects permission can only be granted if the remaining 2 stages are followed.
1.3.1. We acknowledge that the HRA for the site-specific allocations will be carried out as part of the drawing up of the Deposit LDP.	Comments noted.
1.4.1. We advise the reference to Regulation 85B (3) is incorrect.  Regulation 77 covers consultation with the relevant nature conservation body.	Amended.
2.2.1. This should refer to regulation 63 (1).	Amended.
2.3. This should refer to The Conservation of Habitats and Species Regulations 2017.	Amended throughout document.
3.1.1. Potential offsite impacts are listed here but not mentioned earlier in the report.	Wording added to Table 1. Under Screening – Purpose, to describe how the screening stage must consider the potential for offsite impacts. Table now reads:

	Process for identifying impacts of a plan or project on a European site, either individually or in combination, and consideration of whether likely effects will be significant. This will include consideration of the potential for direct, indirect and cross-boundary effects.
3.1.3 The West Wales Marine Candidate Special Area of Conservation (cSAC) should be included.	Amended. Figure 1 has also been amended to include the West Wales Marine cSAC. Appendix 1 has also been updated to include information and the conservation objectives of the West Wales Marine cSAC.
3.2.3. We would amend this to read 'features of the N2K sites'. We would also advise the inclusion of 'The Plan must not undermine the conservation objectives of the sites'.	Amended. Paragraph now reads:  3.2.3 The scanning stage identifies <u>features of the N2K sites</u> that may be affected by the plan as far beyond as necessary for sites and identifying causal connections and links between the plan proposals and the qualifying features of the sites. <u>The Plan must not undermine the conservation objectives of the sites.</u>
3.2.8 Disturbance should be included.	This paragraph simply gives examples of the types of impacts that could be caused by development and is therefore not exhaustive. Table 2. Covers disturbance in more detail.
Table 2 Scanning and site selection lists for sites that could potentially be affective.	ected by the plan
• The Afon Tywi is not included under SAC's under Section 2.	Amended to include Afon Tywi.
• Carmarthen Bay Dunes is entitled incorrectly under Section 3.	Amended.
• West Wales Marine Candidate Site needs to be added to Section 4.	Amended to include West Wales Marine cSAC.
<ul> <li>We would suggest the Afon Tywi and Carmel should be included in Section 6.</li> </ul>	Disagree. Neither the Management Plan nor Standard Data form for Afon Tywi or Cernydd Carmel reference recreation to be considered as a pressure or threat on the features of the SAC and therefore it is not included for consideration under this section.
<ul> <li>We seek clarification as to how all sites have been screened out of Section 7 that could be affected by provision of new or extended</li> </ul>	Agreed. This will be amended and considered further in the deposit HRA

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transport or other infrastructure. These could be barriers to migratory fish, bats and otters.	report.
<ul> <li>We would add Elenydd-Mallaen to Section 7 sites that could be affected by increased deposition of air pollutants. This is as the diet and nesting habits of Merlin could be impacted by air pollution.</li> </ul>	Disagree. The management plan of Elenydd-Mallaen does not reference any sensitivity of Merlin or their prey to air quality issues in the conservation objectives or management requirements and therefore they are not included for consideration under this section.
<ul> <li>Section 14 included Cwm Doethie which is not the sites full name, we would remove it from here as it does not include any mobile species. Elenydd Special Protection Area (SPA) should be added.</li> </ul>	Noted and amended. Cwm Doethie has been removed and Elenydd-Mallaen SPA has been added.
<ul> <li>We would expect the same sites (again taking Cwm Doethie out) to be noted under Section 15 as in 14.</li> </ul>	Noted and amended accordingly as above.
<ul> <li>Section 16 – We do not agree with the conclusion that no sites require further consideration. If there is potential to disturb species as noted in Section 14 of the table then potential exists to cause mortality. We would expect the same sites to be included in both sections.</li> </ul>	Whilst we agree that if there is potential to disturb species noted in Section 14 then there is a risk of mortality, for the purposes of this HRA, it is considered that the effects of this category will be captured effectively via Section 14 of the table. Therefore, in order to avoid duplication, sites are screened out of this section.  The following worded has been added to Section 16 as clarification:  Potential for mortality as a result of disturbance, however to avoid duplication this is addressed under Section 14.
<ul> <li>Mobile features need to be considered outside the designated site boundaries.</li> </ul>	Mobile features outside of designated site boundaries are considered in Section 5 – Plans that could affect mobile species.
3.2.9. Effects associated with development should include effects of contaminated land run off.	The effects of contaminated land run off will be considered under Section 2  – Plans that could affect the aquatic environment.
	The following wording has been added to Section 2 to provide clarification:
	Sites upstream or downstream of the plan area in the case of river or estuary sites. Effects considered include localised effects on surface/groundwater resources and quality, resulting from changes in run-
	off, sedimentation, erosion etc.

Table 4, 5 and 6		
West Wales Marine Candidate SAC needs to be included.	Agreed. West Wales Candidate SAC has now been included.	
Table 6 Preliminary screening of European Sites identified as vulnerable to effects on the coast.		
<ul> <li>Consideration should be given to whether the title to this table should be mobile species as it includes Caeau Mynydd Mawr SAC.</li> </ul>	Agreed and amended.	
<ul> <li>All fish species have been screened out due to water quality although this is not clear; disturbance and barriers have not been included.</li> </ul>	Noted, however any impacts as a result of disturbance is considered separately under Section 14.	
<ul> <li>We question if Elenydd-Mallaen should be included for bird assemblage?</li> </ul>	Agreed, amended to include Elenydd - Mallaen	
<ul> <li>Clarification is required as to why Lesser Horseshoe Bats have been screened out when we have records and known roosts in Carmarthenshire.</li> </ul>	Agreed, Lesser Horseshoe Bat will be screened in on a precautionary basis.	
3.2.19 This paragraph may be better placed before the screening table (6) to understand why fish species have been screened out.	Agreed, screening table now placed at the end of this section.	
3.2.20 Requires updating with the new conservation objectives for the SAC.	We acknowledge receipt of the updated objectives as part of NRW's representation to the HRA Screening report and have updated the conservation objectives in Appendix 1 and have been amended in the text	
	Paragraph now reads: The conservation objectives for Caeau Mynydd Mawr SAC were updated by NRW in 2016, to reflect more current information and understanding of the site and its features. These updated conservation objectives state that to be viable in the long term, the Marsh Fritillary metapopulation requires 'at least 100ha of available habitat, with adequate connectivity linked to the core SAC units'. The core SAC units have a requirement to provide a minimum of 17.5ha of Available habitat towards this target, and to provide at least 6ha of good habitat within Caeau Mynydd Mawr SAC.	

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3.2.25 We agree detailed screening will be required as the species are known to be on the county border with Pembrokeshire in areas such as Cenarth.	Noted. This will be addressed in more detail at the detailed screening stage.
3.2.29 The distance from Carmarthenshire's border is given as 16km in this point whereas it states 6.9km in section 3.1.4. The addition of Lesser Horseshoe bats is required as there are records for Carmarthenshire, a roost (possibly maternity) was also found in the Llansteffan area during the last few years.	This has now been corrected in section 3.1.4 as the site is actually 23km outside of Carmarthenshire. Lesser Horseshoe Bats have now been screened in on a precautionary basis.
3.2.32 There is text missing from the end of this paragraph.	The 'Therefore,' to which this refers has now been deleted.
3.2.31- 3.2.36 European otters. Consideration should be given to breeding sites within this section.	Reference is made to breeding sites in this paragraph:  3.2.31 European otters are designated features of a number of European sites considered for screening within this document, including River Tywi, River Teifi, Cleddau Rivers, Carmarthenshire Bay and Estuaries, Pembrokeshire Bat Sites and Bosherton Lakes, Pembrokeshire Marine, River Wye and River Usk SACs. Management plans for all of the aforementioned sites highlight that otters 'may be affected by developments that affect resting and <a href="mailto:breeding.sites">breeding.sites</a> outside of SAC boundaries'.  The text has been amended to provide further clarity:  3.2.36 In light of this, detailed screening will need to be undertaken to identify any site allocations which may impact on the use of suitable areas of land used for both breeding and resting outside the SAC boundary by otters.
3.2.37 We do not agree that neither species utilise any of the waterways. Carmarthen Bay and Estuaries and the West Wales Marine Candidate SAC lie within the plan area.	This section has been renamed: <u>Bottlenose Dolphin, Grey Seal and</u> <u>Harbour Porpoise</u> so as to include the primary features of the Bristol Channel Approaches cSAC and the resulting paragraphs have been redrafted in light of NRW's comment.
3.2.38 Consideration for the Elenydd -Mallaen SPA is required under SPA	Consideration is now given to Elenydd-Mallaen Bird Assemblages under

Bird Assemblages and its mobile features notably Red kite, Merlin and Peregrine. The SPA is noted in Table 7.	this section.		
Table 7 Preliminary screening of European Sites identified as vulnerable to recreational effects.			
• The River Tywi SAC is missing from this table. We suggest there are potential pressures from increased boating/kayaking etc.	Agreed. River Tywi is screened in based on the potential for increased disturbance to Otters		
• We consider that Cernydd Camel SAC should also be included as potential for increased pressure from increased visitor numbers in the reserves.	Agreed. Although recreation is not listed as a threat on the Natura 2000 standard data form or the site's management plan, due to the proximity of Cernydd Carmel SAC to existing settlement limits and to the Crosshands growth area, it is screened in on a precautionary basis.		
3.2.56 Refers to the Environment Agency, this should read NRW.	Amended.		
3.2.59 Acronym for NRW is used in this section although NRW used before hand in the document.	Amended.		
Table 9 Preliminary screening of European Sites identified as vulnerable to ef	fects on water quality.		
Carmarthen Bay Dunes SAC to be added due to slack habitat and petalwort features.	Amended to include Carmarthen Bay Dunes SAC. Table 2 has also been amended to reflect this.		
3.2.68 Consideration needs to be given to mobile species such as bats and otters for sites outside Carmarthenshire's boundary.	Agreed. Pembrokeshire Bat Sites and Bosherston Lakes SAC screened in.		
Table 11 Preliminary screening of European Sites identified as vulnerable to e	effects of disturbance, noise and light pollution effects.		
Cwm Doethie- Mynydd Mallaen SAC has no mobile species features listed so may be able to be screened out.	Amended. Cwm Doethie – Mynydd Mallaen SAC now screened out of this section.		
Elenydd Mallaen SPA to be added and screened in.	Amended to include Elenydd Mallaen. Table 2 has also been amended to reflect this.		
North Pembrokeshire Woodlands may require screening back in due to Barbastelle records on the County border and possible lighting and disturbance issues.	Agreed. Screened in on a precautionary basis.		
Table 12 Summary of the preliminary screening based on overall growth proj	ection of Preferred Strategy.		

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<ul> <li>Aquatic environment – Hydrological links also need to be considered.</li> </ul>	Agreed. Generic level screening text now amended to read:  Effects only likely where development is in close proximity to a water course that flows into/out of a site. Hydrological links must also be considered.
Mobile species – Requires addition of Lesser Horseshoe bats.	Amended.
<ul> <li>Mobile species – Requires addition of terrestrial SPA (Elenydd- Mallaen)</li> </ul>	Amended
<ul> <li>Development: Air pollution – We do not agree with the generic screening level; intensive agriculture and other industrial sources have a potential to impact.</li> </ul>	Agreed. Wording of generic screening level amended to address this. Text now reads:
nave a potential to impact.	Development which leads to increased traffic on roads within 200m of identified sensitive sites. Consideration will also be given to any potential impacts from intensive agriculture and other industrial sources.
Table 14 Summary of preliminary screening of draft Strategic Policies.	
<ul> <li>SP8 Infrastructure – Clarification is required as to why this has been screened out, we consider it could have potential impacts to sites and features.</li> </ul>	Agreed. Policy will be screened back in and will be considered further in light of specific policies and site allocations in order to determine likely significant effects. Screened in under Category I.
SP12 Rural development – Should we consider agricultural development under this? If so, it cannot be screened out.	The Strategic Policy on Rural Development does not consider agricultural development. These matters are considered under existing national planning policy and legislation, and further detailed policies will be developed in the Deposit Plan.
<ul> <li>SP17 Transport and Accessibility - Clarification is required as to why this has been screened out, we consider it could have potential impacts to sites and features.</li> </ul>	Agreed. Policy will be screened back in and will be considered further in light of specific policies and site allocations in order to determine likely significant effects. Screened in under Category I.
<ul> <li>SP18 Mineral resources -This should not be screened out due to Cernydd Carmel SAC.</li> </ul>	Disagree. This policy is a safeguarding policy for mineral resources and does not facilitate the removal of mineral deposits. This policy essentially

	provides a second layer of safeguarding of the site from development and is therefore screened out as having likely significant impacts.
<ul> <li>3.4.2 Further Strategic Policies from Table 14, such as mineral resources, should added.</li> </ul>	This section will be updated accordingly.
Appendix 1: Conservation objectives of sites identified as within 15km buffer zone of Carmarthenshire.  • The updated conservation objectives for the sites can are in the appendices to this letter.	Conservation objectives have been amended to reflect most up to date information provided by NRW in their representation.
Appendix 2 Nitrogen Deposition Data for SAC's/SPA's within Carmarthenshire and 15km buffer  • The Afon Tywi should be included.	Noted. Appendix will be amended to include Afon Tywi.
Appendix 3 Plans and Programmes with potential in-combination effects.  • West Wales Tourism Strategy 2008 – West Wales Marine candidate SAC to be included.  • Welsh Government Strategy for Tourism 2013-2020 - West Wales Marine candidate SAC and the SPA's to be included due to disturbance.  • A walking and Cycling Action Plan for Wales (2009-2013) – Disturbance and erosion should be included as potential issues.  • The Swansea Bay City Region Economic Regeneration Strategy 2013-2030 - Disturbance and erosion should be included as potential issues.  • Carmarthenshire Designation Management Plan 2015 – 2020 – We would advise that there is potential for increased soil erosion from increased tourism and recreation activities.  • Flood Risk Management Plan for Western Wales River Basin District – The River Tywi and River Teifi are not included.  • Swansea Local Development Plan (2010-2025) – Burry Inlet RAMSAR site.	Noted. This Appendix will be updated for the Deposit Plan HRA to include the documents suggested.
Appendix 5 Preliminary screening of draft Strategic Policies.  • SP18 - Mineral Resources – We consider Cernydd Carmel should be screened back in.	Disagree. As explained in response to comments made on SP18.

**General Comments** 

The Conservation of Habitats and Species Regulations 2017  Para 2.3 page 7. The Conservation of Habitats and Species Regulations 2017 consolidate the Conservation of Habitats and Species Regulations 2010 with subsequent amendments.	Noted and amended throughout document.
People Over Wind  In April 2018 the Court of Justice of the European Union handed down their judgment in the case of People Over Wind. The court ruled that it is not appropriate, at the screening stage, to take account of measures intended to avoid or reduce harmful effects on a European site. It is suggested that the HRA Screening Report should make explicit mention of the judgment	Noted. Reference to this judgement will be included in the deposit plan HRA.
and describe how the HRA is incorporating the ruling. The Habitats Regulations Assessment Handbook (DTA Publications Limited) listed on page 7 has been updated to reflect the judgment.  Sites and species of European importance	
It is suggested that the Preferred Strategy should include specific policy wording in regard to sites and species of European importance, as implied in the "specific policy restriction" identified as being required for several of the screened in elements. This policy wording might be included within policy SP13, or as an additional policy on sites and species of European importance. Screened-in elements of the Preferred Strategy may then be amended to cross-refer to this policy wording, e.g. 'subject to there being no unacceptable adverse effects on Carmarthenshire's environment (see SP13), including sites and species of European importance (see SP13 (and / or new policy reference))". This would complement the approach taken in Pembrokeshire Coast National Park Local Development Plan 2 and enhance the compatibility of the plans.	Noted. Consideration will be given to the wording of a specific policy for inclusion in the Deposit plan.
Pembrokeshire Coast National Park Local Development Plan Page 36 and Appendix 3 – there is no mention of the Pembrokeshire Coast National Park Local Development Plan (adopted or LDP2).	Noted, this section will be updated to include reference to the Pembrokeshire Coast National Park LDP.

Typos	
"Bosherton" should be replaced by "Bosherston" wherever necessary.	
"Affects" should be replaced by "effects" where appropriate.	Noted and amended.

# Appendix 5: SA/SEA Scoping Report – Representations Received

Organisation/Comment	Response/Action
Calon Cymru Network – Patricia Dodd Racher	
General Comments	
A great deal to approve of in this scoping study, especially the determination to accord with the Well-Being of Future Generations (Wales) Act 2015.	Noted
In addition, explicit reference to the Environment (Wales) Act 2016 would be helpful, so that the LDP can be assessed against the minimum emissions reductions specified in the Act.	Accepted. Explicit reference to be added.
Natural Resources Wales – Sharon Luke	
General Comments	
Having reviewed your Draft Scoping Report dated July 2018 we are satisfied with your scope for the SA report. As indicated in the scoping report, you have noted that the SA is an iterative and on-going process. We agree and would add that the SA/SEA should be a live document. This is particularly important when you consider that environmental baseline data is evolving, and other plans and programmes are emerging as a result of new legislation. The SA/SEA should therefore be kept under review throughout the LDP preparation.	Noted – SA/SEA will be reviewed and updated in line with developing baseline data and emerging policy, plans and programmes.
The scope and methodologies proposed for the SA seem reasonable. The scope has identified the likely environmental characteristics effected by the LDP and recognises the existing environmental problems within the LDP area.	Noted
The SA objectives noted in Chapter 6 (SA/SEA framework) and Table 3 of Chapter 5 should provide a robust assessment of environmental impacts from the LDP strategic options.	Noted
We advise that the SA indicators and targets (table 4) seem usable although would recommend the following points are considered.	
SA Objective 2 Biodiversity SA/SEA Scoping Report - Responses	Accepted. Objective reworded to included reference to connectivity and

Objective to promote resilience of ecosystems to encompass avoiding the damage or fragmentation of designated sites, habitats and protected species and to encourage connectivity.	resilience: 2-1 To promote resilience of ecosystems by avoiding the damage or fragmentation of designated sites, habitats and protected species and to encourage connectivity.
<ul> <li>SA Objective 3 Air Quality</li> <li>Consider the use of improve alongside reduce in objectives 3-1 and 3-2.</li> <li>Include cumulative impacts.</li> </ul>	Accepted. Objectives reworded to read:  3-1 To maintain and improve the levels of the UK National Air Quality pollutants  3-2 To improve levels of ground level ozone
<ul> <li>We advise that Objective 5-5 should also include reducing the impact of flood risk.</li> <li>The decision-making influences could include – Will the LDP reduce/increase the risk of bathing waters reaching Blue Flag status?</li> </ul>	Accepted. Objective reworded to read: 5-5 To make space for water, and minimise and reduce flood risk
SA Objective 7 Soil  The LDP should not increase contamination we would advise this is removed.	Accepted. Objective reworded to read: 7-1 To promote the regeneration of contaminated land.
<ul> <li>SA Objective 9 Landscape</li> <li>Cumulative impacts should be included.</li> <li>Geological heritage should be included.</li> <li>Areas within Carmarthenshire are in view of the Gower Area of Outstanding Natural Beauty.</li> </ul>	Accepted. Wording of Objective issues and opportunities changed to include reference to cumulative effects, geological heritage and potential trans-boundary impacts with Gower Area of Outstanding Natural Beauty.
Appendix A: Review of relevant plans, policies and programmes	
We would advise that the following are also included.	Accepted. Will add to Appendix A.

<ul> <li>Urban Waste Water Treatment Directive 91/271/EEC.</li> <li>The Groundwater Directive 2006/118/EC.</li> <li>The Bathing Waters Directive 2006/7/EC.</li> <li>The Water Resources (Control of Pollution) (Silage, Slurry and Agriculture Fuel Oil) (Wales) ['SSAFO'] Regulations 2010.</li> <li>Memorandum of understanding for protection of Carmarthen Bay and Estuaries European Marine Site.</li> <li>Under PPW Technical Advice Note (TAN) 15 we advise you include Chief Planning Officers (CPOs) letter 23/8/16 CL-03-16 Climate change allowances for planning purposes.</li> <li>Under PPW Technical Advice Note 5 we advise you include CPOs letter 1 March 2018 European Protected Species Licensing – notice of revised procedure.</li> </ul>	
Appendix B: Baseline Information  The baseline information to be collected appears to be thorough. Please	
note that NRW have duties under the Environment Act (Wales) 2016 and the Well-being of Future Generations (Wales) Act 2015 which will result in the preparation of further evidence. This evidence should be used in the SA/SEA, if timeframes allow.	Noted. Further baseline information as a result of NRW's duties will be included as and when available.
Chapter 2	The River Cleddau was included in the table of European Sites under
The River Cleddau Special Area of Conservation should be included under European sites.	paragraph 2.4.
Chapter 3	Accepted. Baseline information will be updated to consider cumulative
Air Quality consideration should be given to cumulative impacts/effects.	impacts.
Chapter 5	
In section 5.5 consideration to the proliferation of intensive poultry and pig should be included alongside dairy.	Accepted. Baseline information will be updated to consider poultry and pig farming.

Section 5.6 refers to a map identifying the bathing waters which is not included.	Accepted. Map to be included.
Flood risk – Welsh Government are currently reviewing TAN 15 which should be completed with your timescales. For Section 5.13 Welsh Government have also stated that climate change is to be considered which is not currently mapped	Noted. Baseline will be updated with any new publication of TAN 15.
Other matters to consider	
Drainage infrastructure	Accepted. Section on drainage infrastructure will be included as part of the baseline information.
Memorandum of Understanding requirements for protection of the Carmarthen Bay and Estuaries European Marine Site.	
Prevention of the proliferation of private foul drainage systems by ensuring	
appropriate infrastructure in areas identified for growth for the protection	
of water (and soil) quality.	
Opportunities sustainable drainage systems can bring to ecosystems.	
Renewable Energy	Accepted. Section on renewable energy will be included as part of the baseline information.
The Brechfa Forest Strategic Search Area (SSA) G and Pontardawe SSA E.	
Incorporating a Sustainable management of natural resources (SMNR)	Noted. Will consider ways to incorporate this into the Deposit SA.
approach. SMNR is defined in the Environment Act as "using natural	
resources in a way and at a rate that maintains and enhances the resilience	
of ecosystems and the benefits they provide. In doing so, meeting the	
needs of present generations of people without compromising the ability	
of future generations to meet their needs, and contributing to the	
achievement of the well-being goals in the Well-being of Future	
Generations Act.	

# **COMMUNITY SCRUTINY COMMITTEE** 9th MAY 2018

# **Scrutiny Action Update**

## To consider and comment on the following issues:

To scrutinise the progress made in relation to actions, requests or referrals recorded during previous meetings of the Committee.

#### Reasons:

To enable members to exercise their scrutiny role in relation to monitoring performance.

To be referred to the Executive Board / Council for decision: NO

**Executive Board Member Portfolio Holder: NOT APPLICABLE** 

Directorate: **Designations:** Tel Nos. / E-Mail Addresses: Chief Executive's

Name of Head of Service: Linda Rees-Jones Head of Administration & Law 01267 224010

Irjones@carmarthenshire.gov.uk

**Report Author: Democratic Services Officer Kevin Thomas** 01267 224027

kjthomas@carmarthenshire.gov.uk

## **EXECUTIVE SUMMARY**

# COMMUNITY SCRUTINY COMMITTEE 9<sup>TH</sup> MAY 2018

# **Scrutiny Action Update**

During the course of a municipal year, se made by the Committee in order to assist	everal requests for additional information are tit in discharging its scrutiny role.						
The attached report provides members of the Committee with an update on the progress made in relation to these requests.							
DETAILED REPORT ATTACHED?	YES						



### **IMPLICATIONS**

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report.

Signed: Linda Rees-Jones Head of Administration & Law

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
NONE	NONE	NONE	NONE	NONE	NONE	NONE

### **CONSULTATIONS**

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below:

Signed: Linda Rees-Jones Head of Administration & Law

- 1. Local Member(s) N/A
- 2. Community / Town Council N/A
- 3. Relevant Partners N/A
- 4. Staff Side Representatives and other Organisations N/A

Section 100D Local Government Act, 1972 – Access to Information List of Background Papers used in the preparation of this report:

#### THESE ARE DETAILED BELOW:

Title of Document	File Ref No. / Locations that the papers are available for public inspection
Community Scrutiny Committee Reports and Minutes	Meetings from September 2016 onwards: http://democracy.carmarthenshire.gov.wales/ieListMeetings.aspx?CommitteeId=186





Ref No	Meeting Date	Recommendation / Action / Referral	Description	Progress Update	Member / Officer	Status
CS 001 - 18/19	11th May, 2018	Action	Draft New Corporate Strategy  Members to be provided with statistics detailing the numbers of welsh speakers and learners employed by the authority, with specicic attention if possible to the numbers of front line library stafff	The requested information has been provided to the Committee members	L. Evans	Completed
CS002 - 18/19	11th May, 2018	Recommendation	Draft New Corporate Strategy	Recommende to the Executive Board that the Strategy be endorsed - Referred to the Executive Board on the 4th June, 2018 and Council on the 13th June where the report was accepted	R. James	Completed
CS003- 18/19	11th May, 2018	Recommendation	Homelessness Strategy	Recommended to the Executive Board that the Strategy be approved - Referred to Executive Board on the 4th June where the report was accepted	J. Morgan	Completed
CS003- 18/19	11th May, 2018	Recommendation	Amendment to the Private Sector Renewal Policy		J. Morgan	Completed
CS004 - 18/19	11th May, 2018	Action	A report is to be presented to a future meeting of the Committee on the work undertaken subsequent to the Committees previous Task and Finish Group on empty properties	A report is to be presented to a future meeting of the Scrutiny Committee (possibly in September/October) in relation to the progress on empty properties following the Task and Finish Group's previous work.  The Report was presented to the Committee meeting held on the 21st September, 2018.	J. Morgan	Completed
CS005- 18/19	11th May, 2018	Recommendation	Revised Cramarthenshire Local Development Plan 2018-2033 Draft Delivery Agreement It was recommended to the Executive Board that the report be adopted	Referred to Executive Board on the 4th June and Council on the 13th June where the report was adopted	I. Llewellyn	Completed
<sup>CS006-</sup> 18/19 Page	11th May, 2018	Recommendation	Draft Supplementary Planning Guidance - Wind and Solar Energy - Carmarthenshire Local Development Plan  It was recommende that the report be adopted for consultation	Report was considered by Council on the 13th June 2018 where it was approved for public consultation	I. Llewellyn	Completed

CS0060	11th May, 2018	Recommendation	Community Scrutiny Committee Forward Work Programme 18/19	The Task and Finish Group on Empty Properties not being progressed.	K. Thomas	Completed
1ge 222			The Report be adopted subject to:  1. The Task and Finish Group on Empty Properties not being progressed.  2. The LDP Preferred Strategy Report being moved form July to the end of 2018.	The LDP Preferred Strategy Report being moved from July to the end of 2018.  The Strategy is scheduled for consideration at the 23rd November, 2018 meeting		Completed
			3. A seminar being arranged for all members on the the work of the Task Groups set up for Ammanford and Llanellii and to report on regeneration within Carmarthen Town	3. A seminar is being arranged for all members on the work of the Task Groups set up for Ammanford and Llanellii and to report on regeneration within Carmarthen Town.  Arragements are being made for the seminar to be held at the end of 2018/early 2019. Seminar has been arranged for the 30th January, 2019	S. Walters	Completed
CS007- 18/19	25th June, 2018	Recommendation	Carmarthenshire Arts Strategy:  It was recommended to the Executive Board that the Strategy be adopted.	Executive Board at its meeting held on the 2nd	J. Davies	Completed
CS008- 18/19	25th June, 2018	Action	Carmarthenshire Arts Strategy:  Discussions to be undertaken with the Education Department as the Strategy Progressed in relation to the following suggested fifth key objective:  'Identify ambitions, talents and skills through our schools to further sustain our cultural strategic priorities'.	Discussions have been held with the Education Department	J. Davies	Completed
CS009- 18/19	25th June, 2018	Action	Draft Carmarthenshire County Council's Annual Report for 2017/18  The Education and Children Department be requested to ensure the re-establishment of the Anti Bullying Steering Group is undertaken as soon as possible following publication by the Welsh Government of new documentation and policies regarding bullying	The Committee's request has been forwarded to the Director of Education and Children Services	K. Thomas	Completed

CS010 - 18/19	25th June, 2018	Action	Draft Carmarthenshire County Council's Annual Report for 2017/18	The requested information has been provided	H. Morgan	Completed
			Details are to be provided to members of the Committee on the numbers of people helped to learn Welsh through the 'Lift Programme' and who continued to use Welsh			
CS011 - 18/19	25th June, 2018	Action	Draft Carmarthenshire County Council's Annual Report for 2017/18  Members of the Committee to be provided with details of the Beacon Bursary Scheme	The requested information has been provided to the Committee members by e-mail	S. Walters	Completed
CS 012- 18/19	25th June, 2018	Action	Draft Carmarthenshire County Council's Annual Report for 2017/18  To examine the possibility of installing reflectors on pillars etc and increasing the size of signs at the Millenium Coastal Park at North Dock Llanelli	Reflective tape has been placed on all the bollards, and the Outdoor Recreation Service is in the process of installing at least 92 reflectors on the cycle track from Pembrey Country Park to Bynea to provide better visibility	I. Jones	Completed
			to aid the visually impaired	Seeking grants to review signage across MCP.		Completed
CS 013- 18/19	25th June, 2018	Action	Draft Carmarthenshire County Council's Annual Report for 2017/18	The results will be provided to the Committee when available.	I. Jones / S. Sauro	Completed
			The Committee is to be provided with the National Survey For Wales' results in relation to the three bullet points on page 106 of the report where the results were to be made available later in the year	The results were reported to Council in October 2018 and forwarded to Members of the Committee by e-mail on the 2nd November		
CS014- 18/19	25th June, 2018	Recommendation	Draft Local Development Order - Llanelli Town Centre	Executive Board at its meeting held on the 2nd July Resolved To recommend the report to Council.	I. Llewellyn	Completed
			the report was recommended to the Executive Board	The Report was considered and adopted by Council on the 11th September 2018	I. Llewellyn	
CS015 - 18/19	25th June, 2018	Recommendation	Affordable Bungalows within Carmarthenshire.  The report was adopted and a Task and Finish Group is to be established to examine the provision of affordable Bungalows in Carmarthenshire	The Committee formally appointed its Task and Finish Group at its meeting held on the 21st September, 2018	K. Thomas	Completed

<sup>CS014</sup> Page 224	21st September, 2018	Action	Community Scrutiny Task & Finish Review 2014/15 Update - Empty Properties in Carmarthenshire 1.Officers to examine the feasibility of the list of empty properties being broken down by wards. 2. A letter be sent to members asking them to provide the department with details of any properties within their wards not appearing on the current list		J. Morgan	Completed - Information to be provided to all members by end of November 2018 at the latest
CS017- 18/19	21st September, 2018	Recommendation	Annual Monitoring Report 2017/18 - Adopted Carmarthenshire Local decelopment Plan The Report was accepted and recommended to the Executive Board/Council for adoption prior to submission to the Welsh Government	The report and its receommendations were accepted by the Executive Board and Council at their meetings held on the 24th September and 10th October respectively and was forwarded to the Welsh Government by the 31st October deadline	L. Quelch/l. Llewellyn	Completed
CS018- 18/19	4th October, 2018	Action	Home Checker Visits to Homes - An e-mail to be sent to members providing a breakdown of the home checker visits by ward and who undertook the visits.	Information by ward breakdown and a map has been sent to scrutiny members regarding the home check visits. We are not in a position to provide information on all 7,500 MoT visits as these are mainly routine schedule visits. The data is not held on any one particular system and would involve processing each individual entry.	Jonathan Morgan/Les James	Completed
CS019- 18/19	4th October, 2018	Recommendation	Annual Performance Report Planning - the report to be forwarded to the Welsh Government by the 31st October, 2018		Llinos Quelch	Completed
CS020- 18/19	23rd November, 2018	Recommendation	Regional Homelessness Strategy The Report is to be presented to the Executive Board on the 17th December, 2018 with a recommendation of approval	the report was adopted by the Executive Board and referred to Council on the 9th January 2019 for formal adoption Council adopted the rpeort on the 9th January	Jonathan Morgan	Completed
CS021- 18/19	23rd November, 2018	Action	Revenue and Capital Budget Monitoring Report 2018/19 Members of the Committee to be provided with details of the profit share agreement with Burry Port Harbour Ltd on the operation of the Harbour Dredger	Information shared with members: "The lease will be subject to a rent calculated from 1/4/18 to 31/3/21 as 15% of the annual mooring income, and thereafter, as a base rent of £30,000 (Exclusive of VAT) or 15% of the annual mooring income due to the tenant in each given year, whichever is higher. The base rent will be subject to a CPI annual increase".	I. Jones	Completed

CS022- 18/19	13th December, 2018	Recommendation	Revenue Budget Strategy Consultation 2019/20 - 2021/22 The Executive Board be requested to give consideration to funding the estimnated £150k cost to primary schools of providing school swimming lessons	This was reported to the Executive Board on the 4th February, 2019 and not progressed	R. Hemingway	Completed
CS023- 18/19	13th December, 2018	Action	Communities Departmental Draft Business Plan 2019/20 - 2022 Members of the Committee to be provided, by email, with a copy of the Leisure Division's principles on the promotion of sustainability and healthy eating	Copy of Communities Dept Catering document outlining 'Purpose, vision and principles' forwarded to members 2nd Janaury, 2019.	I. Jones	Completed
CS024- 18/19	13th December, 2018	Action	Chief Executive's Departmental Business Plan 2019/2022 The reference to Sterling Health Security Holdings Limited to be removed from Section 4 of the plan relating to Collaboration	The action has been completed	H. Morgan	Completed
CS025- 18/19	23rd January, 2019	Recommendation	Housing Revenue Account Budget and Housing Rent Setting for 2019/20 The Committee resolved to endorse the report recommendations for adoption by the Executive Board/Council	The Executive Board on the 4th February amended the recommednations which were subsequntly appointed by7 Council on the 20th February	C. Moore	Completed
CS026- 18/19	23rd January, 2019	Recommendation	The Carmarthenshire Homes Standard Plus (CHS+) Business Plan 2019-2022 The Committee reolved to recommend to the Executive Board/Council adoption of the report recommendations	The Executive Board on the 4th February, and Council on the 20th February adopted the report recommednations	J. Morgan	Completed
CS027 - 18/19	23rd January, 2019	Recommendation	Our approach to Tenant Involvement The Committee resolved to recommend to the Executive Board adoption of the Tenant Involvement Plan	the report is scheduled for consideration by Executive Board on the 4th March The report was considered abd approved by the Executive Board on the 4th March 2019	J. Morgan	Completed
CS028- 18/19	14th February	Recommendation	Housing Revenue Account Budget and Housing Rent Setting for 2019/20 The Committee resolved to endorse the amended recommendation of the Executive Board for adoption by the Council	Council adopted the amended recommendation at its meeting held on the 20th February, 2019	C. Moore	Completed

CS024- 18/19 age 226 CS030 -	14th February	Recommendation	Universal Credit Full Programme Rollout in Carmarthenshire 1. an update on the rollout be submitted to the Committee in six months. 2. the DWP and CAB be invited to attend the meeting	the Report has provisionally been scheduled for the 19th November, 2019	J. Morgan	Completed
CS030 - 18/19	14th February	Action	Fire Safety Management in Sheltered Housing and General Needs Blocks of Flats  1. To provide members of the Committee with details of those Sheltered Housing / Blocks of flats in their wards which had 'hard wire' alarm systems  2. To give consideration to including the issues raised by members within the Fire Information Leaflet being produced for tenants		J. Fearn	In progress
CS031 - 18/19	28th March	Recommendation	Draft Supplementary Planning Guidance - Wind and Solar Energyand Highways Design Guide Adopted Carmarthenshire Local Development Plan  It was recommende to the Executive Board/Council that the reportrecommendations be adopted	The Report recommendations were adopted by the Executive Board on the 1st April, 2019.  The report is due to be submitted to Council on the 15th May 2019 for adoption	L. Quelch	Completed
CS032- 18/19	28th March	Recommendation	Quarter 3 - 1st April - 31'st December 2018 Performance Monitoring  To request the Education and Children Department to consider funding the estimated £150k cost incurred by primary schools in providing swimming lessons as part of the KS2 Curriculum	E-Mail forwarded to the Director and EBM for Education and Children and the EBM for Resources on the 8th April drawing their attention to the Committee's decision  The Director of Education and Children's Response to the request was circulated by e-mail to members on the 11th April, 2019	K. Thomas	Completed
CS033- 18/19	28th March	Action	Quarter 3 - 1st April - 31`st December 2018 Performance Monitoring  To submit a report to a future meeting on the 'Homes as Power Stations' project		Jonathan Morgan	In Progress
CS034- 18/19	28th March	Action	Revenue and Capital Budget Monitoring Report 2018/19  Caeau Mynydd Mawr Marsh Fritillary Butterfly - To receive an outline on project income and expenditure	the requested information was e-mailed to members on the 8th April	Llinos Quelch	Completed

# Page 227

CS035 - 18/19	28th March	Action	Revenue and Caoital Budget Monitoring Report 2018/19	Llinos Quelch	In Progress
			To arrange for a report on income generation within the Planning Division to be submitted through the political process		

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# COMMUNITY SCRUTINY COMMITTEE 9th MAY 2018

# Community Scrutiny Committee Forward Work Programme for 2019/20

### To consider and comment on the following issues:

That the Committee confirm its Forward Work Programme for 2019/20.

#### Reasons:

 The County Council's Constitution requires scrutiny committees to develop and publish annual forward work programmes that identify issues and reports to be considered during the course of the municipal year.

To be referred to the Executive Board for decision: NO

**Executive Board Member Portfolio Holder: NOT APPLICABLE** 

 Directorate:
 Designations:
 Tel Nos. / E-Mail Addresses:

 Chief Executive's
 Head of Service:

 Linda Rees-Jones
 Head of Administration & Law

 Report Author:
 Democratic Services Officer

 KevinThomas
 Democratic Services Officer

Tel Nos. / E-Mail Addresses:
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### **EXECUTIVE SUMMARY**

# COMMUNITY SCRUTINY COMMITTEE 9th MAY 2018

# Community Scrutiny Committee Forward Work Programme for 2019/20

#### **Purpose of the Forward Work Programme**

Article 6.2 of the County Council's Constitution states that: "Each scrutiny committee is required to develop and publish an annual forward work programme, identifying issues and reports to be considered during the course of a municipal year".

The development of a work programme:

- Provides an opportunity for members to determine the priority issues to be considered by their scrutiny committee over the course of the next year.
- Provides a focus for both officers and members, and is a vehicle for communicating
  the work of the Committee to the public. The programme (see attached report) will be
  published on the council's website and will be updated on a quarterly basis –
  <a href="https://www.carmarthenshire.gov.uk/scrutiny">www.carmarthenshire.gov.uk/scrutiny</a> and sent to key stakeholders for information.
  It will also be updated on a quarterly basis.
- Ensures agreement of provisional agendas for scheduled scrutiny meetings within the council diary. The Programme is a flexible document that can be amended to reflect additional meetings and agenda items during the course of the year.

DETAILED REPORT ATTACHED?	YES – Draft Forward Work Programme 19/20

### **IMPLICATIONS**



I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report.

Signed:	Linda Rees-	Jones Hea	d of Administ	ration & Law		
Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
YES	YES	NONE	NONE	NONE	NONE	NONE

- **1. Policy, Crime & Disorder and Equalities –** In line with requirements of the County Council's Constitution.
- **2. Legal –** In line with requirements of the County Council's Constitution.

### CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below:

Signed: Linda Rees-Jones Head of Administration & Law

- 1. Local Member(s) N/A
- 2. Community / Town Council N/A
- 3. Relevant Partners N/A
- 4. Staff Side Representatives and other Organisations N/A

Section 100D Local Government Act, 1972 – Access to Information List of Background Papers used in the preparation of this report:

#### THESE ARE DETAILED BELOW:

Title of Document	File Ref No. / Locations that the papers are available for public inspection





	Community	<b>Scrutiny Com</b>	mittee – Fo	rward Work F	Programme	2019/20	
9 <sup>th</sup> May 19	2 <sup>nd</sup> July 19	3 <sup>rd</sup> October 19	19 <sup>th</sup> Nov 19	12 <sup>th</sup> Dec 19	16 <sup>th</sup> Jan 20 (Provisional)	20 <sup>th</sup> Feb 20 (Provisional)	2 <sup>nd</sup> April (Provisional)
Community Scrutiny FWP 18/19	End of Year Budget Monitoring 2018/19	Budget Monitoring 2019/20	Universal Credit – Update report	Revenue Budget Consultation 2020/21 - 2022/23	HRA Budget Service Charges and Rent Setting 2020/21	Scrutiny Actions update	Q3 Performance Management Report for 2019/20
Corporate Strategy 2019/20	Council's Annual Report	Q1 Performance Management Report for 2019/20		5 Year Capital Programme Budget Consultation	Carmarthenshire Home Standards Plus (HRA Business Plan 2020-2023)		Budget Monitoring Report 2019/20
Scrutiny Actions Update	Building More Homes Business Plan	Annual Performance Report (Planning Services		Communities Departmental Business Plan	Welsh Public Library Standards Annual Report 2018/19: Carmarthenshire		
Revised Carmarthenshire Local Development Plan 2018-2033 Draft Pre-Deposit Preferred Strategy		Local Development Plan  – Annual Monitoring Report		Chief Executive's Departmental Business Plan	Budget Monitoring Report 2019/20		
		Complaints and Compliments – Annual Report		Environment Departmental Business Plan			
		Scrutiny Actions Update		Scrutiny Actions Update			
T1		Community Scrutiny Annual Report 2018/19					

SK AND FINISH REVIEW

Task and Finish to be determined at a later date

- Site Visits

  Regeneration Projects e.g. Crosshands, Pendine, Wellness Centre
  - Leisure Facilities
  - Theatres
  - Museums/Libraries
  - St Clears Leisure Centre confirmed for Friday 24th May

# COMMUNITY SCRUTINY COMMITTEE 9<sup>TH</sup> MAY 2019

# FORTHCOMING ITEMS FOR NEXT MEETING TO BE HELD ON 2<sup>ND</sup> JULY 2019

In order to ensure effective Scrutiny, Members need to be clear as to the purpose of requesting specific information and the outcome they are hoping to achieve as a consequence of examining a report. Limiting the number of agenda items may help to keep meetings focused and easier to manage.

Proposed Agenda Item	Background	Reason for report
End of year Budget Monitoring 2018/19	This item will provide a report on the final out turn in respect of the revenue and capital budgets for 2018/19	To enable the Committee to undertake its monitoring role of the 2018/19 Revenue and Capital Budgets which fall within its remit.
Annual Report Well-being Objective 2018/19	This report will provide members with details of the Council's performance for 2018/19	To enable to Committee to monitor the performance of the Community and Environment Departments performance against those areas of the Council's performance falling within its remit
Building More Homes Business Plan	This report will provide members with details of the Building More Homes Business Plan on the Council's proposals to construct 900 new council homes to the CHS+ Standard over the next 10 years	To provide the Committee with the opportunity of scrutinising the Business Plan and to submit any recommendations/observations to the Executive Board and Council for their consideration



### Introduction

This plan is published to encourage and enable greater understanding between the Executive, all Councillors, the public and other stakeholders. It assists the Scrutiny Committees in planning their contribution to policy development and holding the executive to account.

The plan gives the public and stakeholders a chance to see the forthcoming major decisions to be made by the Executive Board over the next 12 months. It is reviewed and published quarterly to take account of changes and additional key decisions.

Page	as at 15 <sup>th</sup> March 2019							
e 238								
Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board				
QUARTERLY PERFORMANCE REPORT	Wendy Walters Director of Regeneration & Policy	HR	Yes	N/A				
EQUALITIES REPORT	Wendy Walters, Director of Regeneration & Policy/Gwyneth Ayres	Housing	July	July				
COMPLAINTS AND COMPLIMENTS ANNUAL REPORT	Wendy Walters	Deputy Leader	All Sept					

CHIEF EXECUTIVES					
Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board	
SICKNESS ABSENCE UPDATE	Paul R Thomas	Deputy Leader	June – monitoring report		
TRANSFORMATION INNOVATION AND CHANGE ANNUAL REPORT	Jon Owen – TIC MANAGER	Deputy Leader	ОСТ	ОСТ	
WELLBEING OBJECTIVES	Wendy Walters Director of Regeneration and Policy	Communities and Rural Affairs			
ANNUAL PROGRESS REPORT - DIGITAL TRANSFORMATION STRATEGY 2017-2020	Noelwyn Daniel Head of ICT	Deputy Leader	APRIL	MAY	

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## **CHIEF EXECUTIVES**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
WELSH LANGUAGE ANNUAL REPORT	Wendy Walters, Director of Regeneration & Policy/Gwyneth Ayres	Culture, Sport & Tourism	June	July
ANNUAL REVIEW OF COUNCILLORS' & CO- OPTED MEMBERS' ALLOWANCES SCHEME	Gaynor Morgan Democratic Services		Democratic Services Cttee MARCH 2019	
WELSH GOVERNMENT CONSULTATION DOCUMENTS	Wendy Walters Director of Regeneration & Policy	Deputy Leader	If applicable	If applicable
REVIEW OF COMMUNITY COUNCIL BOUNDARIES & ELECTORAL ARRANGEMENTS	Wendy Walters, Director of Regeneration & Policy	Resources	As and when required	

# **CHIEF EXECUTIVES**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
REVIEW OF THE CONSTITUTION (LEGISLATION CHANGES) - CRWG	Jones Head of	N/A CRWG - FEB	N/A	AS AND WHEN REQUIRED
CONFERENCE APPLICATIONS/REPORTS	Gaynor Morgan Democratic Services Manager	Leader	N/A	N/A
CITY DEAL UPDATE (INCLUDING LIFE SCIENCE & WELLNESS PROJECT	Wendy Walters Director of Regeneration and Policy	Leader		
RURAL AFFAIRS TASK GROUP REPORT	•	Communities & Rural Affairs		

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# **COMMUNITY SERVICES**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
POOLED FUND ARRANGEMENTS (ALL ADULTS))	Martyn Palfreman Head of Regional Collaboration	Social Care & Health	To be confirmed	To be confirmed
IFST POOLED FUND AGREEMENT (DEC 2018)	Martyn Palfreman Head of Regional Collaboration	Social Care & Health	To be confirmed	To be confirmed
ORIEL MYRDDIN UPDATE ON TRUST	lan Jones Head of Leisure	Culture, Sport & Tourism	No	To be confirmed
LEASE OF LAND BRYNAMMAN RFC	lan Jones Head of Leisure	Culture, Sport & Tourism	NO	To be confirmed
ANNUAL REPORT OF THE DIRECTOR OF SOCIAL SERVICES 2018/19	Jake Morgan	Social Care & Health	03/07/19 (to be joint SC&H & E&CS)	29/07/19
CHS+ DELIVERING WHAT MATTERS BUSINESS PLAN	Jonathan Morgan – Head of Homes and Safer Communities	Housing	Community Jan 2020	Feb 2020

COMMUNITY SERVICES					
Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board	
AFFORDABLE HOMES POLICY	Jonathan Morgan Head of Homes and Safer Communities	Housing			
AFFORDABLE HOMES STANDARDS	Jonathan Morgan - Head of Homes and Safer Communities		TBC Community	TBC	

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# **CORPORATE SERVICES**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
BI-MONTHLY REVENUE AND CAPITAL BUDGET MONITORING REPORTS	Chris Moore Director of Corporate Services	RESOURCES	N/A	APRIL JUNE SEPT NOV JAN MARCH
QUARTERLY TREASURY MANAGEMENT AND PRUDENTIAL INDICATOR REPORT	Chris Moore Director of Corporate Services	RESOURCES	N/A	JULY OCT JAN
ANNUAL TREASURY MANAGEMENT & PRUDENTIAL INDICATOR REPORT	Chris Moore Director of Corporate Services	RESOURCES	N/A	JULY
5 YEAR CAPITAL PROGRAMME	Chris Moore Director of Corporate Services	RESOURCES	ALL DEC/ JAN	NOV

CORPORATE SERVICES					
Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board	
COUNCIL TAX BASE	Chris Moore / Helen Pugh	RESOURCES	N/A	DEC	
Council Tax Reduction Scheme	Chris Moore / Helen Pugh	RESOURCES	N/A	FEB	
BUDGET STRATEGY (Revenue and Capital)	Chris Moore Director of Corporate Services	RESOURCES	ALL DEC/ JAN	NOV	
HIGH STREET RATE RELIEF	Chris Moore /Helen Pugh	RESOURCES	N/A	End May/ early June	
CORPORATE RISK REGISTER	Chris Moore / Helen Pugh	RESOURCES	<ul><li>Audit Committee</li><li>March &amp;</li><li>SEPT</li></ul>		

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# **CORPORATE SERVICES**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
FINANCIAL PROCEDURE RULES	Chris Moore /Helen Pugh	RESOURCES	TBC – Audit Committee	
TREASURY MANAGEMENT POLICY AND STRATEGY	Chris Moore Director of Corporate Services	RESOURCES	N/A	FEB
FINAL BUDGET Revenue & Capital	Chris Moore Director of Corporate Services	RESOURCES	N/A	FEB
HOUSING REVENUE ACCOUNT BUDGET AND RENT SETTING REPORT	Chris Moore Director of Corporate Services	RESOURCES	HOUSING	FEB
BUDGET OUTLOOK	Chris Moore Director of Corporate Services	RESOURCES	N/A	JULY/SEPT

EDUCATION & CHILDREN				
Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
MODERNISING EDUCATION PROGRAMME - QUARTERLY PROGRESS REPORTS	Simon Davies - Modernisation Services Manager	E&C	N/A	N/A

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# **ENVIRONMENT**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
Community Council LED Light	Ruth Mullen Director of Environment / Steve Pilliner Head of Transportation & Highways	Environment	N/A	01/04/2019
LDP	Ruth Mullen Director of Environment / Llinos Quelch Head of Planning	Strategic Planning	N/A	29/04/2019
Tywi valley path		Environment	N/A	29/04/2019

#### **ENVIRONMENT** Subject area and brief Responsible **Executive Portfolio Scrutiny Committee to be** Date of expected decision by description of nature of Officer consulted **Executive Board** report Household Waste Ruth Mullen Environment 17/05/2019 03/06/2019 Recycling provision Director of Environment / Ainsley Williams Head of Waste & Environmental Services Public Space Protection Ruth Mullen Environment 17/05/2019 03/06/2019 Order Director of Environment / Ainsley Williams Head of Waste & Environmental Services **Public Convenience** Environment 17/05/2019 Ruth Mullen 03/06/2019 Director of Strategy Environment / Ainsley Williams Page Head of Waste & Environmental Services

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# **ENVIRONMENT**

Subject area and brief description of nature of report	Responsible Officer	Executive Portfolio	Scrutiny Committee to be consulted	Date of expected decision by Executive Board
Regional Technical Statement for Aggregates	Ruth Mullen Director / Llinos Quelch Head of Planning	Strategic Planning	N/A	29/07/2019
Flood Investigation Report	Ruth Mullen Director / Ainsley Williams Head of Waste & Environmental Services		05/07/2019	29/07/2019
Adoption of Flood Risk Management Plan	Ruth Mullen Director / Ainsley Williams Head of Waste & Environmental Services		N/A	01/07/2019
Cleansing Review	Ruth Mullen Director / Ainsley Williams Head of Waste & Environmental Services		30/09/2019	21/11/2019

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#### **COMMUNITY SCRUTINY COMMITTEE**

Thursday, 28 March 2019

**PRESENT:** Councillor G.B. Thomas (Chair)

#### Councillors:

S.M. Allen (In place of H.B. Shepardson), D.M. Cundy, C.A. Davies, W.R.A. Davies, H.L. Davies, R.E. Evans, S.J.G. Gilasbey, B.W. Jones, D. Jones, H.I. Jones, S. Matthews and A.Vaughan Owen

#### Also in attendance:

Councillor L.D. Evans, Executive Board Member for Housing P. Hughes-Griffiths, Executive Board Member for Culture, Sport and Tourism D.M. Jenkins, Executive Board Member for Resources

#### The following Officers were in attendance:

- I. Jones, Head of Leisure
- L. Quelch, Head of Planning
- J. Morgan, Head of Homes & Safer Communities
- S. Walters, Economic Development Manager
- J. Davies, Senior Cultural Services Manager
- A. Thomas, Group Accountant
- I.R. Llewelyn, Forward Planning Manager
- M. Jewell, Library Services Manager
- R James, Performance Planning & Business Officer
- K. Thomas. Democratic Services Officer

#### Chamber, - County Hall, Carmarthen. SA31 1JP. - 10.00 - 11.00 am

#### 1. APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor H.B. Shepardson.

#### 2. DECLARATIONS OF PERSONAL INTERESTS

The Committee noted this item had been included on the agenda in error.

# 3. DECLARATION OF PERSONAL INTERESTS AND PROHIBITED PARTY WHIPS ISSUED IN RELATION TO ANY AGENDA ITEM

There were no declarations of prohibited party whips.

The following declarations of interest were made.

Councillor	Minute Number	Nature of Interest
R. Evans	5 – Welsh Public	Daughter works in
	Library Standards	Llanelli Library
	2017-2020	-
J. Gilasbey	7 – Quarter 3 – 1st April	Kidwelly Industrial
	to 31st December 2018	Museum – Has been



	Performance Monitoring Report	granted dispensation by the Standards Committee to speak, but not vote
A Vaughan Owen	8 – Revenue and Capital Budget Monitoring Report	Licence Holder for Gwendraeth Sports Hall

#### 4. PUBLIC QUESTIONS (NONE RECEIVED)

No public questions had been received.

#### 5. WELSH PUBLIC LIBRARY STANDARDS 2017-2020

(NOTE: Councillor R. Evans declared an interest during consideration of this item)

The Committee received a report on Carmarthenshire Library Services' Annual Assessment 2017/18 produced in accordance with the requirements of the Public Libraries and Museums Act 1964 that placed a Statutory Duty on all Public Library Authorities 'to provide a comprehensive and efficient library service' and on Welsh Ministers 'to superintend and promote the improvement' of public library services in Wales. In accordance with that requirement, the Welsh Government had completed its assessment of Carmarthenshire's Library Services Annual Return for 2017/18 against the 6th Quality Assessment Framework, with Carmarthenshire meeting all 12 core entitlements in full. Of the ten quality indicators which had targets, Carmarthenshire had achieved nine in full, with one having been partially met.

The following issues were raised during consideration of the report:-

- With regard to a question on visitor numbers for the mobile library, the Library Services Manager advised that the service was still 'bedding in' and quarterly reviews were being undertaken to ensure it was meeting community needs. He reported that although the level of stock issues had remained relatively static, the community was utilising the service as a means of obtaining information on the council's and other services. In that respect, the level of service provision had recently been extended to include attendance by representatives of both the Council's 'Hwbs' and the Housing Division.
- Reference was made to the issue of internet coverage in the more rural areas of the county and to the difficulties that could cause for the public particularly, school children who required internet access to complete homework. A question was asked on whether the library service would be able to assist in providing access to the internet.

The Library Services Manager confirmed the service was aware of such difficulties and was examining ways in which it could assist. That could include extending the mobile library's hours to evenings and weekends and also allowing access to the main libraries outside of normal manned opening hours. For example, the Llandeilo Library, although only manned for 15 hours per week remained open throughout normal office hours, similarly for Y Gat in St Clears.

• The Committee welcomed the statement within 3.1 of the report whereby 96% of children surveyed had stated that visiting the Council's libraries had



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helped with their learning and had awarded an overall score of 9.1. out of 10 representing an improvement on the results under the 5<sup>th</sup> Framework

**UNANIMOUSLY RESOLVED** to recommend to the Executive Board that the report be received.

6. DRAFT SUPPLEMENTARY PLANNING GUIDANCE WIND AND SOLAR ENERGY AND HIGHWAYS DESIGN GUIDE ADOPTED CARMARTHENSHIRE LOCAL DEVELOPMENT PLAN

The Committee considered a report which provided details of two Supplementary Planning Guidance (SPG) documents prepared to support and elaborate upon the policies and provisions of the adopted Carmarthenshire Local Development Plan (LDP).

It was noted that the Draft Wind and Solar Energy SPG had initially been considered by the Committee at its meeting held on the 11<sup>th</sup> May, 2018 where it had recommended to the Executive Board/Council that it be approved for consultation. Subsequent to that decision, the current report detailed the six consultation responses received together with the Head of Planning's recommendations thereon.

With regard to the Draft Highways Design Guide SPG, that had initially been considered by the Committee on the 13<sup>th</sup> December, 2018. The Current report was now being re-presented as Supplementary Planning Guidance for endorsement for a period of public consultation prior to subsequent formal adoption.

The following questions/issues were raised on the report:-

- It was confirmed the outcomes/responses received to the public consultation on the Highways Design Guide would be reported back to the Committee/Council for consideration.
- In relation to section 4.7 of the Wind and Solar SPG on 'Community Energy' the guidance detailed the expectations of the local planning authority on community energy groups. The seeking of any community benefits from such schemes was outside the scope of planning considerations and any negotiations thereon would be between the community and the developer.

# UNANIMOUSLY RESOLVED TO RECOMMEND TO THE EXECUTIVE BOARD / COUNCIL THAT:-

- 6.1 The responses received in respect of the Draft Supplementary Guidance on Wind and Solar Energy be received and the recommendations detailed within the report be approved;
- 6.2 The Wind and Solar Energy Supplementary Planning Guidance be adopted subject to the recommendations detailed within the report:
- 6.3 The Draft Highways Design Guide Supplementary Planning Guidance, as set out within the report be approved for a formal 6 week public consultation;
- 6.4 Delegated authority be granted to the Head of Planning to correct typographical, cartographical or grammatical errors and



to make amendments in order to enhance accuracy and clarity of meaning.

# 7. QUARTER 3 - 1ST APRIL TO 31ST DECEMBER 2018 PERFORMANCE MONITORING REPORT

(NOTE: Councillor J. Gilasbey declared an interest during this item as a Trustee of Kidwelly Industrial Museum, and had been granted dispensation by the Council's Standards Committee to speak, but not vote, on matters relating to the Museum)

The Committee received for consideration the Quarter  $1-1^{st}$  April to  $30^{th}$  June 2018 Performance Monitoring Report detailing the progress made against the actions and measures in the New Corporate Strategy 2018/19 on the delivery of the Well-Being Objectives within its remit.

The following questions/issues were raised on the report:-

- In response to a question on the unviability of retrofitting renewable technology to the Council's housing stock, the Head of Homes and Safer Communities confirmed the department was examining the possibility of using 'Homes as Power Stations' as part of the Swansea Bay City Deal project and a report thereon would be submitted to a future meeting of the Committee, which would include the Council's care homes
- The Committee was reminded that at its meeting held on the 13<sup>th</sup> December, 2018 it had, as part of the 2019/20 revenue budget consultation, suggested to the Executive Board/Council that consideration be given to Council directly funding the estimated £150k cost to primary schools of providing school swimming lessons. As that had not proved possible as part of the budget, a suggestion was made that it be referred to the Education Department for consideration. If adopted, whilst assisting schools financially, it would also help promote fitness amongst young children as part of the Health agenda

The Head of Leisure reminded the Committee that whilst swimming lessons were provided by the schools as part of the key stage 2 curriculum, there were other avenues available to children to learn to swim. The Welsh Government provided free swimming during school holidays, which included a few free lessons. The Council also provided swimming lessons, at a cost, outside of school hours.

 The Committee was reminded that previously council had considered the feasibility of introducing a 'county card' to offer discounts/incentives for residents to visit/use the council's facilities. A question was asked on whether that initiative had been progressed.

The Head of Leisure confirmed the department was examining the practicalities of pursuing the county card, or something similar, and possibly linking with other organisations such as the National Trust. However, there were technical issues associated with the proposal in so far as the sharing of databases and technologies were concerned, and those were being examined by the Council's Digital Transformation Group.

#### **UNANIMOUSLY RESOLVED**



- 7.1 That the report be received;
- 7.2 That the Education and Childrens' Services Department be requested to give consideration to funding the estimated £150k cost incurred by primary schools in providing swimming lessons as part of the key stage 2 curriculum.

#### 8. REVENUE & CAPITAL BUDGET MONITORING REPORT 2018/19

(NOTE: Councillor A. Vaughan Owen had earlier declared an interest in this item)

The Committee considered the 2017/18 Revenue and Capital Budget Monitoring reports for the Housing, Regeneration, Planning and Leisure and Recreation Services for the period up to the 31st December, 2018. It was noted that the revenue budget was forecasting a £225k overspend, the capital budget a £1.442k underspend, whilst the Housing Revenue Account was forecasting to be on target. It was also noted there was an expectation that at year end the £160k of managerial savings would not have been delivered, but that the policy savings were projected to be on target.

The following questions/issues were raised on the report:-

• The Head of Planning in response to a question on the projected £355k overspend within the Planning Division advised the position was not expected to change in the near future, and that mirrored the trend across Wales where planning services were recovering an average 60% of costs. Whilst the Division was examining alternative ways of increasing its income, and a report thereon would be submitted through the political process in due course, it should be noted there were some services for which it was not allowed to charge such as enforcement duties and challenges to planning applications.

She also advised that Welsh Local Authorities had previously made representations to the Welsh Government for an increase in fees, especially in light of a 20% increase introduced for English authorities. The Welsh Government had established a Working Group to consider that issue, with its findings anticipated to be available in approximately a year.

- The Head of Leisure in response to a question on the £75k budget for the Bro Myrddin Indoor Bowling Club confirmed it related to central non-controllable costs and that responsibility for its day to day maintenance and operational costs lay with the community group managing the club.
- In response to a question on the budget head titled 5 x 60(E), the Head of Leisure advised it related to an external scheme funded through Sports Wales to encourage every secondary pupil to undertake 60 minutes of physical activity at least 5 times per week. That sat under a wider banner of Active Young People which covered a similar scheme called Dragon Sport in primary schools aimed at establishing extra-curricular physical activity clubs in the schools.
- The Head of Homes and Safer Communities confirmed the £750k overspend on void properties reflected additional investment to undertake major repairs to bring those back into use. It was anticipated the division would see a reduction in their number over the next 3-6 months as a result of that investment.



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**UNANIMOUSLY RESOLVED** that the Revenue and Capital Budget Monitoring Report be received.

9.	TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING HELD ON THE 14TH FEBRUARY, 2018			
		that the minutes of the meeting of the ebruary, 2019be signed as a correct record.		
	CHAIR	DATE		

